

DOGUMENTS DEPT. SAN FRANCISCO PUBLIC LIBRARY

Three Year Regional Goals and Program Statement 1973-76

BAY AREA REGIONAL PLANNING PROGRAM

D

REF 307.12 As78t 5/S



San Francisco Public Library

Government Information Center San Francisco Public Library 100 Larkin Street, 5th Floor San Francisco, CA 94102

REFERENCE BOOK

Not to be taken from the Library

THREE YEAR REGIONAL GOALS

and

PROGRAM STATEMENT

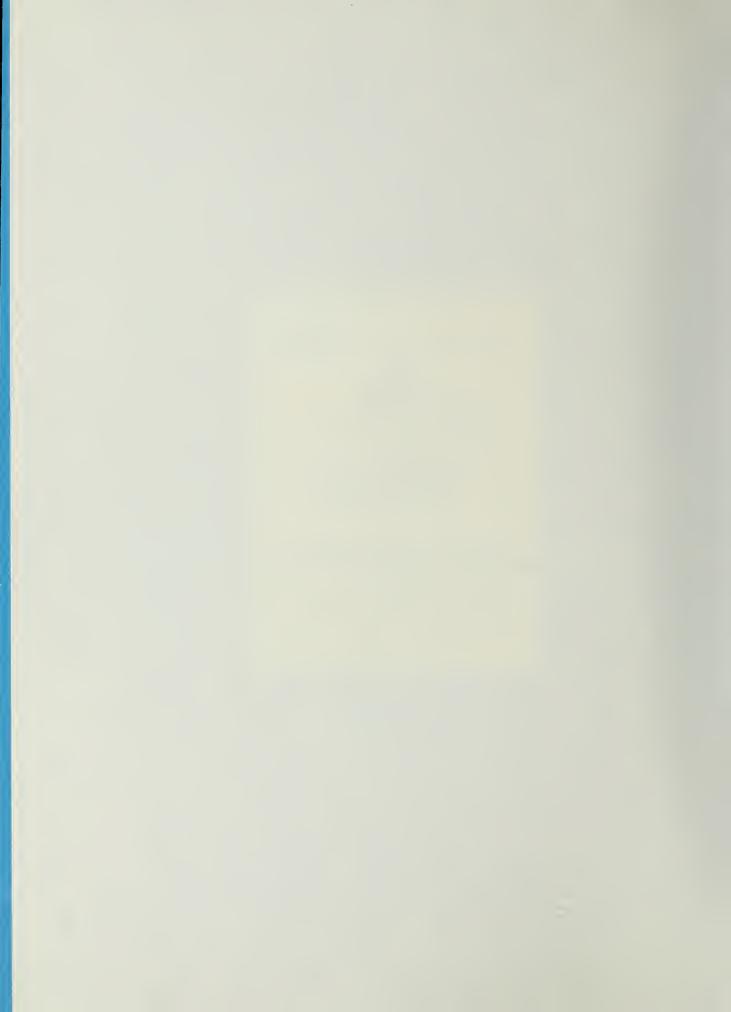
1973-1976

Association of Bay Area Governments

Hotel Claremont Berkeley, California 94705

(415) 841-9730

September 14, 1973



THREE YEAR REGIONAL GOALS AND PROGRAM STATEMENT

Association of Bay Area Governments (Overall Program Design 1973-1976)

Table of Contents

Preface Map of ABAG Con Chapter	nm i		page I 2 3 21
Chapter	- - -	Description of ABAG ABAG Committee Structure Organizational Characteristics Organization Chart ABAG Accomplishments	25 29 30 31 32
Chapter	-	Description of ABAG Programs Goals Matrix ABAG Functional Matrix List of Programs General Administration (1.000) Planning and Programming (2.000) Human Services (2.100) Community Development (2.200) Regional Policy Planning (2.300) Environmental Resources (2.400) Technical Services (3.000) Public Affairs (4.000)	45 47 49 50 51 71 85 96 111 122 144 164
Chapter	4	Managing the Regional Planning Process Chart of Functional Regional Agencies	173 179

SHEET 1. Report N ABAG-HL	√o. JD-1010-1.0	2.	3. Recipient's Accession No.
4. Title and Subtitle	Regional Goals and Pr	ogram Statement	5. Report Date September 14, 1973
1111 00 1041 1	1973-1976 (OPD)	- J	6.
7. Author(s) ASSOCIATION OF	BAY AREA GOVERNMENT	S	8. Performing Organization Rept.
9. Performing Organization Name and Ac ASSOCIATION OF	ddress F BAY AREA GOVERNMENT	S	10. Project/Task/Work Unit No. PROGRAM ELEMENT 1.0
HOTEL CLAREMON BERKELEY, CALI	NT IFORNIA 94705		11. Contract/Grant No. CPA-CA-09-39-1010
12. Sponsoring Organization Name and Address DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT SEVENTH STREET, S. W.			13. Type of Report & Period Covered FINAL: 1973-76
WASHINGTON, D. C.			14.
Planning Program state		ncisco Bay Area.	
16. Abstracts Enabling local goment of the quality of life ciation of Bay Area Governmas indicated in the OPD, to through provision of data, tion of information for mor reflected in the type of programization of the ABAG	e in the San Francisc ments (ABAG) and its o direct its programs coordination of solu re effective local pl rograms and projects	o Bay Area is th member cities an toward service tions to mutual anning and gover described in the	e main goal of the Assod counties. ABAG plans, to member governments, problems, and disseminaning. This emphasis is OPD and in the internal

will receive increasing attention at ABAG during the next three years. The reciprocal impacts that land use and transportation planning have on one another will be explored and programs developed with MTC so that the operational goals of ABAG and MTC are complementary. There is a need to test the cliches concerning questions of social and economic equity which have long been bandied about. In the next three years, ABAG intends to study the impacts of growth policies, environmental control, housing and other landuse restrictions on various

17. Key Words and Document Analysis. 17a. Descriptors

(see attached sheet) (see attached sheet)

17b. Identifiers/Open-Ended Terms

Overall Program Design: Goals; Three-year Objectives; first year work elements and budgets for all planning activities of regional significance for the nine-county San Francisco Bay Area.

17c. COSATI Field/Group

18. Availability Statement	19. Security Class (This Report) UNCLASSIFIED	21. No. of Pages
October 30, 1973	20. Security Class (This Page UNCLASSIFIED	22. Price

INSTRUCTIONS FOR COMPLETING FORM NTIS-35 (10-70) (Bibliographic Data Sheet based on COSATI Guidelines to Format Standards for Scientific and Technical Reports Prepared by or for the Federal Government, PB-180 600).

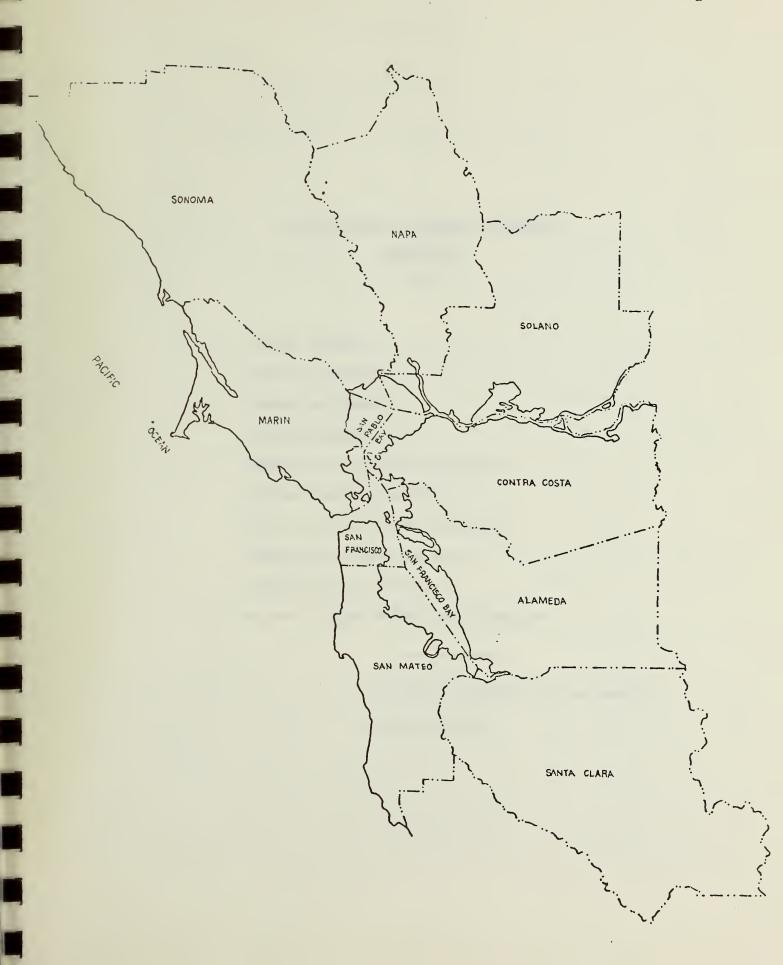
- 1. Report Number. Each individually bound report shall carry a unique alphanumeric designation selected by the performing organization or provided by the sponsoring organization. Use uppercase letters and Arabic numerals only. Examples FASEB-NS-87 and FAA-RD-68-09.
- 2. Leave blank.
- 3. Recipient's Accession Number. Reserved for use by each report recipient.
- 4. Title and Subtitle. Title should indicate clearly and briefly the subject coverage of the report, and be displayed prominently. Set subtitle, if used, in smaller type or otherwise subordinate it to main title. When a report is prepared in more than one volume, repeat the primary title, add volume number and include subtitle for the specific volume.
- 5. Report Date. Each report shall carry a date indicating at least month and year. Indicate the basis on which it was selected (e.g., date of issue, date of approval, date of preparation.
- 6. Performing Organization Code. Leave blank.
- 7. Author(s). Give name(s) in conventional order (e.g., John R. Doe, or J.Robert Doe). List author's affiliation if it differs from the performing organization.
- 8. Performing Organization Report Number. Insert if performing organization wishes to assign this number.
- 9. Performing Organization Name and Address. Give name, street, city, state, and zip code. List no more than two levels of an organizational hierarchy. Display the name of the organization exactly as it should appear in Government indexes such as USGRDR-1.
- 10. Project/Task/Work Unit Number. Use the project, task and work unit numbers under which the report was prepared.
- 11. Contract/Grant Number. Insert contract or grant number under which report was prepared.
- 12. Sponsoring Agency Nome and Address. Include zip code.
- 13. Type of Report ond Period Covered. Indicate interim, final, etc., and, if applicable, dates covered.
- 14. Sponsoring Agency Code. Leave blank.
- 15. Supplementory Notes. Enter information not included elsewhere but useful, such as: Prepared in cooperation with...

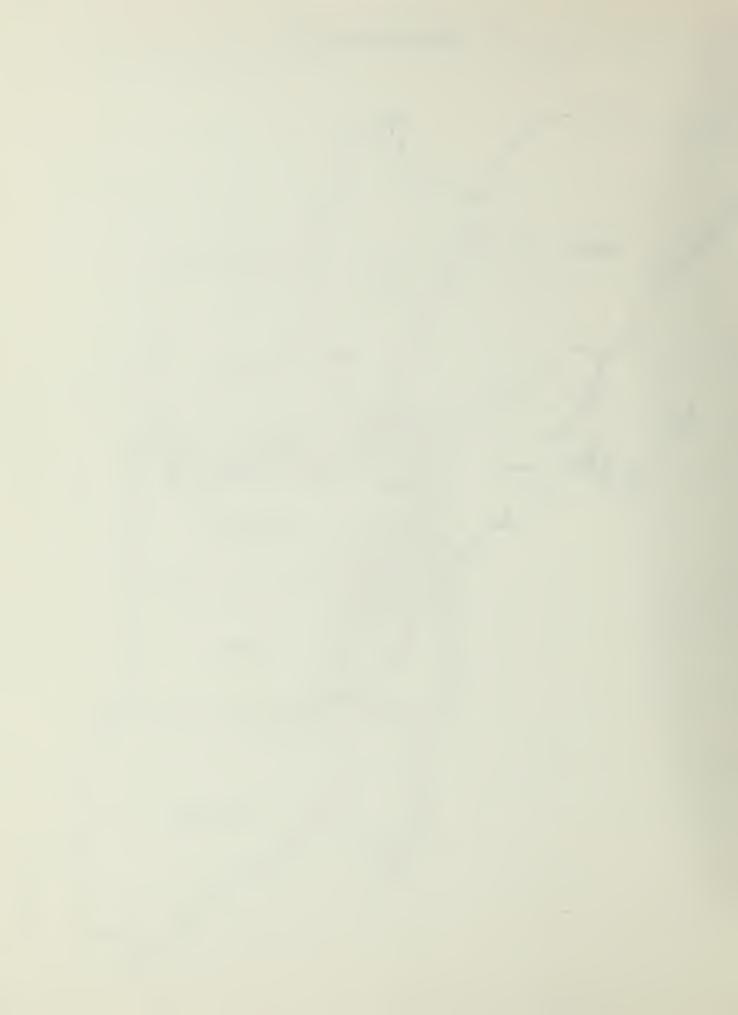
 Translation of ... Presented at conference of ... To be published in ... Supersedes ... Supplements ...
- 16. Abstroct. Include a brief (200 words or less) factual summary of the most significant information contained in the report. If the report contains a significant bibliography or literature survey, mention it here.
- 17. Key Words and Dacument Analysis. (a). Descriptors. Select from the Thesaurus of Engineering and Scientific Terms the proper authorized terms that identify the major concept of the research and are sufficiently specific and precise to be used as index entries for cataloging.
 - (b). Identifiers and Open-Ended Terms. Use identifiers for project names, code names, equipment designators, etc. Use open-ended terms written in descriptor form for those subjects for which no descriptor exists.
 - (c). COSATI Field/Group. Field and Group assignments are to be taken from the 1965 COSATI Subject Category List. Since the majority of documents are multidisciplinary in nature, the primary Field/Group assignment(s) will be the specific discipline, area of human endeavor, or type of physical object. The application(s) will be cross-referenced with secondary Field/Group assignments that will follow the primary posting(s).
- 18. Distribution Statement. Denote releasability to the public or limitation for reasons other than security for example "Release unlimited". Cite any availability to the public, with address and price.
- 19 & 20. Security Clossification. Do not submit classified reports to the National Technical
- 21. Number of Pages. Insert the total number of pages, including this one and unnumbered pages, but excluding distribution list, if any.
- 22. Price. Insert the price set by the National Technical Information Service or the Government Printing Office, if known.

Preface

The purpose of this document is two-fold. First, it responds to specific requirements from the Department of Housing and Urban Development for ABAG's Comprehensive Planning Assistance Grant. Secondly, it identifies policy directions which this agency will be pursuing over the next three years. This Overall Program Design makes it clear that ABAG will not only serve its member governments but will serve them towards some particular ends. The Regional ends, or goals, of the agency are presented in Chapter II and the means, strategies, programs and activities employed to meet the goals are articulated in subsequent chapters.

Digitized by the Internet Archive in 2014





COMMITTEES

1973

General Assembly

Executive Committee

Cooperating Members

Finance Subcommittee

Regional Home Rule Goals Committee

Regional Planning Committee

Ocean Coastline Planning Committee

Regional Open Space Task Force

Regional Housing Task Force

Regional Airport Systems Study Committee

Bay Delta Solid Waste Action Committee
CATV Committee

MEMBERS AND REPRESENTATIVES TO THE ASSOCIATION

August, 1973

PRESIDENT: Councilman Donald F. Dillon, City of Fremont

VICE PRESIDENT: Supervisor Warren N. Boggess, Contra Costa County

SECRETARY-TREASURER: Revan A. F. Tranter

	COUNTIES	OFFICIAL REPRESENTATIVE	ALTERNATE
1.	Alameda	Supervisor Joseph P. Bort	Supervisor Fred F. Cooper
2.	Contra Costa	Supervisor James P. Kenny	Supervisor Edmund A. Linscheid
3.	Marin	Supervisor Michael Wornum	Supervisor Peter R. Arrigoni
4.	Napa	Supervisor John Tuteur	Supervisor Ginny Simms
5.	San Francisco	Supervisor Dianne Feinstein	Supervisor Dorothy von Berolding ϵ
6.	San Mateo	Supervisor Jean Fassler	Supervisor Robert St. Clair
7.	Santa Clara	Supervisor Victor Calvo	Supervisor Dan McCorquodale

-			
	CITIES	OFFICIAL REPRESENTATIVE	ALTERNATE
Ala	meda County		
8. 9. 10. 11.	Alameda Albany Berkeley Emeryville Fremont Hayward Livermore Newark Oakland Piedmont Pleasanton San Leandro Union City	Mayor Terry La Croix, Jr. Councilman Richard O. Clark Mayor Warren Widener Vice Mayor Wallace E. Fox Councilman Gene Rhodes Mayor Leo E. Howell Councilman Clyde E. Taylor Mayor James E. Balentine Councilman Felix Chialvo Vice Mayor Arthur R. Flegal Councilman Robert I. Reid Mayor Jack D. Maltester Mayor Don E. Miller	Vice Mayor Carmelo J. Corica Mayor Lewis M. Howell Councilwoman Susan Hone Mayor Donald J. Neary Councilman Donald F. Dillon Mayor Pro Tem Ilene Weinreb Mayor Donald G. Miller Councilman Robert T. Plowright Mayor John H. Reading Vacant Councilman S. Floyd Mori Vice Mayor Alvin W. Kant Councilman Richard N. Oliver

Contra Costa County

14. Antioch 15. Brentwood 16. Clayton 17. Concord 18. El Cerrito 19. Hercules 20. Lafayette 21. Martinez 22. Pinole 23. Pittsburg Pleasant Hill 24. 25. Richmond 26. San Pablo

Walnut Creek

Councilman Louise Giersch
Mayor George G. Gambel
Councilman Charles D. Evans
Vice Mayor Thomas Wentling
Councilman Richard H. Bartke
Mayor Gordon M. Hoffman
Councilman Donn L. Black
Councilman Elwon Lance
Mayor Edgar A. Vovsi
Councilman George Lowy
Councilman Lenard E. Grote
Councilman Gay Vargas
Councilman Willem Berkhout
Mayor James D. Hill

Councilman Nick Rodriguez
Vacant
Councilman Raymond J. Ollila
Councilman Richard Holmes
Councilman Gary E. MacLaren
Vice Mayor Ralph V. Williams
Councilman Robert M. Fisher
Councilman Harold T. Radke
Mayor Pro Tem Robert A. Shadley
Councilman Ralph Downing
Councilman Robert I. Harman
Councilman Nathaniel Bates
Mayor Samuel Morrison
Vice Mayor Sanford M. Skaggs

Marin County

28. Belvedere 29. Corte Madera 30. Fairfax 31. Larkspur 32. Mill Valley 33. Novato 34. Ross 35. San Anselmo 36. San Rafael Sausalito 38. Tiburon

Councilman David Bordon
Mayor H. S. "Pete" Norville
Vice Mayor E. Ross Parkerson
Councilman Joan L. Sestak
Mayor Jean S. Barnard
Mayor Wayne Sartain
Mayor Frederick S. Allen
Mayor Warren R. Perry
Councilman Lawrence E. Mulryan
Councilman Evert H. Heynneman
Councilman Carlisle Becker

Councilman Merritt K. Ruddock
Councilman Robert J. Flahive
Councilman Robert R. Souza
Mayor William Fleckles
Councilman Gerald Hood
Councilman David Price Jones
Councilman Julie Osterloh
Councilman Lewis W. Stewart
Vice Mayor Fred E. Jensen
Vacant
Vacant

Napa County

39. Calistoga40. Napa41. St. Helena

Mayor Clarence Thom Mayor Ralph C. Bolin Mayor John F. Aquila Councilman C. W. Smith Vice Mayor Ernest A. Rota Councilman F. Ross Coughran

San Francisco County

42. San Francisco

Mayor Joseph L. Alioto

Mr. Thomas C. Mellon, CAO

San Mateo County

Belmont 43. Brisbane 44. **Burlingame** 45. 46. Daly City 47. Foster City Half Moon Bay 48. 49. Menlo Park 50. Millbrae 51. Pacifica Portola Valley 52.

53.

54.

Redwood City

San Bruno

Councilman Eugene Sullivan
Councilman William E. Lawrence
Mayor R. David Martin
Mayor Pro Tem Victor G. Kyriakis
Mayor William E. Walker
Mayor Gerald D. Pera
Councilman Robert J. Stephens
Mayor Arthur Lepore
Vice Mayor Donald M. Halverson
Councilman Robert V. Brown
Vice Mayor Mary Henderson
Mayor George Corey

Vice Mayor Ferdinand Giuliani
Mayor Jess Salmon
Councilman Irving S. Amstrup
Councilman Paul M. Hupf
Vacant
Councilman Joseph Marmont
Councilman George R. Liddle
Councilman William G. Glang
Councilman Harland A. Minshew
Vice Mayor James W. Whitson
Councilman Robert E. Norris
Councilman Margaret Kozkowski

	CITIES	OFFICIAL REPRESENTATIVE	ALTERNATE		
San Mateo County					
56. 57. 58.	San Carlos San Mateo South San Fran. Woodside Clara County	Councilman Thor Madsen Councilman John J. Murray, Jr. Vice Mayor Terri J. Mirri Councilman Suzanne Weeks	Councilman Ellis Rother Mayor Floyd E. Welch Mayor Warren Steinkamp Vacant		
60. 61. 62. 63. 64. 65. 66. 67. 68. 69. 70. 71.	Campbell Cupertino Gilroy Los Altos Los Altos Hills Los Gatos Milpitas Morgan Hill Mountain View Palo Alto San Jose Santa Clara Saratoga Sunnyvale	Councilman W. R. Podgorsek Councilman James E. Jackson Councilman George T. Duffin Councilman Audrey H. Fisher Mayor Leslie A. Helgesson Councilman Egon Jensen Mayor Charles St. Clair Councilman Daniel Bertelli Councilman Joseph Cusimano Councilman Stanley R. Norton Mayor Norman Y. Mineta Councilman William A. Gissler Mayor Jerome A. Smith Councilman Donald E. Koreski	Mayor Dean R. Chamberlin Councilman Donald A. Frolich Councilman David V. Stout Mayor Pro Tem Lee Lynch Councilman Diana S. Miller Vice Mayor John Lochner Councilman James H. Clement Vacant Councilman Judith Moss Councilman Alan Henderson Vice Mayor Janet Gray Hayes Councilman Daniel V. Texera Councilman Rodney J. Diridon Mayor Pro Tem Charley C. Allen		
74. 75. 76. 77.	Dixon Fairfield Suisun City Vacaville Vallejo na County	Mayor James Stephens Councilman Arne Digerud Mayor Guido E. Colla Councilman A. T. Chancellor Councilman Gary H. Dubnoff	Councilwoman Alice E. Ary Mayor Thomas M. Hannigan Vice Mayor Manuel Baracosa Vice Mayor Bert Hassing Councilman Larry L. Asero		
79.	Cloverdale Cotati	Councilwoman Marie Vandagriff Mayor Geoffrey Dunham	Councilman Ralo D. Bandiera Vice Mayor Herbert Winter		

Councilman William R. Lucius

Councilman Warren K. Hopkins

Councilman Thomas F. Miller

Mayor Gregory Jones, Jr.

Mayor Henry J. Riboni

Mayor Helen Putnam

Vacant

Councilman Fred V. Mattei

Councilman Murray A. Zatman Councilman Melvin A. Davis

Councilman Thomas J. Pitts

Mayor Armando F. Flores

80. Healdsburg

83. Santa Rosa 84. Sebastopol

82. Rohnert Park

81. Petaluma

85. Sonoma

OFFICERS

PRESIDENT: VICE PRESIDENT: Councilman Donald F. Dillon, City of Fremont Supervisor Warren N. Boggess, Contra Costa County Revan A. F. Tranter

SECRETARY-TREASURER:

EXECUTIVE COMMITTEE

COUNTY OF:	OFFICIAL REPRESENTATIVE:	ALTERNATE REPRESENTATIVE:
Alameda	**Supervisor Joseph P. Bort **Supervisor Fred F. Cooper	Supervisor Thomas H. Bates Supervisor Robert E. Hannon
Contra Costa	*Supervisor James P. Kenny *Supervisor James E. Moriarty	Supervisor Edmund A. Linscheid Supervisor Alfred M. Dias
Marin	**Supervisor Peter R. Arrigoni	Supervisor Michael Wornum
Napa	**Supervisor John Tuteur	Supervisor Ginny Simms
San Francisco	**Supervisor Dianne Feinstein **Supervisor Terry A. Francois	Supervisor Dorothy von Beroldingen Supervisor Robert E. Gonzales
San Mateo	*Supervisor Jean Fassler *Supervisor William II. Royer	Supervisor Robert St. Clair Supervisor James V. Fitzgerald
Santa Clara	**Supervisor Dan McCorquodale **Supervisor Victor Calvo	Supervisor Dominic L. Cortese Supervisor Sig Sanchez
CITIES IN THE COUNTY OF:		
Alameda	*Vice Mayor Arthur Flegal (Piedmont) *Mayor James Balentine (Newark)	Councilman Richard O. Clark (Albany) Councilman Robert Plowright (Newark)
Contra Costa	**Councilman Louise Giersch (Antioch)	Councilman Richard H. Bartke
	**Councilman Donn Black (Lafayette)	(El Cerrito) Councilman Willem Berkhout (San Pablo)
Marin	*Mayor Holmes S. Norville (C. Madera)	Councilman Carlisle Becker (Tiburon)
Napa	*Mayor Ralph C. Bolin (Napa)	Mayor John F. Aquila (St. Helena)
San Francisco	*Mayor Joseph L. Alioto *Mr. Thomas J. Mellon, CAO **Supervisor George Y. Chinn	Mr. John H. Tolan, Jr. Mr. Thomas G. Miller Supervisor John L. Molinari
San Mateo	**Mayor R. David Martin (Burlingame) **Mayor Nat Landes (Woodside)	Mayor Gerald D. Pera (Half Moon Bay) Mayor Jess Salmon (Brisbane)
Santa Clara	*Councilman William R. Podgorsek	Councilman Donald E. Koreski (Sunnyvale)
	(Campbell) *Vice Mayor John Lochner (Los Gatos)	Councilman Rodney J. Diridon (Saratoga)
Solano	**Councilman Arme Digerud (Fairfield)	Councilman Gary H. Dubnoff (Vallejo)
Sonoma	**Vice Mayor Jack W. Cavanagh, J (Petaluma)	r Vacant
CITY OF OAKLAND	*Councilman Joshua Rose *Councilman Felix F. Chialvo *Councilman Fred Maggiora	Councilman George J. Vukasin Vice Mayor Raymond L. Eng Councilman John Sutter
CITY OF SAN JOSE	*Mayor Norman Y. Mineta *Vice Mayor Janet Gray Hayes *Councilman Alfredo Garza	Councilman James E. Self Councilman Roy B. Naylor Councilwoman Susanne B. Wilson
*Term of office: **Term of Office:	July 1, 1972 - June 30, 1974 July 1, 1973 - June 30, 1975	

**Term of Office: July 1, 1972 - June 30, 1975
(Term applies to both Representative and Alternate)

ADVISORY MEMBER, Mrs. William Eastman, Regional Water Quality Control Board ALTERNATE ADVISORY MEMBER, Mr. Louis P. Martini, Regional Water Quality Control Board

Bay Area Air Pollution Control District 939 Ellis Street San Francisco, California 94109

Bay Area Rapid Transit District 800 Madison Street Oakland, California 94607

Belmont County Water District P.O. Box 158 Belmont, California 94002

Bolinas Community Public Utility District F.O. Box 345 Bolinas, California 94924

Castro Valley Sanitary District 21040 Marshall Street Castro Valley, California 94546

Central Contra Costa Sanitary District P.O. Box 5266 Walnut Creek, California 94597

County Sanitation District No. 2 of Santa Clara County 18 North San Pedro Street San Jose, California 95110

County Sanitation District No. 3 of Santa Clara County 18 North San Pedro San Jose, California 95110

County Sanitation District No. 4 of Santa Clara County 100 E. Sunnyoaks Avenue Campbell, California 95008

Crockett-Valona Sanitary District P.O. Box 578 Crockett, California 94525

East Bay Municipal Utility District 2130 Adeline Street Oakland, California 94623

East Bay Regional Park District 11500 Skyline Boulevard Oakland, California 94619

Fairfield-Suisun Sewer District P.O. Box 102 Fairfield, Callfornia 94533 Greater Vallejo Recreation District 395 Amador Street Vallejo, California 94590

Hayward Area Recreation & Park District 1015 E Street Hayward, California 94543

Menlo Park Sanitary District 500 Laurel Street Menlo Park, California 94025

Napa Samitation District P.O. Box 2068 Napa, California 94558

North San Mateo County Sanitation District 153 Lake Merced Boulevard Daly City, California 94015

Novato Sanitary District P.O. Box 525 Novato, California 94947

Oro Loma Sanitary District P.O. Box 95 San Lorenzo, California 94580

Port of Oakland Executive Offices 66 Jack London Square Oakland, California 94607

Redevelopment Agency of the City and County of San Francisco 939 Ellis Street San Francisco, California 94109

San Pablo Sanitary District of Contra Costa Co. P.O. Box 65 San Pablo, California 94806

Sanitary District No. 1 of Marin Co. 103 East Sir Francis Drake Blvd. Greenbrae, California 94904

Tiburon Sanitary District F.O. Box 227 Tiburon, California 94920

Union Sanitary District 4057 Baine Avenue Fremont, California 94536

Valley Community Services District P.O. Box 2206 Dublin, California 94566

FINANCE SUBCOMMITTEE

Type:

Subcommittee of the Executive Committee

Functions:

Study and submit reports and recommendations to the Executive Committee regarding the following matters:

- 1. The proposed annual budget prepared by the Executive Director, all as per Articles V, VIII and IX of the Bylaws.
- 2. The annual audit of the financial affairs of the Association required by Article IX of the Bylaws and audits of funding agencies.
- 3. The financial and budgetary status of the Association and the reports to the General Assembly required by Article V of the Bylaws.
- 4. Personnel rules and regulations and procedures.
- 5. Salary and compensation and benefits plans.
- 6. Review and monitor work program expenditures as compared to approved program budgets.
- 7. Such other matters as may be assigned to the Subcommittee by the Executive Committee including litigation.

Composition:

Six members of the Executive Committee, three representing cities and three representing counties, as required by Article V of the Bylaws. The Executive Director shall serve as Secretary to the Committee.

Membership:

Mayor R. David Martin, Chairman Supervisor Victor Calvo Councilman Felix F. Chialvo Supervisor Fred Cooper Councilman Arne Digerud Thomas J. Mellon C.A.O. Burlingame
San Jose County
Oakland
Alameda County
Fairfield
San Francisco

Ex Officio

1973

Councilman Don F. Dillon

Fremont

Legal Counsel

Arthur Harris

REGIONAL HOME RULE GOALS COMMITTEE

Type:

Policy Committee of the Association

Functions:

Study and develop recommendations for the Executive Committee and General Assembly regarding the following matters:

- 1. ABAG goals and organization.
- 2. ABAG legislative program.
- 3. All aspects of existing and future regional organization.
- 4. Such other matters as may be assigned to the Committee by the Executive Committee.

Composition

Thirteen officials of Association members; President and Vice President of the Association ex officio members. The Public Affairs Department provides services to the Committee.

Membership

1973

Supervisor Joseph P. Bort, Chairman Alameda County Councilwoman Louise Giersch, Vice Chairman Antioch Mayor Jean Barnard Mill Valley Mayor Ralph Bolin Napa Councilman Rodney J. Diridon Saratoga Mayor Florence Douglas Vallejo Supervisor Jean Fassler San Mateo County Vice Mayor Mary W. Henderson Redwood City Mayor Arthur Lepore Millbrae Councilman William Lucius Healdsburg San Francisco Mr. Thomas J. Mellon, CAO (John Tolan alternate for Mr. Mellon) (San Francisco) Mayor John H. Reading Oakland (Dave Johnson alternate for Mayor Reading) (Oakland) Supervisor Robert St. Clair San Mateo County

EX OFFICIO

Councilman Donald F. Pillon Supervisor Warren Boggess Mr. Wesley McClure, C.M. Mr. Edward G. Wohlenberg, C.M. Fremont Contra Costa County San Leandro Pinole

Association of Bay Area Governments

COMMITTEE ON REGIONAL PLANNING

1973-74

Type:

Standing Committee of the Association

Function:

Study and submit reports and recommendations to the Executive Committee regarding the following matters:

- 1. The preparation and adoption of a Recommended Regional Plan for the San Francisco Bay Area (now accomplished).
- 2. The form and content of the Regional Plan Program.
- 3. Such other matters as may be assigned to it by the Executive Committee.

Composition:

Eighteen officials of the Association members. The Association staff shall provide secretarial and technical services at the request of the Committee.

Membership: 1973-74

Supervisor Michael Wornum, Chairman Mayor Joseph L. Alioto Councilman Robbieburr Berger Councilman Donn L. Black Councilman Donald F. Dillon Mrs. William Eastman

Supervisor Jean Fassler
William Fraley, Planning Director
Sanford Getreu, Planning Director
Vice Mayor Mary Henderson
Councilman James Jackson
Allan Jacobs, Planning Director
Supervisor James P. Kenny
Supervisor Ralph H. Mehrkens
Mayor Gerald Pera
Mayor John H. Reading
William Rugg, Community Development Officer
Vice Mayor Geoffrey Steel
Supervisor John Tuteur

Marin San Francisco Fairfield Lafavette Fremont Regional Water Quality Control Board San Mateo County Alameda County San Jose Redwood City Cupertino San Francisco Contra Costa County Santa Clara County Half Moon Bay Oakland San Leandro Fremont Napa County

OCEAN COASTLINE PLANNING COMMITTEE

Type:

1. Temporary Committee of the Association under the general direction of the Regional Planning Committee.

Functions:

- 1. Initiate and propose a Phase II Regional Ocean Coastline Development and Conservation Plan for wider Association consideration.
- 2. Make regular progress reports and seek direction on significant policy matters involved in the Plan, particularl as they may relate to the Association's Comprehensive Regional Planning Program.
- 3. Make recommendations on the Association's continuing role in regional ocean coastline planning including organizationa structure.
- 4. Such other matters as may be assigned to it by the Regional Planning Committee.

Composition:

Supervisors from coastal counties
Elected city officials from coastal counties
Elected city officials representing non-coastal interests
Regional Planning Committee member
Regional citizen interests

Membership:

Councilman Lenard Grote, Chairman Supervisor Michael Wornum Supervisor Jean Fassler (RPC Member) Supervisor Robert Mendelsohn Supervisor Bob Theiller Councilwoman Grace McCarthy Councilman Carlisle Becker Mayor Gregory Jones Councilwoman Ilene Weinreb Councilman Frank Egger Mrs. Ellen J. Johnck Professor Georg Treichel

Pleasant Hill
Marin County
San Mateo County
San Francisco County
Sonoma County
Pacifica
Tipuron
Santa Rosa
Hayward
Fairfax
Citizen Representative
Citizen Representative

REGIONAL OPEN SPACE TASK FORCE

Type:

1. Temporary Advisory Committee of the Association

2. Term - May, 1973, to October, 1974

- 3. Under the general guidance and direction of the Regional Planning Committee in matters relating to preparation of a Regional Open Space Plan Phase III and coordination of such planning with other functional planning programs.
- Function: 1. Direct staff and consultants in the preparation of a preliminary report Regional Open Space Plan Phase III for recommendation to the Regional Planning Committee. Such report shall include an implementation program with recommendations on the local-regional role in carrying out the open space element of the comprehensive Regional Plan. Sit jointly with other ABAG committees as necessary and appropriate in the development of such recommendations.
 - 2. Organize and implement a public process to encourage maximum input from all affected groups throughout the planning process. Recommend to the Executive Committee at the end of the third meeting of the Task Force the procedure to be followed and the citizen, technical, and coordinative relationships to be established in the conduct of the planning process.

3. Make regular reports to all ABAG committees and the General

Assembly on the progress of the planning process.

4. On matters that do not relate directly to Phase III plan preparation or coordination with the comprehensive Regional Planning Program, the Task Force may report directly to the Executive Committee or the relevant ABAG committee.

5. Such other matters as may be assigned to it by the Executive

Committee.

Composition: Composition of Voting Representation: nine elected officials and eight non-elected officials. Non-Voting Representation as approved by the Executive Committee in Function 2 above.

Membership: 1973-74

Councilman Donn L. Black, Chairman Mayor Nat Landes
Councilman Alfredo Garza, Jr.
Councilman Robert I. Reid
Supervisor Ginny Simms
Supervisor Bob Theiller
Professor T. J. Kent, Jr.
Professor Lenneal Henderson
Mrs. Dorothy Erskine
Mr. Richard Bell

Mr. Robert Kirkwood Mrs. Geri Stewart Mr. Paul B. Wineman Mr. Keith Roberts Lafayette
Woodside
San Jose
Pleasanton
Napa County
Sonoma County
University of California
California State University at SF
People for Open Space
Operating Engineers, Local Union No. 3
AREA, President of SPUR
League of Women Voters

Bay Area Council

S. F. Bay Chapter, Sierra Club

REGIONAL HOUSING TASK FORCE

Type:

Policy Committee of the Association

Function:

The Task Force is charged with:

- 1. The development of a regional (housing planning process;
- 2. The initiation of the development of a regional housing plan;
- 3. The development of guidelines for HUD use in distributing housing funds in the region.

(See Framework for a Regional Role in Housing, March, 1972.)

Composition:

Elected officials (some of whom are members of ABAG), housing consumers (citizens), housing producers and lenders, academicians, others.

Membership:

As of September 1, 1973

Name	Description	Category
Booker T. Anderson	Mayor, City of Richmond	Elected Official
Larry L. Asera	Councilman, City of Vallejo	Elected Official
Margaret Azevedo	County Planning Commissioner Marin County, CASA	Citizen
James Belda	Singer Housing, San Leandro	Builder
Ralph Bolin	Mayor, City of Napa	Elected Official
Cliff Boxley	PROBE, Community Action Agency, San Mateo County	Citizen
Art Carter	Secretary-Treasurer, Central Labor Council Contra Costa County	Labor
Marie Converse	League of Women Voters OCCUR, Oakland	Citizen
Joseph Cowan	San Francisco Citizens Savings & Loan Association San Francisco	Finance

Name	Description	Category
Mary Davey	Former Councilwoman Los Altos Hills	Citizen
James A. Day	Radiation Laboratory Employee, Livermore	Citizen
Ethel Dotson	California & Richmond Welfare Rights Organizations	Citizen
John Douglas	Lomas-Nettleton San Francisco	Finance
Gertrude Hall	Senior Citizen President Commission on Aging, Martinez	Citizen
Joseph E. Hall	San Francisco Associates	Citizen
Janet Gray Hayes	Councilwoman, San Jose	Elected Official
Aileen Hernandez	National Committee Against Discrimination in Housing San Francisco	Citizen
William Holsman	Chairman, SPUR Housing Committee, San Francisco	Citizen
Fred Ivey	Project Director, Model Cities Program, Merritt College, Oakland	Citizen
Larry A. Joyner	Director, East Oakland- Fruitvale Planning Council	Citizen
Sophia Kreling	Glen Ridge Housing Association San Francisco	Citizen
Bill Leonard	Vice-President, Greater Eastbay Association of Homebuilders, Berkeley	Homebuilder Representative
George Lowy	Councilman, City of Pittsburg	Elected Official
James Nelson	Page Street Housing Corporation, San Francisco	Citizen
E. Ross Parkerson	Vice-Mayor, City of Fairfax	Elected Official
Herbert Rhodes	Chairman, East Palo Alto Municipal Council	Citizen

Name	Description	Category
Joshua Rose	Councilman, City of Oakland	Elected Official
Alan Rothenberg	Financial Support San Francisco	Finance
Ed Tom	Chairman, Tom Association Chinatown, San Francisco	Citizen
William Wheaton	Dean, College of Environmental	Academic

REGIONAL AIRPORT PLANNING AND POLICY COMMITTEE

Type:

Joint Committee of the Association and the Metropolitan Transportation Commission.

Function:

Conduct studies and submit reports and recommendations to the Executive Commiltee and to the Commission regarding the following matters:

- 1. Airport development, development policies and proposed legistlation within and/or related to the Bay Area;
- 2. Monitoring, updating and refinement of the Regional Airport Systems Study's Final Plan, as adopted by the ABAG Executive Committee:
- 3. Formulation of policy guidelines for the development of an aviation element of the Regional Transportation Plan;
- 4. Such other tasks as may be assigned by the Executive Committee or by the Commission or which are necessary for compliance with State and/or Federal requirements.

Composition: Fight elected officials representing the nine Bay Area Counties, the three members of the Bay Area Study on Aviation Requirements (BASAR) and one representative of the State Department of Transportation. Such ex-officio non-voting members as the Association and the Commission may determine.

Membership:

Appointed by the Association of Bay Area Governments:

Supervisor Warren Boggess, Contra Costa County Supervisor Ralph H. Mehrkens, Santa Clara County Mayor Thomas Hannigan, Fairfield Mayor Helen Putnam, Petaluma

Appointed by the Metropolitan Transportation Commission:

Supervisor Joseph P. Bort, Alameda County William Lawson, San Mateo County (Two additional members to be named)

BASAR Representatives:

Ben E. Nutter, Executive Director, Port of Oakland (Walter Abernathy, Alternate) James M. Nissen, Manager, San Jose Municipal Airport William J. Dwyer, Director, San Francisco International Airport (Thomas Bertken, Alternate)

State Department of Transportation (representative to be named)

BAY DELTA SOLID WASTE ACTION COMMITTEE

Type:

Ad hoc committee of contributing agencies. Staff services provided by ABAG under an EPA grant to ABAG on behalf of the Action Committee.

Functions:

- To identify the direct participants in the pilot scale solid waste demonstration.
- 2. To recommend a financial plan for the operation of the demonstration.
- To initiate formation of an intergovernmental structure to carry out the demonstration.

Composition: Voting Members: representatives and alternates from each contributing agency and

> Official Observers: representatives of State and Federal agencies and civic organizations.

Membership:

Contra Costa

San Francisco

Marin

1973

Voting Members:	
_	Cities
Antioch	Councilman Nick Rodriquez (Rep.)
	Tom Oglesby, City Manager (Alt.)
Berkeley	Ariel Parkinson, President, Solid Waste Mngmt. Comm. (
	Richard Gazlay, Dept. of Services (Alt.)
Livermore	William Parness, City Manager (Rep.)
	Daniel Lee, Public Works Director (Alt.)
Oakland	Councilman Fred Maggiora (Rep.)
Palo Alto	Councilwoman Enid Pearson (Rep.)
	Warren Deverel, Asst. City Manager (Alt.)
Pleasanton	Mayor Robert I. Reid (Rep.)
	William Edgar, City Manager (Alt.)
San Leandro	Wes McClure, City Manager (Rep.)
Vallejo	Councilman Larry Asera (Rep.)
	C

Santa Clara Supervisor Dan McCorquodale (Rep.) Jack Elwanger, Asst. to Sup. McCorquodale (Alt.) San Joaquin County Council of Governments

Supervisor Dianne Feinstein (Rep.)

Victor Sauer, Public Works Director (Rep.) Jack Port, Dept. of Public Works (Alt.)

Ray Foreaker, Public Works Director (Rep.) Goerge Davison, Dept. of Public Works (Alt.)

Councilman Ben Schaffer, Lodi, COG President (Rep.) Peter Verdoorn, Ex. Director, COG (Alt.)

Districts

Central Constra Costa Sanitary District John Bohn, Counsel for the District (Rep.) William Dalton, Dep. General Manager (Alt.)

East Bay Municipal Utility District

John S. Harnett, General Manager (Rep.)
Walter Anton, Manager Design and Construction Div. (Alt.)
South County Garbage and Refuse Disposal District (San Mateo County) Joseph Zucca, President (Rep.)

Industry California Refuse Removal Council, Northern District Leonard Stefanelli, Sunset Scavenger Company (Rep.) Wayne Trewhitt, Easley and Brassy Corporation (Alt.)

CATV COMMITTEE

Type:

Ad hoc committee of the Association. Members appointed by the President.

Functions:

- 1. To work closely with the League of California Cities to provide information and technical assistance to local governments on matters of regional significance and to monitor legislative proposals.
- 2. To seek funding to implement a regional telecommunications network.
- To build demand for regional interconnection through demonstration of the potential public benefits of regional media programming.

Composition: Local elected officials, city managers, academicians, others.

Councilman Donn L. Black, Chairman John Dever, City Manager George Sipel, City Manager Lee Roberts, City Manager Stanley Scott

Edwin Parker

Donald Dunn

Robert Peters

City of Lafayette
City of Sunnyvale
City of Palo Alto
City of Napa
Institute of Governmental Studies
University of California
Institute for Communications Researc
Stanford University
Engineering-Economic Systems Dept.
Stanford University
Stanford Research Institute

CHAPTER I

Summary and Introduction

SUMMARY

Enabling local governments to plan cohesively for the preservation and enhancement of the quality of life in the San Francisco Bay Area is the main goal, and central issue presently facing the Association of Bay Area Governments (ABAG) and its member cities and counties. The organization and programs of ABAG must be designed to respond to important regional problems and issues. The Overall Program Design (OPD) establishes the direction for ABAG's next three years' activities, based on the issues which are confronted and the goals which must be met. Chapter I describes the Bay Area environment and growth patterns and the governmental structure which has evolved. Chapter 2 presents the existing organization of ABAG and outlines the issues, goals, and implementation strategies which will comprise its activities over the next three years. Detailed programs are outlined in Chapter 3, and methods of regional management are discussed in the concluding Chapter 4.

INTRODUCTION

Demographic growth in the San Francisco Bay Region has occurred primarily because of the economic opportunity, temperate climate, and natural beauty of the area. Physical development has been largely determined by the topography of the area. Nearly 5 million people now live in the 7,000 squaremile, nine-county region. Eighty percent of the population and ninety percent of the jobs are concentrated near the Bay on narrow plains bounded by hills.

Development patterns show lines of industrial activity along the Bay shoreline with concentrations of commercial activity adjacent to major highway arterials. High-density residential areas occur next to large employment centers, especially along the Bay front, with declining density as distance from the Bay increases.

Recent rapid rates of employment growth in the major metropolitan centers of San Francisco, Oakland, and San Jose have stimulated residential spread into outlying valleys within commute range, to the north, east, and south.

Smaller urban centers, developing communities located away from the Bay plain to the north and east, have stemmed from the development of heavy industrial sites and large military installations.

Together with the physical and climatic amenities of the region, the brisk pace of economic growth has induced migration from other parts of the United States and immigration from the South Pacific, the Far East, and Latin America. The Bay Area is accordingly diverse in racial, cultural, and political traditions, educational and occupational skills, and income distri-

bution. Minority populations in the region are concentrated in the three largest cities.

Local government in the Bay Area is based on a strong "home rule" philosophy. There are in the region IOI general-purpose local governments—nine counties and 92 cities—and no fewer than 606 local special districts, including IOO independent school districts. In addition, there are I5 regional and sub-regional functional agencies with jurisdiction as follows:

Purpose	Number of Agencies
Transportation-Related	5
Water Quality Management	4
Air Quality Regulation	1
Comprehensive Health Planning	1
Bay Front Regulation	I
Sub-Regional Parks (2-county)	I
Coastal Commissions	2

Fragmented decision-making and the inadequacy of independent attempts to solve problems generated by rapid growth and development led the Bay Area cities and counties to form ABAG in 1961, and are today focusing consideration toward a stronger regional government with comprehensive planning power.

CHAPTER 2

Description of ABAG

Current Organization of ABAG

ABAG is a voluntary council of local governments formed to solve regional problems through cooperative action of cities and counties. Eighty-four of the ninety-two cities in the region, and seven of the nine counties, are members of ABAG, representing 96 percent of the area's people. Twenty-seven special districts and other units of government are non-voting, cooperating members.

ABAG Structure

Figure I shows ABAG's legislative organization and Figure 2 the internal staff structure.

ABAG policy is determined by the General Assembly, which convenes twice yearly. Delegates to the General Assembly are elected officials from member cities and counties. Each city and county has one vote, and a majority of both city and county votes is required for action. The General Assembly adopts the budget and the annual program, and reviews policy actions taken by the Executive Committee.

The 35-member Executive Committee, made up of local elected officials, meets mongthly to make operating decisions, appoint committees, authorize expenditures, and recommend major policy decisions to the General Assembly.

The Executive Committee is served by several standing committees. Legislative matters and agency budget and financial considerations are reviewed by the Regional Home Rule Goals Committee and the Finance Subcommittee, respectively, before Executive Committee action. The Regional Planning Committee is responsible for comprehensive regional planning and implementation, while other task forces

and advisory committees, composed of elected officials, citizens, and agency representations, deal with specific problems and issues. Current committees address airports, housing, open space, ocean coastline, solid waste, revenue and taxation, and cable television issues.

ABAG Accomplishments

ABAG - approved plans include:

- Regional Plan 1970:1990 (this document represents Phase I of ABAG planning programs)
- Regional Water, Sewage, and Drainage Plan Phase I and II
- Regional Ocean Coastline Plan Preliminary Ocean Coastline Plan
- Regional Open Space Plan Phase II

Plans now under preparation include:

- Regional Land Use Plan Phase II
- Regional Growth Policy
- Regional Open Space Plan Phase III
- Regional Housing Plan

Other Regional Plans under preparation with ABAG participation include:

- Regional Transportation Plan Metropolitan Transportation Commission
- Regional Wastewater Management Plan Bay Area Sewage Services Agency
- Regional Water Quality Management Plan State Water Resources
 Control Board

^{1.} Refer to chart in Figure 3.

ABAG Funding

ABAG is funded primarily through the U. S. Department of Housing and Urban Development (HUD) and from local dues amounting to 3.5 cents per resident in unincorporated areas, and 7 cents per resident in incorporated areas per year. 'Cooperating' members pay an annual cost based on the size of their annual budgets:

Much of the local funds is used to generate state and federal planning grants.

In recent years other local and regional agencies have contributed to the local matching share for planning grants as part of formal agreements to integrate specific planning activities of the several agencies.

•Cultural Efforts •Regional Systems

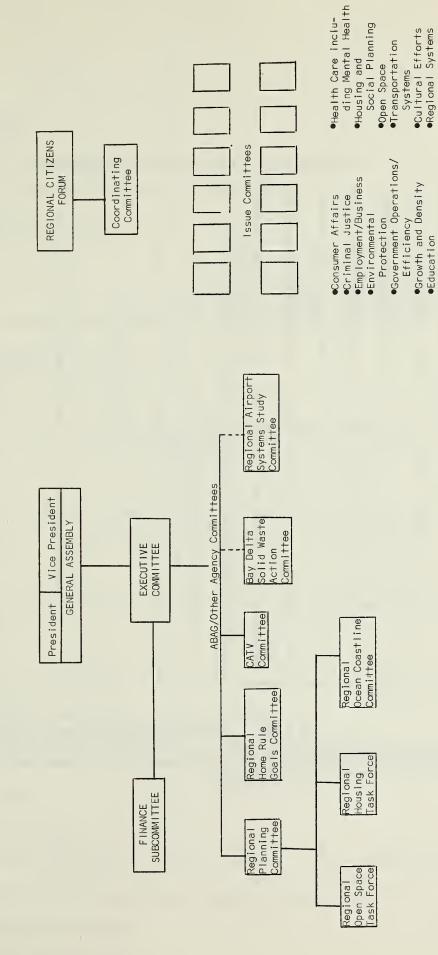
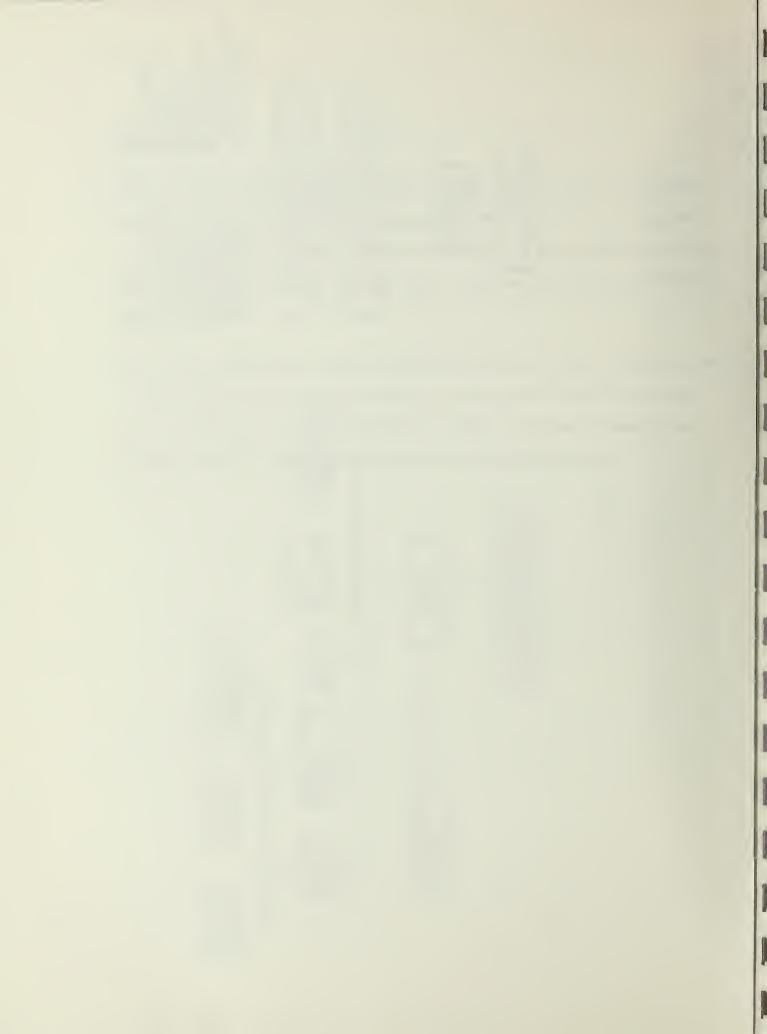


FIGURE 1



CPM 6041.IA

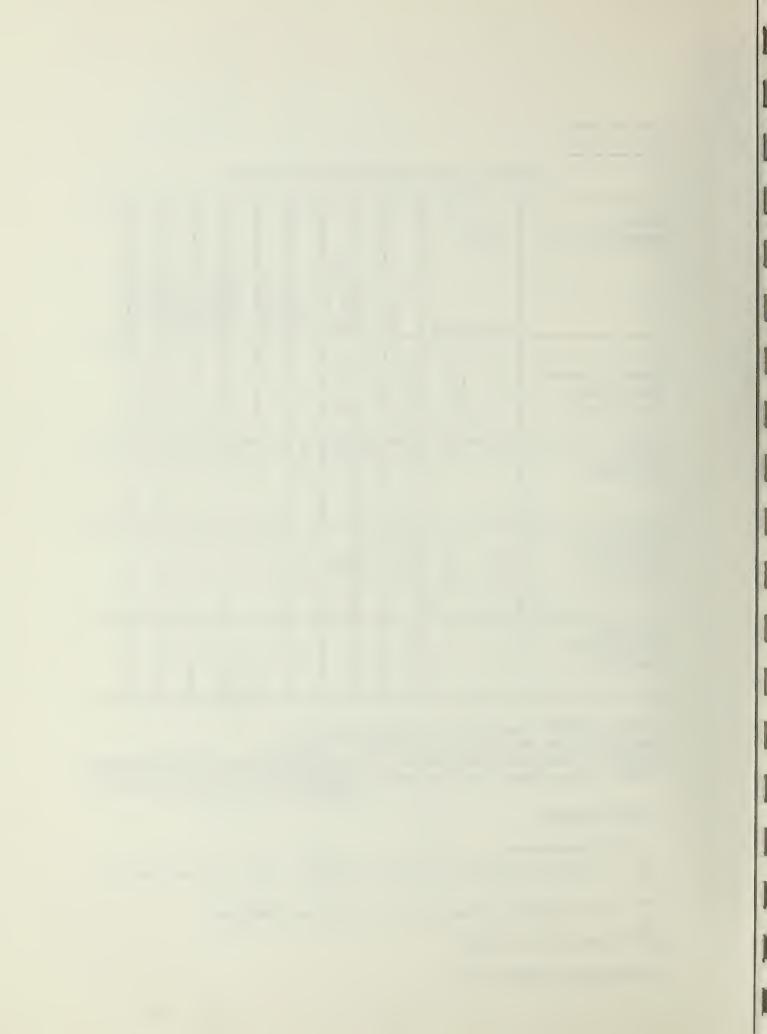
ORGANIZATIONAL CHARACTERISTICS STATEMENT

AGENCY* REPRESENTATION	TOTALS		Male	Female	White (non Minority)	Negro	Spanish- American	Oriental	American Indian	Other Minority	Elected Officials	
General Assembly Policy Body Exec. Comm.	91 33	93 35	80 29	11 4	39 28	2	l	1 2			all 32	
STAFF POSITIONS	55	66	26	29	37	9	4	4		The state of the s		
FULL-TIME Professional Sub-Prof.	34 20	42 23	23 3	 17	28 8	3 6	1 3	2	The company of the second seco			
PART-TIME Professional Sub-Prof.	 	 			-	-	- -	<u>-</u>	_			

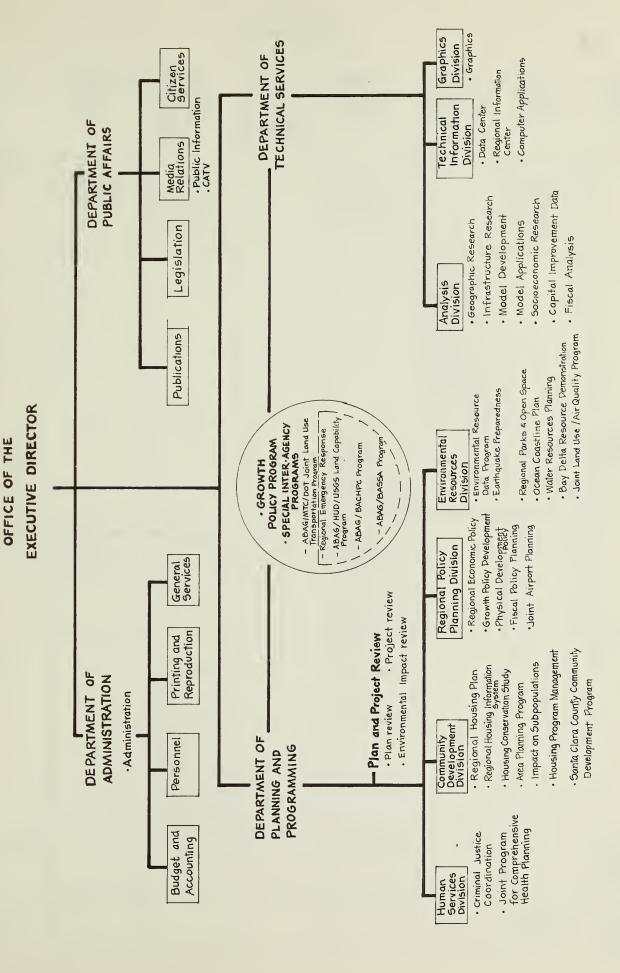
	L_AREAWIDE Population 4.8 million
	ATION with Areawide Representation 96.5 %
	R of Governments Represented <u>All member governments are represente</u>
NUMBE	R of Governments not Represented 2 counties and 6 cities are not
	members
*VOTI	NG FORMULA
13	Vote per Government - General Assembly
	Vote according to population - Executive Committee

*FOR AREAWIDE AGENCIES ONLY

Combination to above



The ABAG Organizational and Program Structure



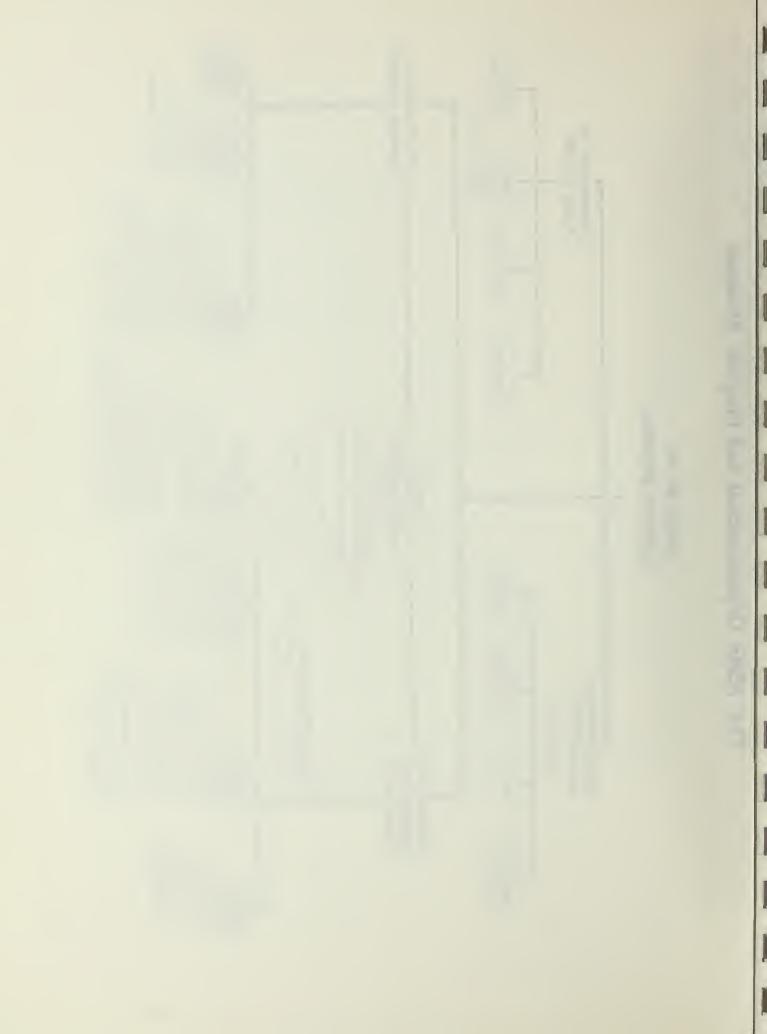
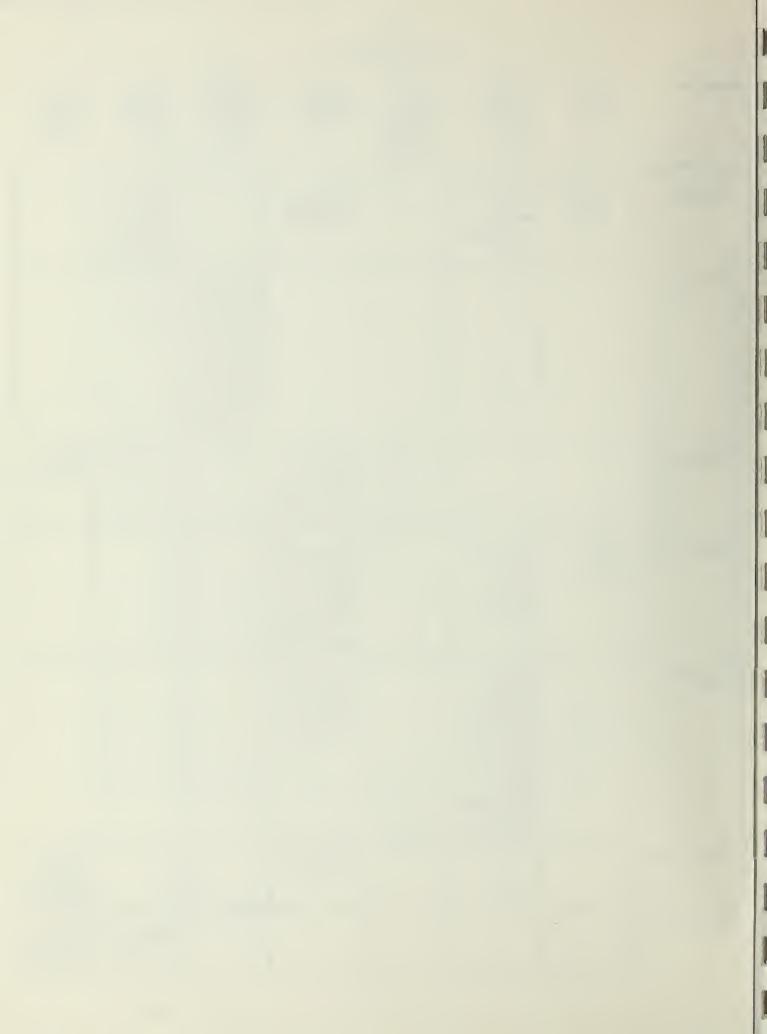


FIGURE 3

ABAG ACCOMPLISHMENTS

(Major Plans and Policy Studies)

Regional Joals	I. Develop and 2 Implement a Rational Growth Policy	Develop and 3 Implement a Policy for Conservation and Enhance- ment of Natural Resources	Develop and Implement Plans to Minimize Loss of Life and Physical Damage due to Earthquakes	4. Develop and 5 Implement. Community Development Strategies	Develop and 6 Implement More Effective Human Services Delivery Strategles	. Improve 7 Effective Cooperation Among Bay Area Govern- ments	. Improve the Range and Quality of Services to Member Governments
Program Categories 2.000 Planning and Programming	•Comprehensive Regional Plan 1970: 1990	•Comprehensive Regional Plan •Procedures for Regional Clearinghouse (EIS)		●Toward a Unified Plan- ning Program ●Comprehensive Regional Plan		Comprehensive Regional Plan •Federal Grant in Aid •Local Govern- ment Expendi- tures	
2.100 Human Services					Local Govern- ment Manpower Survey Community Shelter Plan Region V Crimi- nal Justice Plan Staff Paper on Bay Area Com- prehensive Health Planning Recreation Pref- erences of Minority People in the East Bay Area		
2.200 Community Development				•Regional Housing Plan •Regional Housing Study •Develop Regula- tions and Costs •New Communities in the Bay Area			●Regional Housing Newsletter
2.300 Regional Policy Planning	●Regional Growth Policy ●Issue Papers I-3 ●Issue Paper 4	How to Implement Open Space Plans Regional Growth Policy Water Resources Projections		How to Implement Open Space Plans Regional Airport Systems Plan Regional Growth Policy Regional Trans- portation Plan New Communities in the Bay Area Economic Activity Issue Papers			
2.400 Environmental Resources		Regional Open Space Plan II Regional Water, Sewer, and Drainage Plan II Regional Ocean Coastline Plan II Regional Parks and Open Space Regional Water Quality Manage- ment Plan Agricultural Re- sources Study		•Regional Water, Sewer, and Drainage Plan II •Regional Water Quality Management Plan			
3.000 Technical Services				•Water Resources Projections			•Bay Region Planning and Information Support •Geography Base File System
4.000 Public Affalrs						•Bay View •Regional Citi- zens Forum	●Bay View ●Regional Home Rule and Government of the Bay Area



Issues, Goals and Strategies

Regional Issues

The Bay Area is a natural economic community. It is common for people to work in one county, reside in another, and spend most of their leisure time in several others. This reflects the existence of distinct industrial, agricultural, residential and recreational areas which serve the region as a whole. This high degree of interdependence creates many issues of regional concern. Of these at least eight will be of major significance during the next three years.

I. GROWTH

In the last twenty-five years the Bay Area has experienced one of the nation's highest growth rates. The 1970 census figures of 4.6 million represents a 70 percent increase over the 1950 total of 2.7 million. Projections for 2000 range between 6.0 to 7.7 million depending on a variety of economic and environmental assumptions.

Among the reasons for this rapid growth are:

- 1) economic opportunity;
- 2) the unique and beautiful physical environment;
- 3) the good climate.

Only in recent years has the unavoidable conflict between continued economic growth and preservation of the natural environment become fully evident.

This dilemma has surfaced more starkly in the Bay Area than in most places because the natural environment <u>is</u> so magnificent and because continued in-migration has produced high unemployment at various skill levels.

Whether approached in terms of "growth vs. no-growth" or "economy vs. environment," this is the most comprehensive and controversial of all regional issues. It involves four broad considerations:

- 1) the overall rate of growth of population in the Region;
- 2) the allocation of growth within the Region;
- 3) the consequent demands on the man-made and natural systems of the Region;
- 4) the effects of growth alternatives on the quality of life in terms of economic, social, and environmental considerations.

The resolution of these questions will determine the direction of policies on a wide range of more specific issues.

2. GOVERNANCE

Public decision-making in the region is done primarily at the local level. This causes an apparent fragmentation which is often detrimental because many issues transcend local political boundaries. Local governments often find themselves without sufficient information, authority, or resources to adequately respond to the many problems which extend far beyond their boundaries. One solution to this problem has been the formation of single-purpose agencies to deal with specific regional or sub-regional issues. The chief limitation of this approach is the lack of a comprehensive attack on interrelated regional problems. There is a critical need for better regional information, intergovernmental coordination, and a more effective means of implementing comprehensive regional plans and guidelines.

This fact is now being recognized by policy-makers at all levels of govern-ment. The Advisory Commission on Intergovernmental Relations (ACIR) has recently endorsed the concept of the umbrella muitijurisdictional organization

(UMJO) as the most appropriate vehicle for planning and coordinating public policy on issues of regional significance. The California State Legislature is currently considering a bill (AB 2040) which would create in the Bay Area a comprehensive planning agency similar in many respects to an UMJO. Inevitably, the form and content of regional government will be an important issue during the next several years.

3. CENTRAL CITIES

Many of the problems faced by local governments in the region are especially acute in its central cities. Environmental problems, such as air and water pollution and traffic congestion, are aggravated because the central cities serve as the major employment and cultural centers of the region. Social problems, such as high crime rates, inadequate housing and public services, are more acute because they primarily affect the poor in central cities. The character of the population places higher demands on public services without the higher revenues to meet them. Thus the poor, elderly, and minorities have become "locked" into large cities because the opportunities for jobs, mobility, and cheap housing are greater there than in the rest of the region.

Because the problems of the central cities are caused in part by the employment and residential patterns of the region as a whole, their problems should be addressed regionally and not solely as local concerns.

4. THE PROVISION OF HUMAN SERVICES

The term Human Services, as it is used here, means the range of social, cultural, and related services which are provided to the citizens of a

community by a host of sources, both governmental and private.

Examples of these services are physical and mental health care, welfare, job training, day care, varieties of forms of counseling, housing, and drug rehabilitation, services to the elderly, legal aid, etc.

These services are not intended exclusively for low-income groups, but it is these groups that have the greatest needs. Presently, neither the services nor the providers of those services are well coordinated or planned at any level - local, regional, or state.

There is an urgent need for improved planning and coordination of human services. Furthermore, in many instances the available services even if coordinated are inadequate.

5. THE ALLOCATION OF HOUSING AND EMPLOYMENT OPPORTUNITIES

All Bay Area residents do not have access to adequate housing even by minimal national standards. When new or sound used housing is available, it may be priced beyond the reach of potential residents, it may be poorly—located relative to employment and services or may be sold under subtly discriminatory terms.

This problem most affects the elderly, the disabled, and the poor in general, and minority groups in particular.

Although present high unemployment rates are a product of general economic conditions in the Bay Area, there is some evidence to indicate that some reduction in unemployment could be achieved if the geographic allocation of jobs or people could be altered and/or if systems providing information about and accessibility to employment were improved.

6. TRANSPORTATION

Bay Area residents are among the most mobile in the country. A recent survey indicated that commute linkages exist from each Bay Area county to every other county in the region. This heavy reliance on the auto is traditional for Californians. Only recently, however, has there been strong public recognition of the full cost of that reliance in terms of its detrimental social and environmental impacts. Consequently, planning towards a more efficient, equitable and balanced transportation system which provides adequate accessibility to employment, recreation, and housing for all citizens is a major regional issue.

7. NATURAL RESOURCES

Preservation and conservation of natural resources in face of continuing economic and demographic growth is a regional dilemma. Natural resources are needed to support the regional economy. The challenge is to efficiently utilize these resources - land, lumber, minerals, water, air - in productive service to people without poisoning, destroying, or totally consuming the natural environment. This issue is important not only because it affects the amenities of the Bay Area for those who live here, but also because man is a unit of the ecological system and must coexist within it in order to survive.

8. EARTHQUAKES

Historically, the San Francisco Bay Area is earthquake country. There is one active fault system in the region - the San Andreas system consists of several major faults including the Hayward, Calavaros, Healdsburg, Rogers,

and the Seargent. The Bay Area was chosen in 1971 by the Office of Emergency Preparedness (OEP) as the study area for an analysis of potential life loss and property damage in an earthquake prone metropolitan area. Scientific opinion indicates the real possibility of a major earthquake in the Bay Area in the foreseeable future. Earthquake disaster planning must address both short and long term issues:

In the short term, the region must prepare to react to a major quake; in the longer term, "land capability" considerations must be an integral part of the land use planning process so that the most hazardous areas are categorically avoided.

Goals

The primary mission of ABAG is to develop and implement policies which help local governments plan and act cohesively on issues of regional significance. As a council of governments, ABAG performs three basic functions - planning, information, and coordination.

In this way, more efficient and effective solutions can be achieved and thus enhance the quality of life in the Bay Area. A number of operational goals flow from this fundamental aim.

- I. DEVELOPMENT AND IMPLEMENTATION OF A RATIONAL GROWTH POLICY.
- 2. DEVELOPMENT AND IMPLEMENTATION OF A SYSTEMATIC POLICY FOR THE CONSERVATION AND ENHANCEMENT OF THE NATURAL RESOURCES BASE.
- 3. DEVELOPMENT AND IMPLEMENTATION OF PLANS TO MINIMIZE THE POTENTIAL LOSS OF LIFE AND PHYSICAL DAMAGE RESULTING FROM A MAJOR EARTHQUAKE.
- 4. DEVELOPMENT AND IMPLEMENTATION OF COMMUNITY DEVELOPMENT STRATEGIES which foster:

- --better housing, particularly low-income groups
- --better access to employment, particularly for low-income groups
- --more efficient, balanced mix of transportation modes
- 5. DEVELOPMENT AND IMPLEMENTATION OF STRATEGIES TO PROVIDE FOR THE DELIVERY OF SERVICES TO CITIZENS MORE HUMANELY AND EFFICIENTLY.
- 6. MORE EFFECTIVE COOPERATION AMONG BAY AREA GOVERNMENTS.
- 7. IMPROVEMENT IN THE RANGE AND QUALITY OF SERVICES TO MEMBER

Strategies

In pursuing the above goals ABAG must maximize its ability to perform those three basic functions - planning, information, and coordination.

Strategies for Planning

- --Create a multi-disciplinary team to develop the regional growth policy
- --Maintain a regional growth-monitoring program
- --Seek funding for an earthquake planning program
- --Seek funding for initial studies with regard to the planning and coordination of human services
- --Continue current planning efforts in specific fields, e.g., housing, criminal justice, open space, etc.

Strategies for Coordination

 Promote the use of the agency as a forum for discussion and resolution of multijurisdictional issues.

^{1.} Refer to Chart 2, Functional Matrix.

- Strengthen the intergovernmental relations function particularly as it related to Federal and regional agencies.
- Develop the analytical capacity to advise member governments when coordination or conjunction of their services and programs would be mutually beneficial, e.g., Solid Waste Management, Criminal Justice, Earthquake Disaster planning, etc.
- Work for acceptance and legal enactment of the UMJO concept.

Strategies for Information

- Develop the capacity to serve as the most reliable source of regional data on growth, housing, employment, environmental questions, etc.
- Develop the capacity to serve as a source of information on Federal and State programs of regional significance.
- Strengthen ABAG's capacity to provide technical services to all its member governments.

Citizen Participation

ABAG, as a large regional agency, has the responsibility to seek input from citizens throughout the region. ABAG is presently attempting to increase citizen accessibility to its planning and policy-making activities.

One element of ABAG's Citizen Participation Program is to provide staff services to the Regional Citizens Forum, founded by a citizen convention's action on March 10, 1973. With membership open to all Bay Area residents, more than 400 persons have participated in the Forum Convention Issue Committees and the Coordinating Committee.

Issue Committees, created to study and make recommendations on specific topics, are active in the following areas:

- consumer affairs
- criminal justice
- employment/business
- environmental protection
- government operations/efficiency
- growth and density
- health care including mental health
- housing and social planning
- open space
- transportation systems
- cultural efforts
- education
- regional systems

The Coordinating Committee is composed of 20 members elected at the Annual Forum meeting each March with 10 additional members appointed by the Committee to ensure geographic, ethnic, economic, sex, and interest balance.

Due to the nature of this completely democratic citizen effort, ABAG has not established duties or activities for the Forum. This is in contrast to most citizen participation mechanisms operating in other metropolitan areas.

Forum Activities have included co-sponsorship with the Regional Planning

Committee of a public workshop on urban growth; the development of a policy

paper on the proposed growth policy resolution to be considered at ABAG's

October General Assembly; and extensive review and comment on the

Metropolitan Transportation Commission's Regional Transportation Plan.

With ABAG support, the Forum is now searching for independent funding.

ABAG's annual financial commitment to its total citizen participation program is \$47,500. This appropriation not only includes staff services to the Forum, Coordinating Committee, and Issue Committees but also funds services to countless other citizen groups and individuals for speakers bureau and information services.

Other opportunities for citizen input are presented through public hearings and meetings, conferences, workshops, public speaking engagements, informal citizen visits and Open House Days at ABAG's offices.

For further description of ABAG's citizen participation commitment refer to program number 4.200.

Equal Opportunity

An overriding ABAG concern is to make the region's resources more accessible to the disadvantaged and to minorities. ABAG is designing a more efficient hiring and affirmative action program to insure a better reflection of the region's population subgroups in staff composition.

There are several program subcategories that are designed to expand opportunities for minorities, low-income groups, elderly, and the handicapped. The matrix on the following page displays this information. ABAG subcategory programs with a direct impact will do the following:

The Joint ABAG/UC Work Study Program will provide academic and professional experience for six minority graduate students in City and Regional Planning.

- 2. The Impacts on Sub-populations program will study the effects of comprehensive planning and growth-limiting policies on all aspects of the lives of sub-populations (minorities, elderly, etc.); for example, impact on personal income, influence on educational choices, effect on personal mobility, changes in housing patterns, etc.
- 3. The Criminal Justice Coordination program emphasizes the improvement of the region's Criminal Justice system by attempting to involve more lay community in justice planning.
- 4. The Joint Program for Comprehensive Health Planning will focus on improving the health care delivery systems for the disadvantaged and unemployed, many of whom are minorities.
- 5. The Regional Employment Program will design plans and foster policies for the reduction of unemployment in central cities.
- 6. The Allied Services Project will identify gaps between needed and existing human services, it will produce base line data for future programs to aid the disadvantaged, elderly, low-income, etc.
- 7. The Elderly Citizens Studies will identify needs to improve service delivery to accommodate the life styles of elderly citizens.
- 8. The Regional Parks and Open Space program will implement the Regional
 Open Space Plan with a conscious effort to improve recreational
 facilities for minorities in the region.

EQUAL OPPORTUNITY MATRIX

	PROGRAMS AND SUBCATEGORIES	DIRECT IMPACT	INDIRECT IMPACT
Α.	Planning and Programming		
	Subcategories:		
	I. Joint ABAG/UC Work Study Program	×	
В.	Community Development Program		
	Subcategories:		
	I. Regional Housing Plan	×	
	2. Housing Conservation Study		×
	3. Area Planning Program		×
	4. Impacts on Sub-populations	X	
С.	Human Services Program		
	Subcategories:		
	I. Criminal Justice Coordination	X	
	2. Joint Program for Comprehensive Health Planning	X	
	3. Regional Employment Program	×	
	4. Allied Services Project	X	
	5. ElderlyCitizens Studies	X	
D.	Environmental Resources Program		
	Subcategories:		
	I. Regional Parks and Open Space Programs	X	

CHAPTER 3

Description of ABAG Programs



Introduction

The programs and projects executed by ABAG provide the vehicle for implementing agency strategy and for achieving agency goals. Every program category concept and every program subcategory activity is directed towards at least one Regional Goal.

The first chart illustrates the relationship between program category strategies and goals and the agency's overall goals. Each box or intersection may have an asterisk indicating the affinity of a program category goal with an agency goal or its function as a strategy. The second chart depicts the relationship between program subcategories and the primary functions of the agency e.g. Planning, Information Services, and Coordination.

Finally, the charts are followed by descriptions of ABAG programs and program subcategories. These descriptions include first year budgets and staff time statements and bar chart time lines.



Goals Matrix

ABAG GOALS THE QUALITY OF LIFE IN THE BAY AREA FOR ALL CITIZENS, BY DEVELOPING AND IMPLEMENTING POLICIES WHICH HELP LOCAL GOVERNMENTS PLAN AND ACT COHESIVELY ON REGIONAL ISSUES."

Develop and Implement Delivery Develop and Implement Community Development 4. Plans to Mini-mize Loss of Life and Physical Damage due to Earthquakes Develop and Implement ٠ ش ment of Nat-ural Resources Policy for and Enhance-Develop and Implement a 2. Growth Policy Develop and Implement a Rational

Program

Range and Quality of Services to Member Govern-Improve the ments 7. among Bay Area Governments Improve Effective Cooperation 9 More Effective Human Services

Administration (1.100)		•Regional Em- ployment Pro- gram (2.130)	•Housing Information (2.220) •Housing Management (2.260)
•Joint Land-Use Transportation (1.320) •Intergovernmental Relations (1.200) •Emergency Response (1.330)	•Plan and program manage- ment (2.010) •Project Review Coordination (2.031) •Growth Policy	•Joint Health •Allied Ser- vices	•Santa Clara (2.270)
		•Allied Service (2.150) •Criminal Justice (2.110) •Joint Health Program (2.120) •Regional Employment Program (2.130) •Elderly (2.130) •Elderly (2.160) •Regional Arts Program (2.140)	•Impacts on Subpopula- tions (2.250)
•Land-Use Transpor- tation (1.320)	•Growth Policy Management (2.020) •Project Review (2.031) •EIR (2.032)		•Regional Housing Plan (2.210) •Housing Conservation Study (2.230) •Impact on Subpopulations (2.250)
•Emergency Response (1.330)			
	•Growth Policy Management (2.020)	•Regional Employment (2.130) •Criminal Justice (2.110) •Joint Health (2.120)	•Housing Conserva- tion Study (2.230) •Impacts on Subpopula- tions (2.250)
General Administration Increase the ability of all governments in the region to meet regional goals and objectives.	2.000 Planning & Programming Improve the quality of life in the Bay Area - to increase socio-eco- nomic well-being while protecting the splendid physical and environmental qualities of the area.	Human Services Provide, through a systematic inventory, planning, and coordination activities, for the more humane, effective, and efficient delivery of human services to the citizens of the region.	Community Development Provide the opportunity for all persons in the Bay Area to obtain adequate shelter convenient to other activities and facilities in neighborhoods that



Goals Matrix (continued)

ABAG Goals
"TO IMPROVE THE QUALITY OF LIFE IN THE BAY AREA FOR ALL CITIZENS, BY
OEVELOPING ANO IMPLEMENTING POLICIES WHICH HELP LOCAL GOVERNMENTS PLAN
AND ACT COHESIVELY ON REGIONAL ISSUES."

- 1. Oevelop and Implement a Growth Policy
- 2. Oevelop and Implement a Policy for and Enhancement of Nat-ural Resources
- 3. Oevelop and 4. Develop and Implement Plans to Minimize Loss of Life and Physical Damage due to Earthquakes
- 5. Oevelop and 6. Improve
 Implement Effective CoMore Effective operation Implement
 More Effective
 Human Services Oelivery
 - among Bay Area Governments

7. Improve the Range and Quality of Services to Member Governments

Program

- .300
 Rejional Policy
 Planning
 'daximize the benefits
 of regional growth and
 development so that
 each Bay Area resident has the opportunity to experience
 a wide range of life
 style choices.
- Au0
 Environmental
 Resources
 Protect and enhance
 the Bay and the
 ajor physical
 features and environmental
 qualities of the
 region so that all residents may enjoy this unique collection of natural re-
- Technical Services
 Foster better government decision-making by providing the requisite technical information and expertise to member governments and to ABAG staff.
- Public Affairs
 Increase the potential
 for successful implementation of ABAG
 goals and policies.

•Regional Eco- nomic Poli- cy (2.310) •Fiscal Policy (2.340) •CI Uata (3.231) •Growth Policy Development (2.320)	•Regional Envi- ronmental Policy (2.330)		•Regional Economic Policy (2.310) •Capital Improvement Data (3.231) •Regional Environmental Policy (2.330) •Fiscal Policy (2.340) •Airport Planning (2.350) •Growth Policy Development (2.320)	•Fiscal Policy (2.340)	•Navigation and Port (2.360) •Joint Air- port (2.350)	♥Fiscal Policy (2.340)
•Water Resour- ces (2.460) •Open Space Preserva- tion (2.440)	•Environmental Resource Oata (2.410) •Open Space Preservation (2.440) •Ocean Coast (2.450) •Water Resources (2.460) •Bay Delta(2.471) •Land-Use-Air Quality(1.570)(2.480)	Earthquake Prepared- ness (2.420)	•Regional Energy St. (2.430) •Water Resources •Regional Solid Waste (2.470)	•Open Space Recreation (2.440)		PEnvironmental Resource Data (2.410) PEarthquake Preparedness (2.420)
•Geographic Research (3.210) •Model Ap- plication (3.221) •Economic & Demogra- phic Data (3.230)	•Geographic Research (3.220)		•Geographic Rosearch (3.210) •Model Application (3.220) •Fistal Analysis (3.232) •Infrastructure Research (3.211) •Computer Application (3.130) •Economic & Demographic Data (3.230)	•Geographic Research (3.210) •Fiscal Analysis (3.232) •Socio-economic Research (3.230)		•Fiscal Analysis (2.232) •Metropolitan Data Center (3.110) •Geographic Research(3.210) •Model Development (3.220) •Socio-economic Research (3.230) •ABAG Library (3.121) •Graphics (3.300)
•Public Infor- mation (4.100)	•Legislation (4.300)		●CATV (4.110) ●Legislation (4.300)	*Legislation (4.300)	●Legislation ●Public Infor- mation ●CATV (4.110)	Public Information (4.100) •CATV (4.110) •Citizen Service (4.200) •Legislation (4.300)



λΤ 2

NE YAY 2	•lr+ergovernmental Relations	●Planning Program Management •Growth Policy	*Criminal Justice Coordination Joint Health Planning *Regional Employ- ment Program *Regical Arts Froject *Emergency Acsponse	•€ousica Manadement	•Local Growth and Development Communities •Joint Land Use-Tearsportation •Naxidation •At Coordination	**Docan Coastline Flamning ind Management** **Water Resources Planning Joint Land ise/ Air Quality	Regional Informa- tion Center	 Public Information Legislation
174F ORMATION	•Emergency Response •Intergovernmenta! Relations •Joint Land-Use Transportation			•-pusing Information System	Capital Improvement Program • Impacts on Sub- populations • Fiscal Policy	• sources Data • water Rescurces • Earthquake Response • Ocean Coastline	• egional Information Center • ABAG Library • Gaographic Research • Scoio-conomic Re- saarch • Fiscal Analysis	Dublic InformationCitizen ServicesLegislationLibrary
Plan Implementation		•Planning Program Management •Project Review						
PLANNING Policy Studies		●Planning Program Management ●Growth Policy Management	•Allied Service •Elderly Citizens	•Housing Conser.ation Study •Regional Housing Plan	Growth Policy Development Regional Economic Policy Capital Improvement Program Impacts on Sub- populations Fiscal Analysis	•Water Resources •Regional Energy •Regional Solid Waste •Bay Delta Demonstra-	•Model Applications ●Fiscal Analysis •Geographic Research •Model Development	•CATV
Plan Preparation		•Planning Program Management		•Regioral housing Plan •Santa Clara County	Open Space Planning and Resource Management Joint Airport	•Open Space Preserva- tion •Ocean Coastline	●Geographic Research ¶Model ∪evelopment	
	Programs 1.300 General Administration	2.000 Planning and Programming	2.100 Human Services	naoity Development	Regional Policy	2.400 Environmental Resources	3.000 Technical Services	4.000 Public Affairs



ABAG Programs 1973-1976

1.000	General Administration	2.400	Environmental Resources
1.100	Administration	2.410	Environmental Resource Data
1.200	Intergovernmental Relations	2.110	Program
1.300	Special Interagency Programs	2.411	Land Capa bility Program
1.310	Land Capa kility Program Management*	2.420	Dis as ter (Earthquake)
1.320	Land-Use Transportation Program	2 1 1 10	Preparedness
1.540	Management	2.422	Seismic Building and Engineering
2.330	Regional Emergency Response Program	5.155	Standards
1.340	Joint ABAG/BAAPCD Program	2.430	Regional Energy Study
0.010	Management 11 agram	2.440	Regional Parks and Open Space
1.350	Joint ABAG/BASSA Program Management	20110	Program
3.000		2.450	Ocean Coastline Planning and
2.000	Planning and Programming	2.100	Management
2.01.0	Plan and Program Management	2.460	Water Resources Planning Program
2.020	Growth Policy Management	2.470	Regional Solid Was te: Management
2.030	Plan Review	2.170	Program
2.031	Project Review	2.471	Bay Delta Resource Demonstration
2.032	Environmental. Impact Review	2.480	Joint Land Use Air Quality
2.040	Joint ABAG/UG Work Study Program	2.100	Program -
2.0.0	Total Merko, of Work of ady 11 og. a	2.487	Complex Source Air Quality
2.100	Human Services	2.100	Program
2.100	Criminal Justice Coordination		
2.120	Joint Program for Comprehensive	3.000	Technical Services
	Health Planning	3.110	Data Center
2.730	Regional Employment Program	3.120	Regional Information Center
2.140	Regional Arts Project	3.121	ABAG Library Program
2.750	Allied Services Project	3.130	Computer Applications
2.160	Elderly Citizens Studies	3.210	Geographic Research
		3.211	Infrastructure Rezardi
2.200	Community Development	3.220	Model Development
2.210	Regional Housing Plan	3.221	Model Applications
2.220	Regional Housing Information System	3.230	Socio-Economic Research
2.230	Housing Conservation Study	3.231	Capital Improvement Data
2.240	Land Area Planning Program	3,, 232	Fiscal Analysis
2.250	Impacts on Subpopulations	3.300	Graphics
2.260	Housing Program Management		
2.270	Santa Clara County Community	4.000	Public Affairs
	Development Program		Public Information
		4.110	Regional Telecommunications
2.300	Regional Policy Planning		Program
2.310	Regional Economic Policy	4.200	
2.320	Growth Policy Development		Legislation
2.330	Physical Development Policy	4.400	
2.340	Fiscal Policy Planning		
2.350	Joint Airport Planning Program		
2.360	Port and Navigation Coordination		

^{*} Projects identified in italics do not yet have funds committed.



PROGRAM CATEGORY: GENERAL ADMINISTRATION 1.000

Issues and Problems

As described in chapters one and two of this Overall Program Design, ABAG serves a complex group of public interests. The issues and problems the Association faces always generate distinctive positions from its mixed constituency. All of these realities and the tenuous nature of agency authority make the job of developing plans and policies which affect broad goals and elicit compliance a massive challenge. In meeting this challenge, ABAG must face administrative, legal and organizational problems.

Opportunities

This region is growing and becoming a more complex organism to manage, or even to guide. There is a great opportunity for a regional agency to perform analytical and information services, as well as to help orchestrate the myriad of agencies at all governmental levels and of private interests which contribute to the region's growth and development. There is a need and an opportunity to set joint regional policy and to seek its implementation.

The Role of Program Evaluation

It is important to note that the Agency is currently in the process of establishing a rigorous system for the evaluation of program and employee performance.

Program performance will be monitored by a tracking system similar to the operational planning systems used at the Department of Health, Education and Welfare. Program managers will be committed to very specific timelines and milestone objectives and progress will be assessed on a monthly basis at management staff meetings.

The key element in evaluation of individual employees is a newly-installed management by objectives (MBO) system. The essence of ABAG's process involves a series of negotiation meetings between supervisors and employees, in which agreement is reached on a set of objectives to be achieved over a specified period of time. ABAG will employ two basic documents in its MBO System.

- 1) An annual work statement in which objectives for the year are set forth and performance criteria identified.
- 2) A quarterly review form, by which progress is measured and necessary revisions and additions are made.

Goals

The goal of this program is to increase the ability of all governments in the rego to meet regional goals and objectives. This goal seeks to strengthen local governmental capacity to solve local issues and regional governmental capacity to solve regional issues. It can best be pursued by making ABAG well managed internally and responsive to member agencies in its vigorous pursuit of regional goals.

Regional Coordination

This program staff, particularly the Office of the Executive Director, is the primary coordinator of policy matters with all other agencies. It performs with the consent and at the desire of ABAG's Executive Committee.

Program Subcategories

All of the activities assigned to this program fall under two subcategories and one special program category:

Administration
Intergovernmental Relations
Special Interagency Programs

1975-1976

	1975-1976	Same STRATEGIES: Same	BUDGET ESTI \$200,000 (1975-1976
	975	To increase the efficiency and effectiveness with which ABAG serves its member city and counties. STRATEGIES: To develop a system of management to develop a system of management to develop a system of management to establish closer work relation to establish closer work relation to establish closer work relation to stablish closer work relation to establish closer work relation to work closely with Regional. To develop a stable funding base for ABAG. To provide further professional development for staff members. Continue elements from 1973-74. (1973-1974 continued) policy suggestions * Services to members * Staff development	\$200,000 \$204-1975)
	1974–1975	DBJECTIVES: To increase the efficiency and effectiveness with which ABAG serves member city and counties. STRATEGIES: To develop a system of managem by objectives to provide more effectiuse of all funds. To establish closer work relationers with member agencies to achieve common goals. To work closely with Regional, btate and Federal agencies to achieve regional goals. To develop a stable funding barfor ABAG. To provide further professiona development for staff members. Continue elements from 1973-74 (1973-1974 continued) policy suggestions * Services to members * Staff development	PERSON-MONTHS 36 staff 15 consult
PROGRAM SUBCATEGORY:1.130 Administration	1973-1974	OBJECTIVES: To increase the efficiency and effectiveness with which ABAG serves its member city and counties. STRATEGIES: To develop a system of management by objectives to provide more effective use of all funds. To establish closer work relationships with member agencies to achieve common goals. To work closely with Regional, State and Federal agencies to achieve regional goals. To develop a stable funding base for ABAG. To provide further professional development for staff members. To develop a stable funding base for ABAG. To provide further professional development for staff members. WORK ELEMENTS: a) Provide area-wide liaison and coordinative services b) Conduct legislative activities c) Manage the ABAG staff d) Manage the financial operations of ABAG e) Operate the personnel system f) Provide purchasing support g) Provide central services (printing, supplies, graphics, etc.) PRODUCTS: * Sounder ABAG funding * Stronger legal structure * More pertinent reports, plans and	
PROGRAM SUBCA	PROBLEMS & ISSUES	Although its staff is small and its implementation responsibility slight, ABAG is a Council of Governments and a Regional Planning agency serving 9 counties, a dozen regional special function agencities, and 4.5 million citication of the administrative, legal and organizational problems of any comprehensive agency.	

53

1975-1976)

JOGET ESTIMATE



PROGRAM AREA: 1.000 Seneral Administration PROGRAM SUBCATEGORY: 1.200 Intergovernmental Relations

1975-1976	OBJECTIVES: same STRATEGIES same		BUGGET ESTIMA
975			BUDGET ESTIMATE 701 \$24,000 Non-Fed. 12,000 Totals \$36,000
1974-1975	OBJECTIVES: same STRATEGIES: same	WORK ELEMENTS: same	PERSON-MONTHS 12 staff
-1974	OBJECTIVES: To strengthen the relationships and linkages among local governments. To strengthen linkages between functional and comprehensive planning at the regional level, among all levels of government, and between the public and private sectors. STRATESIES: To negotiate agreements of understanding with agencies at all levels of government; to support interagency cooperation.	WORK ELEMENTS: a) Strengthen linkages with regional agencies having planning responsibilities b) Establish new linkages with functional agencies c) Support local initiatives towards cooperative action on regional issues d) Review and update of existing agreements e) Develop expanded joint program framework to include BASSA, BAAPCD, etc.(See 1.300) PRODUCTS: * Assistance in forming "Ad Hoc" regional issues committees * Technical assistance to agencies at all levels of government * New agreements executed 'New agreements executed	FUNDING SOURCE 701 Fed. \$12,500 Other Fed. 4,200 Non-Fed. 8,400 Totals \$25,100
1973-1974	OBJECTIVES: To strengthen the relationships linkages among local governments. To strengthen linkages between ctional and comprehensive planning at the regional level, among all levels of governent, and between the public and private sectors. STRATEGIES: To negotiate agreements of understanding with agencies at all levels of government; to support interagency cooperation.	WORK ELEMENTS: a) Strengthen linkages with regional cies having planning responsibilities b) Establish new linkages with functiagencies c) Support local initiatives towards operative action on regional issues d) Review and update of existing agree) Develop expanded joint program frato include BASSA, BAAPCD, etc.(See 1.3 PRODUCTS: * Assistance in forming "Ad Hoc" regissues committees * Technical assistance to agencies a levels of government * New agreements executed * New agreements executed	Staff Staff Consultants Other Totals \$25,100
PROBLEMS & ISSUES	The various environmental, developmental al and social issues facing the region and the fragmentation of powers and resources among many public agencies at all levels of governments requires cooperation and coordination among agencies to address issues effectively.		

54



SPECIAL PROGRAM CATEGORY: SPECIAL INTERAGENCY PROGRAMS 1.300

Issues & Problems

The Bay Area has responded to regional problems through the creation of functionally defined single purpose agencies, such as the Metropolitan Transportation Commission, the Air Pollution Control District, the Bay Area Sewer Services Agency, and Commissions regulating use of the Bay and the Ocean Coastline. The planning, programing and regulatory activities undertaken by each of these agencies all impact on the development of the Region and the conservation of its natural resources. Further, in each case, the achievement of each agency's objectives is dependent on the actions of other Regional agencies. Air quality objectives, for example, will not be achieved without the cooperative development of a regional transportation system. The proper sizing of consolidated sewerage facilities is highly dependent on the effect which transportation systems development and the implementation of air quality standards have on residential and industrial development patterns. Despite these apparent and important interdependencies, these agencies now act independently in the absence of any compelling Federal or State mandate to unify their programs where there are demonstrated reasons for doing so.

Opportunities

In the absence of an umbrella agency, the means of interrelating the planning activities of the several separate agencies lies through the development of joint agreements and joint work programs. Historically, ABAG has initiated this process by constructing Memoranda of Agreement with several regional agencies. Increasing awareness by regional agency staffs that they cannot solve their problems alone has made them more receptive to the joint program approach. Recent Federal actions linking air quality and land use development (complex sources), air and water pollution

control, and air quality and public transportation systems have underscored the need for inter-agency programs, particularly those embracing technical and analytical subjects.

The transportation - land use program maintained by ABAG and MTC, now in its second year, is well funded and firmly supported by Federal and State administrative policies. The technical work supported by this program, that is, of population and employment forecasting and of transportation network analysis, provides the bridge through which related joint programs with air pollution control planning and sewerage systems planning can be formulated.

Goals

TO DEVELOP A BAY AREA PLAN THROUGH A COMPREHENSIVE PLANNING PROCESS WHICH INCORPORATES REGIONAL MULTI-AGENCY PLANNING INPUT. This goal in turn requires that common data systems be developed to support by interlocking technical and analytical programs. It also requires the development of plan and project review processes which maximize opportunities for meshing the planning objectives of the various regional agencies.

Regional Coordination

On-going coordination is maintained within the administration of joint programs, as developed through Memorandum of Agreement with the Metropolitan Transportation Commission, the Bay Area Air Pollution Control District, the Bay Area Sewer Agency, and the Bay Area Comprehensive Health Planning Council. Coordination on a project by project by basis is achieved through the A-95 process. Continuing staff liaison is provided through the Regional Agency Technical and Program Advisory Committee, which meets monthly and which is served by representative from all agencies with which ABAG maintains joint programs.

have underscored the need for inter-agency programs, particularly those embracing technical and analytical subjects.

The transportation - land use program maintained by ABAG and MTC, now in its second year, is well funded and firmly supported by Federal and State administrative policies. The technical work supported by this program; that is, of population, and employment forecasting and of transportation network analysis provides the bridge through which related joint programs with air pollution control planning and sewerage systems planning can be formulated.

Program Subcategories

Land Capability Program Management *

Land Use - Transportation Program Management

Regional Emergency Response Program

Joint ABAG/BAAPCD Program Management

Joint ABAG/BASSA Program Management

^{*} All programs written in italics do not yet have funds committed.



Relationship of Major Joint Programs to Regional Goals

	. Develop and 2. Implement a Rational Growth Pol-icy	Develop and Implement a Policy for Conservation and Enhancement of Natural Resources	3. Develop and Implement Plans to Minimize Loss of Life and Physical Damage Due to Earth-quakes	4. Develop and Implement Strategies	Develop and Implement Community Development Strategies	ry Develop- 5.	Develop and 6. Implement More Effect- Ive Human Service De- Iivery Stra- tegies	Improve Effective Cooperation Among Bay Area Govern- ments	7.Improve the Range and Quality of Services to Member Governments
The Re- Growal Growal Policy	Growth Pol- icy Program will coordi- nate regional and local government policies and programming. 2.020,2.330	Carefully explore the impact of growth policy on the natural resource base environment.	Provide ba- sis to exa- mine new growth areas for poten- tial hazards. 2.320,2.330	Provide the means for Involvement of government declision making organizations.	Provide better match of growth and land for cluding low and moderate income households.	Provide ba- sis for agreements among gov- ernments for revised fi- nancial sup- port related sharing.	Provide a comprehensive framework for examination of social service institutions and delivery of services. 2.320	Provide a basis for joint participation in explicit examination of future with key decision-makers.	Provide members with additional opportunities to get rising consideration by other regional govits. Also ABAG I/A for preparation of individual growth vidual growth vidual growth 2.020,2.320
Joint Land- Use Trans- porta- tion Pro- GRAG- MTC-DOT	Strengthen existing capability for ABAG to relate its planning to major regional transportation agency.	Better re- lation be- tween open space plan- ning and transporta- tion pro- grams. 1.320 2.330	Incorporate hazards data Into region- al growth model. 2.411 2.420 2.422	Joint transportation provides for coordination among two agencies and a model for coordination with other regional agencies.	Better rela- tion between land use and transporta- tion systems programs. 1.320 2.330	Better management of growth patterns and pace of development by relating to transportation system.	Better assess- ment of compre- hensive plan- ning effects on human ser- vice delivery. 2.100	See #4	Provide members with more effective coordination of review of proposals. Major and data capablity of models available to member unity.
5. *Land Capa- billty Pro- grams (ABAG- HUD-USGS)	Develop ABAGIS capabilities capabilities to relate and uses to portentially hazardous geo- logic ter- rains. 2.400,2.411 2.420,1.310	Provide the standard criteria and measure-able environmental assessment methods. 2.410	methodology that correlates the nature of geologic hazards, local geologic characteristics and urban land uses. 2.421 2.422	Provide the means for rational land use decision making.	Better relate geologic conditions hazardous and safe to the housing stock locations. 2.420 2.422	Provide the rational environmental basis for basis for basis for benefit of public facilities locations.	Provide the comprehensive rational planning framework for social services facilities locations analysis.	Provide the basis for sensitizing and educating the planning communities to their unique environmental conditions.	Provide the Bay Area cities and counties with the understanding of the widespread occurrences of geologic hazards and the capability in solving them.



PROGRAM AREA: 1.300 Special Interagency Programs PROGRAM SUBCATEGORY: 1.310 Land Capability Program Management

PROBLEMS & ISSUES	1973-1974	174	1974-1975	975	1975–1976
ABAG will Pioneer an effort to thoroughly integrate earth science data into its Oombrehensive Rlanning Program. This require coordination and management of diverse research and planning activities. Significant Program Linkages Brownce Division Resource Division Resource Division Resource Division Planning Planning Planning Planning Planning	OBJECTIVES: To integrate regional earth sciend data into the comprehensive planning process and maintain continued input of said data. STRATEGIES: To coordinate and manage earth science programs to produce information unful to physical planning programs. WORK ELEMENTS: a) Develop Land Capability Programs to support Land Capability c) Develop management tools d) Coordinate and monitor programs to Brounde support to Plan Review f) Provide support to Plan Review h) Provide support to Plan Review f) Provide support to Project Review h) Provide support to Project Review problems: o Written, funded and operating L.C. Program o Modified Work Programs o Management Services	OBJECTIVES: To integrate regional earth science data into the comprehensive planning process and maintain continued input of said data. STRATEGIES: To coordinate and manage earth To coordinate and manage earth To copyrams to produce information useful to physical planning programs. WORK ELEMENTS: WORK ELEMENTS: Develop Land Capability Programs to support Land Capability C) Develop management tools Coordinate and monitor programs Develop management to Blan Review Frovide support to Plan Review Provide support to Plan Review Provide support to Project Review Written, funded and operating L.C. Program Modified Work Programs Management tools specified Management Services	STRATEGIES: same Same Same WORK ELEMENTS: Coordinate and moni Evaluate and redire Provide support to Provide support to Provide support to Provide support to	ATEGIES: same ATEGIES: same Coordinate and monitor Program Evaluate and redirect Program Provide support to Growth Policy Provide support to Plan Review Provide support to EIS	same same same same
	BUDGET Staff \$ 8,900 Consultant Other	FUNDING SOURCE 701 Other Fed. \$ 8,900 Non-Fed.	PERSON-MONTHS 4 Staff (consultants)	BUDGET ESTIMATE 701 \$14,000	BUDGET ESTIMATE
	Total \$ 8,900	006.8 \$		\$21,000	



SPECIAL PROGRAM AREA: 1.300 Special Interagency Programs
PROGRAM SUBCATEGORY: 1.320 Land Use - Transportation Program Management
(ABAG/MTC Joint Program)

PROBLEMS &

- 1	ork TC /	es · · · · · · · · · · · · · · · · · · ·	9 11	60
1975-1976		STRATEGIES: To further integrate the technical work programs of ABAG,MTC, BASSA, BAAPCD, BART,etc. To continue the provision of technical advisory services to local planning agencies through the establishment of joint work	To further integrate the unified policymaking of ABAG and the various functional re-	BUDGET ESTIMATE
1975	OBJECTIVES: To achieve more unified planning and policy making between ABAG, MTC, and other regional functional agencies such as BASSA, BAAPCD, BART, and local planning agencies. To establish a common unified regional technical data and analytic system which meets specialized needs of comprehensive and functional planning agencies at regional, sub-regional, and local levels.	STRATEGLES: To develop the coordination of other functional agency planning efforts into full joint work programs with BASSA, BAAPCD, BART, etc. To broaden ABAG's comprehensive planning process to reflect technical planning aspects of the functional regional agencies and local planning agencies. To provide strengthened regional technical advisory services to local planning agencies.	ng ABAG's regional	BUDGET ESTIMATE
1974-1975	OBJECTIVES: To achieve more unified planning and policy making between ABAG, MTC, and other regional functional agencies sas BASSA, BAAPCD, BART, and local planing agencies. To establish a common unified region technical data and analytic system where specialized needs of comprehenand functional planning agencies at gional, sub-regional, and local leve	To develop the coordination of other functional agency planning efforts in full joint work programs with BASSA, BAAPCD, BART, etc. To broaden ABAG's comprehensive planning process to reflect technical planning aspects of the functional region agencies and local planning agencies. To provide strengthened regional technical advisory services to local planning agencies.	ning programs. To continue building ABAG's regional data base and information system.	PERSON-MONTHS
1973-1974	OBJECTIVES: To improve coordination between planning and policy-making of ABAG and MTC. To strengthen ABAG's comprehensive planning process. To strengthen ABAG's plan analysis and plan evaluation capabilities. To build ABAG's regional data base and regional information systems. STRATEGIES: To promote coordination of transportation and other functional planning efforts. To provide comprehensive planning	poration planning process. To assist in the To develop the coordination of other development and refinement of a regional pol. functional agency planning efforts into common tasks. a) Plan Review and Evaluation - ABAG and MTC to jointly develop methods, procedures, guidelines, and evaluative cedures, guidelines, and evaluative citeria for their respective responsibilities in reviewing regional and local planning agencies. Dian Review and Evaluation - ABAG and ming process to reflect technical plancing aspects of the functional regional comprehensive plans and functional plan. To provide strengthened regional technical advisory services to local plans.	2.030 Plan Review)	FUNDING SOURCE
		+ = 1 0 1	·	BUDGET
I SSUES	Transportation planplanning is a vitate component of any regional planning effort. The place ment of responsiblity for regional transportation planning in a separate regional agency (MTC) makes unique efforts toward planning co-	ordination essential. Joint staff analysis, and plan review and evaluation must be established to assume continuity of the ABAG and MTC planning efforts. Significant Program Linkages:	2.020 Growth Policy Management 2.030 Plan Review 2.031 Project Review 2.032 Environmental	2.120 Joint Program Comp. Health Planning



PROGRAM SUBCATEGORY: 1.320 Land Use - Transportation Program Management (ABAG/MTC Joint Program) PROGRAM AREA: 1.300 Special Interagency Programs

PROBLEMS &

formation of joint polic To continue building the gional agencies through regional data base and information system. 975-1976 STRATEG! ES: committees. Continuing analysis of regional land Continued updating of technical foref) Continued liaison activities for purnatives and recommendation of selecassistance with local planning agenposes of information collection and To develop specialized joint work programs with local planning agencies. Continuing evaluational plan alter-Continued data collection with empdissemination, and development of joint work programs and technical a) Continuing Joint Plan Review and hasis on developing systems for use and transportation systems (con't.) 974-1975 routine monitoring WORK ELEMENTS: Evaluation. ted plans. STRATEGIES: casts (q <u>်</u> P (e development, analytic system improvements control totals (for projected futures) of in terms of both methods and application. jointly develop regional and sub-regional (See, primarily, 3.220 Model Development) ABAG and MTC to Analysis of Regional Land Use and Transfor application in regional, county, city jointly engage in modeling research and land use activity measures, travel measub-regional growth policy alternatives 2.410 Environmental Resources Data Pro-(See 2.320 Growth Policy Development) b) Preparational Plan Alternatives - ABAG sures, development incentives and conforecasts of land use, population, emand MTC to jointly develop regionwide gram, 3.221 Model Applications, 3.230 Economic Demographic Data) (See 2.330 Growth Policy Development, 2.350 Joint Airport Planning Program, ployment, etc., based on regional and and other special planning programs. portation Systems - ABAG and MTC to Technical Forecasting -973-1974 WORK ELEMENTS (con't.) straints, etc. ပ rces Data Prgm d) Open SpacePrgm 2.450 Ocean Coastlin 2.480 Joint Land Use Linkages (con't.) 2.240 Area Ping Prgm Significant Program 2.330 Open Space/De-2.320 Growth Policy Plng.Program 2.410 Environ.Resou-2.260 Housing Prgm. Plng.Program velop.Policy 2.350 Joint Airport 2.210 Reg. Housing 2.220 Reg. Housing Info.System Reg. Parks & Development Management Program Plan SSUES 2.421

Data Collection - ABAG and MTC to jointly g) Continuing project review with technical scope expanded to include new gather, compute, and summarize data required for their common and respective FUNDING SOURCE е е

PERSON-MONTHS

BUDGET ESTIMATE

BUDGET ESTIMATE



PROGRAM AREA: 1.300 Special Interagency Programs PROGRAM SUBCATEGORY: 1.320 Land Use - Transportation Program Management (ABAG/MTC Joint Program)

PROBLEMS & SSUES

1973-1974

975-1976

0151-0161		BUDGET ESTIMATE
21.5	habilities.	BUDGET ESTIMATE
	WORK ELEMENTS (con't) functional area capabillities.	PERSON-MONTHS
1313-1314	Programs in forecasting, analysis, plan programs in forecasting, analysis, plan attention is directed to the 1970 Land Use Data File, (and capability data, work employment data, environmental data, etc. (See 2.20 Regional Housing Information System, 2.410 Environmental Resources Data Program, 2.421 Regional Parks & Open Space Program, 2.421 Regional Parks & Open Space Program, 3.110 Data Center, 3.210 Geographic & Land Use Data Research, 3.211 Infrastructure Research, 3.230 Economic/Demographic Data, 3.231 Capital Improvements Data Program) Liaison - ABAG and MTC to develop a comments Data Program) Liaison activity to obtain substantive information and laison activity to obtain substantive information from other regional and local plandata, etc., for input to both ABAG and MTC programs to those agencies; and to provide technical assistance to other regional and local planning agencies. (See 2.020 Growth Policy Management, 2.240 Area Planning Program, 2.350 Joint Airport Planning Program, 2.421 Regional Parks & Open Space Program)	FUNDIN
	work ELEMENTS (con't) programs in forecasting, review, project review, e attention is directed to Use Data File, (and capatemployment data, environnent (See 2.220 Regional Housi System, 2.410 Environment Data Program, 2.421 Regionality Program, 2.480 Joir Quality Program, 3.110 Da Geographic & Land Use Dat Infrastructure Research, Demographic Data, 3.231 C ments Data Program) f) Liaison - ABAG and MTC t mon liaison activity to o tive information from oth local agencies concerning data, etc., for input to MTC programs; to dissemir and data on ABAG and MTC agencies; and to provide tance to other regional a ning agencies. (See 2.02C Management, 2.240 Area Planning Joint Airport Planning Pr vironmental Resources Dat Regional Parks & Open Spa	BUDGET

62



PROGRAM AREA: 1.300 Special Interagency Programs
PROGRAM SUBCATEGORY: 1.320 Land Use - Transportation Program Management
(ABAG/MTC Joint Program)

1973-1974

OPD SUBCATEGORIES FOR 1973-1976

975-1976

1974-1975

2	
- 1	
4	
-	
•	
_	
•	
-	
-	
)	
ς .	
)	
1	
-	
_	
١.	
2	
١.	
J	
)	
)	
-	
-	
=	
-	
>	
=	
)	
2	
)	
-	

PROBLEMS & ISSUES

	m Form Form
	BUDGET ESTIMATE
	PERSON-MONTHS
This activity includes development of project screening procedures, evaluation methods and guidelines, and the project review process itself. (See 2.031 Project Review) Joint Program Management-Coordinated Management of the Joint Program activities to assure that products and official actions of each agency that are essential to the mandates of the other are accomplished. This activity includes the monitoring of work programs and programs for the succeeding years. (See 1.100 Acministration, 2.010 Planning Programs for the succeeding years. (See 1.100 Acministration, 2.010 Technical Services Management). G PRODUCTS: Official review of MTC's Regional Transportation Plan Report on Regional Impact of MTC's Regional Transportation Plan ABAG Regional Plan amendment to include Regional Transportation Plan Mid-Range (1985) detailing of ABAG Regional Plan amendment to include Regional Plan amendment to include Regional Plan ABAG Regional Plan ABAG Regional Plan ABAG Regional Plan Mid-Range (1985) detailing of ABAG Regional Plan Certified Housing, Series 2)	FUNDING SOURCE
WORK ELEMENTS (con't) g) This activity includes de project screening proced methods and guidelines, review process itself. (seview) h) Joint Program Managementagement of the Joint Program agement of the Joint Program of the Joint Program of the Joint Program of the Joint Program are essential to the management of ficial actions of are accomplished. This the monitoring of work programs for the succeeding 1.100 Acministration, 2.0 gram Management, 2.010 Temportation Plan Official review of MTC's portation Plan b) Report on Regional Impactional Transportation Plan (Janamendr Regional Transportation Plan (Janamendr Regional Transportation Plan (Janamendr Regional Transportation Plan (Janamendr Regional Plan entrolections (Serles	BUDGET



	Program Management
	U
/ Programs	ransportation
Ú	-
nterage	J Use -
_	Land
9	0
Spec	1.320
1.300 Special Interag	CATEGORY: 1,320
AREA:	M SUBCAT
PROGRAM	PROGRAM

(ABAG/MTC Joint Program)

∞	
(0	
5	
ũΤ.	c
	L
00	

7.07√× 197∆

975-1976		\$500,000 \$500,000
1975		BUDGET ESTIMATE 701 \$333,000 Total \$500,000
1974-1975		PERSON-MONTHS
74	Report on Housing, Population and Employment projections (Series2) Regional Data Base (1970) Project Reviews Project Reviews Project Reviews Project Reviews Project Regional Transportation Plan System Performance Statement of Regional Transportation Needs Report on Transportation implications of the ABAG Regional Plan Transportation and travel data base Project Reviews	FUNDING SOURCE 701 Fed \$ 13,000 0ther Fed 4,400 Non-Fed 8,750 \$ 26,150
1973-1974	ABAG PRODUCTS (con't) Report on Housing, Population and Employment projections (Series2) g) Regional Data Base (1970) h) Project Reviews MTC PRODUCTS a) Updated Regional Transportation Plan. b) Report on Regional Transportation Plan. System Performance c) Statement of Regional Transportation Ne e) Statement of Regional Transportation Ne e) Statement of Regional Transportation of Statement of Regional Transportation implications of the ABAG Regional Plan f) Transportation and travel data base g) Project Reviews	BUDGET Staff Consultants Other Total \$ 26,150
	1+ 0/T SI07 0 9 0 + 0	<u> </u>



FOR 1973-1976	Same SIRATEGIES: Same	850,000 \$50,000
SUBCATEGORIES		BUDGET ESTIMATE 701 \$100,000 Total \$200,000
oppose Program Preparedness, Office of Contributions)	same STRATEGIES: same	PERSON-MONTHS 30 (staff) 10 (est. consultant)
l Interagency Programs Regional Emergency Response Program (Office of Emergency Preparedness, O	ECTIVES: To create a coordinated emergency ponse capability. 4TEGIES: To plan for coordinated public and asters. To help develop standing operional plans. To create public awares of those plans. K ELEMENTS: Contact and inventory all agencies ing responsibilities for response to aral or man-made disasters. Inventory all equipment and facilities ing responsibilities for presponsibilities. Inventory all equipment and facilities and staff facilities. Develop standing operational plans. Develop program for organizing volunces. Develop a "vigorous" public information fram. Coordinate with work on 1.211, Natural ard Reduction; and with ABAG Public ormation. Naintain planning and coordinative frees. Update inventories, plans and public ormation. Develop.	FUNDING SOURCE 701 Fed. 0ther Fed. \$100,000 Non-Fed.
Special :1.330 R	response capability. STRATEGIES: To plan for coordinated public an private response to natural or man-made disasters. To help develop standing operational plans. To create public awareness of those plans. WORK ELEMENTS: a) Contact and inventory all agencies having responsibilities for response to natural or man-made disasters. b) Inventory all equipment and facilities and manpower available to operate equipment and staff facilities. c) Develop program for organizing volunteers. d) Develop a "vigorous" public information program. f) Coordinate with work on 1.211, Natural Hazard Reduction; and with ABAG Public Information. f) Maintain planning and coordinative services. h) Update inventories, plans and public information.	BUDGET Staff Consultants 40,000 Other Total \$100,000
PECIAL PROGRAM AREA: 1.300 PROGRAM SUBCATEGORY PROBLEMS & ISSUES	The Bay Area is vulnerable to natural disasters, such as floods and earthquakes. There are also man- made disasters whose destructive gional impact, i.e. gional impact, i.e. gional impact, i.e. fire, explosions, air and naval col- lisions, land trans portation disasters there is no plan for coordinating emergency response capabilities. Frescurce Data Linkages Linkages Environmental Significant Program Linkages Environmental Significant See 2.410) Presparedness (See 2.410)	



~	

PROGRAM AREA: 1.300 Special Interagency Programs
PROGRAM SUBCATEGORY: 1.340 Joint ABAG/BAAPCD Program Management

PROBLEMS &

OPD SUBCATEGORIES FOR 1973-1976

1975-1976	OBJECTIVES: to be designed	STRATEGY:	BUDGET ESTIMATE
1975	igned	•	BUDGET ESTIMATE
1974-1975	OBJECTIVES: to be designed	STRATEGY: WORK_ELEMENTS	PERSON-MONTHS
1973–1974	OBJECTIVES: To reduce planning incongruities and to increase the productive use of the Regional Plan in air pollution control.	Presently being designed. WORK ELEMENTS: Presently being designed. PRODUCTS:	BUDGET SEE 2.480
1 SSUES	Poorly regulated Land Use and Trans. portation systems create air pollu-		



SPECIAL

PROGRAM AREA: 1.300 Special Interagency Programs PROGRAM SUBCATEGORY: 1.350 Joint ABAG/BASSA Program Management

ROBLEMS & SSUES

973-1974

1974-1975

OPD SUBCATESORIES FOR 1973-1976

975-1976

OBJECTIVES:

To improve ABAG's ability to implement the Regional Plan. OBJECTIVES:

iorm the basis for

later and Sewer

nfrastructure

all development.

It is literally

impossible for

tivities with the BASSA plan development. To coordinate Regional plan ac-

WORK ELEMENTS:

sired impact if it is not coordinated

with the develop-

nent incentives

regional planning

to have any de-

To be determined

Now being jointly determined.

PRODUCTS:

frastructure plan-

presented in in-

Now being jointly determined

To improve ABAG's ability to im-OBJECTIVES:

plement the Regional Plan.

STRATEGY:

To be determined

WORK ELEMENTS:

To be determined STRATEGY:

ability to implement the Regional Plan. To improve ABAG's

Program Management

(1.320)

• Land Capability

gram Linkages.

Significant Pro-

• Physical Develop

ment Policy

(2.330)

• Growth Policy

Development

ESTIMATE

BUDGET ESTIMATE

Undetermined

FUNDING SOURCE

PERSON-MONTHS

BUDGET

67



\circ	
0	
100	
+	
773	
10	
(
-	
-	
ഗ	
. —	
-	
-	
7	
- 1	
(()	
- (
-	
(1)	
(D)	
(
as	
(1)	
3	
3,0	
3	
36	
0 3e	
)0 Se	
00 Se	
)00 Se	
000 Se	
.000 Se	
.000 Se	
1.000 Se	
1.000 Se	
1.000 Se	
1.000 Se	
1.000 Se	
1.000 Se	
: 1.000 Se	
1: 1.000 Se	
A: 1.000 3e	
:A: 1.000 3e	
EA: 1.000 3e	
EA: 1.000 3e	
REA: 1.000 3e	
AREA: 1.000 Se	
AREA: 1.000 Se	
AREA: 1.000 Se	
: AREA: 1.000 Se	
AREA: 1.000	
AREA: 1.000	
AREA: 1.000	
AM AREA: 1.000	
AM AREA: 1.000	
AREA: 1.000	

ć	1		
ζ	,	5	
ここくしして	1]	
<	1		
ί.	7	3	
_	7)	
•			
		3	
-	1	; }	
	1	5	

5Ja'76A7.75J							
Jy'730ct'73Ja'74Ap'74Jy'74Oct'74Ja'75Ap'75Jy'75Oct'75Ja'76Ap'75J							
Jy'740ct'74Ja'75		· ·				-	
.173Ja'74Ap'74	•					-	
Jy'730ct	Administration Provide area-wide lisison	Stative BAG STR	finances Opposite star	Provide purchasing services	ental Relations	otrengthen links with re- gional agencies Estab√ish new linkages	Support local initiatives Review and update agree- ments
	1.100 Administration a. Provide area-wide l		d. Manage ABAG finances			a. Strengthen links with gional agencies b. Estab4ish new linkages	c. Support local initiative d. Review and update agree- ments

Continuing

Capendent on funding

Executed somewhere else in work propries



Exacuted somewhere else in work program

AP.76. J.		
a'76.		
750c1175Je		
Ap¹740ct¹74Ja¹75Jv¹75Oct¹75Ja¹76Ay¬76		
oct 174. Jar		
.Ap'74Jy'74		
ct ¹ 73.Ja ¹ 74		
	би	on funding
Jy S20 Land Use-Transportation Program Management (See 2.030 Plan Review) Prepare Plan Alternatives (See 3.320 Growth Policy Develor Transportation (See 3.220 Model Development) Technical Forecasting (See 3.221 Model Applications) Liaison (See 3.220 Growth Policy Mgmf.) Project Review (See 2.020 Growth Policy Mgmf.) Project Review (See 2.031 Project Review) Joint Program Management	Continuing	

<u>-</u>

ROGRAM SUBCATEGORY 1.320 Joint (ABAG/MTC Land Use/Transportation Program Management

ċ

p

Φ.

<u>+</u>

÷



Jy'73..0c+'73..Ja'74..Ap'74..Jy'74..Oct'74..Ja'75..Ap'75..Oct'75..Ja'76..Ap'75

				,							
							1			 	
							1				
						 -					
									÷	. 	
rogram			 	•		} 					
() () () () () ()		1,00				0 :-		10			
.330 Regional Emergency Response Program a. Contact & inventory s.1 agencies	equip.	Develop standing operational plans	Wevelop program for organizational vol	infor-	ith Wa-	tional Hazard and Publ Information	aintain planning and coordination services	Update inventory, plans	etc. Designate an emergenc.	communications system	
at Emerg t & inve cies	<pre>lnventory all equip. & facilities</pre>	velop standir tional plans	Develop program for organizational vol	teers Develop public infor-	mation Coordination with Na-	tional Hazard Information	Maintain planning and coordination services	invento	ate an e	nication	
Regional Er Contact & agencies	Invent & fac	Develo	Develo	teers	mation Coordina	· tiona Inform	Mainta	Update	etc. Designa	commu	
.33(р.	ပံ	þ.	Φ.	-		g.	٠.			

Continuing

Dependent on funding

/()

Executed somewhere else in work program



PROGRAM CATEGORY: PLANNING AND PROGRAMMING 2.000

Issues and Problems

Many of the jurisdictions within the San Francisco Bay Region confront problems which are exogenous to their control, for example Bay and air pollution, traffic congestion, or industrial relocation. As the region expands and fills in developable land, it seem obvious that coordination of some governmental functions and cooperation in meeting common objectives will be a necessity if the region is to benefit from population and economic growth. The problem of regional planning management is, therefore, twofold. ABAG must manage its own efforts to collect and analyze data or conduct studies, which lead to the development of regional plans and policies. It must also help local governments and special districts as well as regional agencies develop plans and policies which foster common regional goals.

Opportunities

The region will grow in population, expand its economy and consume land and natural resources regardless of policies, plans, or conferences. There is an opportunity for a comprehensive regional agency to identify needed policies which can help localities manage or direct this growth in a way which minimizes costs to neighboring localities and maximizes benefits to all.

Only a regional planning agency can adequately address the question of equity in growth.

Goals

The goal of this program is TO IMPROVE THE QUALITY OF LIFE IN THE BAY AREA TO INCREASE SOCIO-ECONOMIC WELL-BEING WHILE PROTECTING THE SPLENDID PHYSICAL
AND ENVIRONMENTAL QUALITIES OF THE AREA. The major strategy employed to



attain the goal will be to formulate and carry out a balanced regional planning and implementation program.

Regional Coordination

This program staff is in daily contact with all levels of planning and governmental agencies throughout the region. Formal coordination of other regional (functional) agency activity is conducted.

Policy coordination is performed by the Regional Planning Committee and by the Executive Committee of ABAG. Coordination with other major planning agencies has led to agreements with MTC, BACHPC, BAAPCD, BASSA, SWRCB, and EBRPD.

Program Subcategories

This program contains the following subcategories:

- Plan and Program Management
- Growth Policy Management
- Plan Review
- Project Review
- Environmental Impact Review
- Joint ABAG/UC Work Study Program



PROGRAM SUBCATEGORY: 2.010 Plan and Program Management 2.000 Planning and Programming PROGRAM AREA:

& ISSUES PROBLEMS

1973-1974

1974-1975

To improve, to make more responsive,

OBJECTIVES:

975-1976

OBJECTIVES:

OBJECTIVES: Internal manageattain Regional Department and other agencies the problem of activities to of which this ment needs of goals are the the Planning coordinating two problems program is

most concerned

Significant Linkages Program

ning programs -all plan-

the process of plan and policy formulation responding to changing Regional needs. To develop tools, strategies, and resources to improve staff capabilities. gram. To develop the capability for and execution. STRATEGIES: the process of plan and policy formulation To improve, to make more responsive, To manage the Regional Planning Proresponding to changing Regional needs. sources to improve staff capabilities. To develop tools, strategies, and re-To develop the capability for and execution. STRATEGIES:

WORK ELEMENTS:

cial resources for the planning program a. Plan and manage expenditure of finan-

Monitor plan progress . 0

Develop appropriate management tools 0

Manage and support Joint MTC Program planning activities . Р

Manage, coordinate, and evaluate division chief's work Φ.

Manage, coordinate, and evaluate plan and project review and evaluation functions ţ.

New program development

Prepare annual Work Program and OPD update

Management services Progress Reports Budget Reports

Services to committees, elected officials, Improved work, programming and budgeting local govt., etc./Improved management Grant applications

FUNDING SOURCE

3 consultants) 49 PM (46 staff

\$52,000 16,000 40,900

Other Fed. 701 Fed.

Consultants 5,000

Staff

Non-Fed.

Total

\$108,900

Total Other

STRATEGIES: Same

To manage the Regional Planning Pro-

To refine and Regional Plan update the

Continue as in previous year. WORK ELEMENTS:

701 Fed. \$105,000 \$160,100

BUDGET ESTIMATE

BUDGET ESTIMATE

PERSON-MONTHS

73



975-1976

EGIES: Same as 1974-197

1973-1976	1975-1976	OBJECTIVES: Same	STRATEGIES: Same as					BUDGET ESTIN	\$175,000
OPD SUBCATEGORIES FOR 1973-1976	975	-1974	STRATEGIES: To seek conformity through plan review and through joint agreements.	-1974				BUDGET ESTIMATE	701 Fed. \$105,600 Total \$160,000
	1974-1975	OBJECTIVES: Same as 1973-1974	STRATEGIES: To seek review and th	WORK ELEMENTS: Same as 1973-1974				PERSON-MONTHS	42 PM (24 staff 18 consultants)
PROGRAM AREA: 2.000 Planning and Programming PROGRAM SUBCATEGORY: 2.020 Growth Policy Management	1973–1974	OBJECTIVES: To improve the regional coordination of local methods of implementing local growth policies.	STRATEGIES: To seek conformity with basic elements of regional growth policies through local plan review.	WORK ELEMENTS: a. Review local plans b. Establish city and county coordinative relations c. Review state and regional plans, support	Plan, Project and EIS Review d. Establish regional agency coordinative relations	e. Establish stronger Federal relationships f. Establish private organization relations g. Negotiate joint agreements	PRODUCTS: a. More coordinated plans at all levels of government b. Stronger ties with state, regional, local agencies and private organizations	BUDGET FUNDING SOURCE	Staff \$52,400 701 Fed. \$35,700 Consultants 19,000 Other Fed. 9,900 Other Non-Fed. 25,800 Total \$63,500 Total
PROGRAM AREA: PROGRAM SUBCA	PROBLEMS & ISSUES	Growth of the region occurs in sporadic and often detrimental fashion	a fashion which generates costly diseconomies. It takes place in a virtual policy	vacuum.	Significant Program Linkages	•All planning programs			

74

JGET ESTIMATE



PROGRAM SUBCATEGORY: 2.030 Planning and Programming PROGRAM SUBCATEGORY: 2.030 Plan Review

PROBLEMS &

1975-1976	OBJECTIVES: Same as 1974-1975 STRATEGIES: Same as 1974-1975	75	BUGGET ESTIMATE
1975	OTIVES: 1. Establish regional-local plan liance on basis of quantified bnal planning objectives by tional area. FEGIES: 1. Establish criteria for resal-local plan compliance. 2. Performance criteria for local development.		BUDGET ESTIMATE
1974-1975	OBJEC complered in the complex	WORK ELEMENTS: a. Survey Report Same as 1973-1974 W.C.	PERSON-MONTHS
1973-1974	OBJECTIVES: To achieve regional planning objective through interrelated regional-local plan development. STRATESIES: I. A regional-local plan review function which will identify characteristics of local plans which are supportive and non-supportive of regional planning objectives. Z. To establish a mechanism for exchange leading to the resolution of local-regional conflicts and the development of commonly supportive plans and plan policies. S. Development of regional-local planning policy which allocates levels of responsibility and proposes plan performance criteria.	work Elements: a. Individual plan reviews b. Develop a plan review processbut with prosedures and guidelines for review with MTC. c. Develop a Regional Plan amendment process. d. Develop a policy position on a state, regional, local planning system. PRODUCTS:	Structural Review system BUDGET FUNDING SOURCE
ISSUES	Regional PLanning objectives are achieved through cooperative planning and programming by local jurisdictins. The implementation of regional planning through local implementation requires that the two planning processes are interrelated through: a) corresponding comprehensiveness b) corresponding policies	locking and quan- programs. ant Program . Prog. Mgmt. (1.131) Mgmt. (1.25)	Local Growth & Dev Comm Prog (1.470)



OPD SUBCATEGORIES FOR 1973-1976	1975-1976	76	BUDGET ESTIMATE	
SUBCATEGORIES	1975		BUDGET ESTIMATE	701 Fed. \$40,000 Total \$60,000
	1974-1975		PERSON-MONTHS	24 staff
2.000 Planning and Programming EGORY: 2.030 Plan Review (continued)	1973-1974		BUDGET FUNDING SOURCE	Staff \$43,000 701 Fed. \$21,000 Consultants Other Fed. 6,000 Other Total \$43,000 Total \$43,000
PROGRAM AREA: 2.000 PROGRAM SUBCATEGORY:	PROBLEMS & ISSUES	Significant Program Linkages (continued): Joint Land-Use Transportation Plan (1.450) Fiscal Analysis (1.461) Environmental Resource Data (1.510) Ocean Coastline (1.510) Vater Resources (1.550) Joint Land-Use Air Quality (1.570) Economic and Demographic Data (1.640)	Ш	0.00



975-1976 OBJECTIVES: STRATEGIES: OPD SUBCATEGORIES FOR 1973-1976 BUDGET ESTIMATE 1974-1975 PERSON-MONTHS WORK ELEMENTS: OBJECTIVES: STRATEGIES: agencies to advise Federal funding sources opportunity to review and comment on proposals of potential significance to their c. Provide vehicle for local governmental e. Develop guidelines for joint review of b. Advise governmental agencies of applilight of the Regional Plan and to afford To implement Parts I, II, IV of OMB cations for Federal grants and of direct Federally developed activities which may a. Review proposals for regional impact state, regional, and local agencies an affect plans/program of those agencies projects with agencies which ABAG has FUNDING SOURCE influence the realization of Regional To reduce duplication of program when applications will conflict with d. Provide information and technical To review project proposals in To increase ABAG's ability to present plan, program, or policy PROGRAM AREA: 2.000 Planning and Programming PROGRAM SUBCATEGORY: 2.031 Project Review activity within the region. and plan consistency Planning Objectives. assistant services Circular A-95. WORK ELEMENTS: constituents. OBJ ECT IVES: STRATEGIES: memoranda. Development(1.131) Management (1.530) problems addressed by projects of lo-Communities(1.420 ning and Resource Plan, of making it tives which attemp are, however, very cal jurisdictions Regional Plan esto influence com-Program Linkages: Planning (1.451) Planning (1.450) tablishes objecprehensive policies for meeting problems. There few means of im-Regional Housing Local Growth and Dpen Space Planare regional in Transportation elementing the these regional Joint Land-Use Many of the Plan (1.250) Joint Airport impact. The Browth Policy operational. Developing Significant PROBLEMS &



1973–1976	1975-1976	78	BUDGET ESTIMATE	
OPD SUBCALEGORIES FOR 1973-1976	1975		BUDGET ESTIMATE	701 Fed. \$30,000 Total \$50,000
	1974–1975		PERSON-MONTHS	24 staff
00 Planning and Programming RY: 2.031 Project Review (continued)	1973-1974	A functioning metropolitan clearing house.	SET FUNDING SOURCE	Staff \$43,800 701 Fed. \$26,000 Consultants Other Fed. 5,000 Other Total \$43,800 Total \$43,800
PROGRAM AREA: 2.000 Planning PROGRAM SUBCATEGORY: 2.031	PROBLEMS & ISSUES	Significant Program Linkages (continued): Cean Coastline Planning and Management (1.540) Water Resources Planning (1.550) Intergovernmental Relations (1.020) Criminal Justice (1.301) Comprehensive Health (1.302) Sapital Improvement Prog. Plan (1.460) Fiscal Analysis (1.461) Prog. Plan (1.460) Fiscal Analysis (1.461) Prog. Plan (1.570) Prediction Modeling Economic and Demographic Data	BUDGET	Staff Consu Other Total

Co.

·



as 1974-1975

-1976

1974-1975

PROGRAM AREA: 2.000 Planning and Programming PROGRAM SUBCATEGORY: 2.032 Environmental Impact Review

PROBLEMS &	1973–1974	1974-1975	975	1975-
Agencies pre- paring EIR's are often unable to evaluate the	OBJECTIVES: To improve ABAG's ability to review and to make recommendations regarding project proposals which have a potential regionally significant impact.	OBJEC proje	OBJECTIVES: To decrease the incidence of new projects which have a negative impact on the region's environment.	OBJECTIVES. Same a
Jurisdictions Ju	STRATEGIES: To perform tasks required by the National Environmental Policy Act (1969) and the California Environmental Quality Act (1970) with particular emphasis on identification and evaluation of regional impacts on the total human environment. WORK ELEMENTS: a. Process environmental reports b. Develop stronger capability to conduct technological reviews of other agencies environmental impact review c. Develop stronger assessing environmental impact of Regional plan, policies, and programs d. Encourage adoption of Federal, State, and Local agency procedures and guidelines that acknowledge a regional perspective in planning and analysis e. Develop joint review procedures and guidelines with agencies which ABAG has a formal agreement		STRATEGIES: To utilize environmental review procedures and processes as a method of implementing regional policies and plans. WORK ELEMENTS: Continue elements outlined in 1973-1974.	Same as
Env. Resource Data Program (1.510) Open Space Pres. (1.530)	BUDGET FUNDING SOURCE	PERSON-MONTHS	BUDGET ESTIMATE	TECCE

79

ESTINATE



PROGRAM AREA: 2.000 Planning and Programming PROGRAM SUBCATEGORY: 2.032 Environmental Impact Review (continued)

1975-1976 974-1975 c. Position papers, memoranda, testimony on ABAG role in environmental impact review b. Improved Regional Information Base a. Procedures for processing 1973-1974 PRODUCTS: loint Land-Use Air Program Linkages Planning & Mgmt Economic & Demo. Quality(1.570) Coastline Vater Resources P. P (1.550) (continued): Significant PROBLEMS & (1.540)

80

BUDGET ESTIMATE

701 Fed. \$40,000 Total \$60,000

24 staff

\$24,000 6,000 16,300

Other Fed.

Consultants

Staff

Other

Total

Non-Fed.

\$46,300 Total

\$46,300 701 Fed.

BUDGET ESTIMATE

PERSON-MONTHS

FUNDING SOURCE



V	
1	٠.
σ	`
-	-
1	
7	١
17	
_	ì
n	-
2	5
ш	
0	?
ш	J
$\bar{\sim}$	
۲	ξ.
	5
ũ	J
۲	-
d	5
8	2
4	7
7	5
0	1
-	2
O	
5	5

PROGRAM AREA: 2.000 Planning and Programming PROGRAM SUBCATEGORY: 2.040 Joint ABAG/UC Work-Study Program for Minority Students

PROBLEMS & ISSUES

1975-1976	OBJECTIVES: Same		BUDGET ESTIMATE
975			BUDGET ESTIMATE
1974-1975	OBJECTIVES: Same Same	WORK ELEMENTS: Same	PERSON-MONTHS
1973-1974	OBJECTIVES: To improve the planning and management capability of ABAG and other planning agencies. To increase the number of minority professionals trained in planning and management by providing both academic and professional on-the-job experience. STRATEGIES: To place 6 minority students from the University of California College of Environmental Design, Department of City Planning in planning jobs within the Bay Area. To provide close and instructive job supervision. To relate academic and professional experiences through meetings and on-going evaluations.	K ELEMENTS: Select students Negotiate agency placement Design curricula Provide tutorial service if required Coordinate and manage program Teach classes Conduct monthly reviews, seminars Monitor and evaluate students	FUNDING SOURCE
	OBJECTIVES: To impr capability o agencies. To incr professional management b professional STRATEGIES: To plac University o mental Desig in planning To prov supervision. To relat experiences evaluations.	WORK ELEMENTS: a. Select students b. Negotiate agency c. Design curricula d. Provide tutorial e. Coordinate and ma f. Teach classes g. Conduct monthly r h. Monitor and evalu	BUDGET
ISSUES	There is a To i paucity of minori-capability sional planners in the Bay Area. Consequently, many management are made without sufficient minority-group instance. To put and perspections from tive. Significant mental De Program To put mand Program To put mand Program To put mand Program to be evaluatio evaluatio		

81



1973-1976	1975-1976	82	BUDGET ESTIMATE	
OPD SUBCATEGORIES FOR 1973-1976	975		BUDGET ESTIMATE	701 Fed. \$40,000 Total \$60,000
3 Work-Study Program for Minority Finued)	1974-1975		PERSON-MONTHS	14 staff
Planning and Programming 2.040 Joint ABAG/UC Students (cont	1973-1974	A Progress reports b. Papers on experiences in program c. Credit for work experience d. Articles d. Articles e. Trained and educated minority professionals f. Evaluations of program (quarterly and final) g. New planning perspectives	BUDGET FUNDING SOURCE	Staff \$45,000 701 Fed. \$30,000 Consultants Other Fed. \$15,000 Total \$45,000 Total \$45,000
PROGRAM AREA: 2.000 PROGRAM SUBCATEGORY:		B. C.	Ш	W 0 0 -



>	
C	
L.A.	
<u> </u>	
8	
uJ	
T	
0	
ത	
- 7	
S	
2	
05	
-	
\sim	
5	
6	

ь. С.

15Jy175Oct175Ja176	4								
3,13.0ct173Ja174Ap174Jy174Oct174Ja175Ap175Jy175Oct175Ja176Ap176Jy176									
.y'730ct'73Ja'74Ap									
	Plan and Program Management Plan and manage expenditures	Monitor plan progress Develop management tools Joint program activities Manage & coordinate	divisions Manage & coordinate Plan & Project Review New project development	Prepare W-P and UPU Refine and update Regjonal Plan	Project Review Review proposals Advise gov't agencies	Provide venicle Provide inform. and T.A. Guidelines for joint review	Environmental Impact Review Process Envir. Reports	Dev. stronger capability Develop assessment capability Encourage adoption of ouide	Develop gov't review

.031 Project F

ь Б.

ů

ъ Р

e. Develop

Continuing

Dependent on funding

Executed somewhere else in work program



L		
200		
)	
C		

. O

75Ja'76AP.76Jy76									•
Jy'730ct'73Ja'74Ap'74Jy'740ct'74Ja'75Ap'75Jy'75Oct'75Ja'76Ap'75Jy'76					i i				
'74Jy'74Oct'74Ja'									
730c+'73Ja'74Ap				•		·			
Growth Policy Management	Establish city and county coordination Review State and regional plans	Establish Regional agency coordination Establish stronger federal relations	Establish private relations Negotiate agreements	Plan_Review Perform Plan reviews Develop a plan review	process Develop a.Regional Plan amendment process	Develop a policy position on State regplanning system Produce a survey report	Work Study Program Select students Negotiate agency place-	ment Design curriculum Provide tutorial service	Coordinate and manage Teach classes

a. Perform Plan b. Develop a pla

ပံ

2.040 Work Study Pr

ь. С

Continuing

Dependent on funding

Executed somewhere else in work program



PROGRAM CATEGORY: HUMAN SERVICES 2.100

Problems and Issues

The term Human Services, as it is used here, connotes the range of social and related services which are provided to the citizens of a community by a variety of sources, governmental and non-profit.

Examples of these services are physical and mental health care, welfare, job training, day care, varieties of forms of counseling, housing, employment, drug rehabilitation, services to the elderly, legal aid, etc.

These services are not intended exclusively for low-income groups, but it is these groups that have the greatest needs. The current situation is one in which neither the services nor the providers of those services are well-coordinated or planned at any level -- local, regional, or state.

There is an urgent need for improved planning and coordination of human services. Furthermore, in many instances the available services even if coordinated are inadequate. In this regard, several important trends are worth noting.

The first is the general movement of the states to create "super" agencies in order to centralize their planning capacity. Secondly, more than 40 states have developed a set of sub-state regional organizations for the purposes of conducting areawide physical and economic development planning and coordination of local planning. ABAG is a typical example of this type of development.

Finally, there is the distinct possibility of greater federal financial



incentives to states to develop the needed planning and coordinating capacity.

A good example of this is the Allied Services Act which will soon be reintroduced in Congress.

To date, ABAG has not been involved in human services planning due primarily to the emphasis of present funding sources (both State and Federal) on physical and economic planning.

Opportunities

The trends noted above and other related developments create numerous opportunities for ABAG involvement. There are essentially two levels at which ABAG can have an appropriate role.

First, there is a role in the area of inventory, planning and coordination of regional human services programs. Secondly, ABAG should become involved in the more detailed planning and coordination of many specific types of services, e.g., criminal justice, drug rehabilitation, mental hygiene, etc. The need and the opportunity exist. There is no regional agency currently involved in all aspects of this type of planning. The role is a very appropriate one for ABAG.

Goals

TO PROVIDE, THROUGH SYSTEMATIC INVENTORY, PLANNING, AND COORDINATION

ACTIVITIES, FOR THE MORE HUMANE, EFFECTIVE, AND EFFICIENT DELIVER OF

HUMAN SERVICES TO THE CITIZENS OF THE REGION. More specifically, these

efforts will result in:

- better understanding by citizens as to what services are available to them and who provides them
- easier access to those services



- less fragmentation and rigidity among agencies and organizations serving dependent individuals
- more adequate communication and coordination among agencies providing human services
- more visible <u>loci</u> of accountability for the provision of human services in the Region
- more equitable allocation of human services throughout the Region

Regional Coordination

Coordination with local agencies will be executed through staff work with functional agencies (for example, Federal Regional Council, Bay Area Comprehensive Health Planning Council, Regional Criminal Justice Planning Boards, Manpower Area Planning Councils). Policy direction and coordination will be provided through the RPC and Executive Committee.

Program Subcategories

Programs under 2.100 include:

- Criminal Justice Coordination
- Joint Program for Comprehensive Health Planning
- Regional Employment Program
- Regional Arts Project
- Allied Services Project
- Elderly Citizens Studies



PROGRAM AREA: 2.100 Human Services PROGRAM SUBCATEGORY: 2.110 Criminal Justice Co

	976					ESTIMATE	88
	-375-	OBJECTIVES: Same	STRATEGIES: Same			(h)	
	1974-1975		projects	WORK ELEMENTS: a. Develop a Regional Criminal Justice Plan Element b. Evaluate selected Criminal Justice projects c. Administer two pilot action criminal justice projects	PRODUCTS (1973-1974)(continued) d. Improved coordination with counties e. Improved coordination with other Regional Planning Elements	BUDGET ESTIMATE	701 Fed. \$63,000
		OBJECTIVES: Same	STRATEGIES: Same Sponsor pilot projects		PRODUCTS (1973-1974)(continued) d. Improved coordination with c e. Improved coordination with o Regional Planning Elements	PERSON-MONTHS	38 Staff
PROGRAM SUBCATEGORY: 2.110 Criminal Justice Coordination	1973–1974	STIVES: To improve the fairness and effective- of criminal justice systems in the on. To broaden the range of concerns and scope of action of criminal justice sects in the Region.	EGIES: To review and evaluate current plans projects within the Regional Criminal ce system. To identify service gaps and duplinas. To initiate an interdisciplinary ach to Criminal Justice planning.	conduct research aid justice coordinative stice workshops f coordination with ., health, transport,etc.	e. Provide input to plan and project review of grant applications PRODUCTS: a. Criminal Justice data file b. Workshops	FUNDING SOURCE 701 Fed. \$	Other Fed. 40,000 Non-Fed. 13,334
TEGORY: 2.110 Crimina		OBJECTIVES: To improve the fairness and effect ness of criminal justice systems in the Region. To broaden the range of concerns and the scope of action of criminal justice projects in the Region.	STRATEGIES: To review and evaluate curre and projects within the Regional Justice system. To identify service gaps and cations. To initiate an interdiscipli approach to Criminal Justice plan	WORK ELEMENTS: a. Gather data and conduct research air to county planning b. Sponsor criminal justice coordination meetings c. Hold criminal justice workshops d. Identify areas of coordination with other planners, i.e., health, transport	e. Provide input to plan review of grant applicati PRODUCTS: a. Criminal Justice data b. Workshops	BUDGET \$53,334	Consultants Other Total
PROGRAM SUBCAT	PROBLEMS & ISSUES	Crime and public hazards don't abide by jurisdictional boundaries. Effective solutions to these problems should be shared and	coordinated. There is a need, therefore, to coordinal justice planning of the 9 Bay Area Counties.	Significant Program Linkages: Project Review (2.031) Plan Review(2.030) Joint Program for Comprehensive	ε		



1976

PROGRAM SUBCATEGORY: 2.120 Joint Program for Comprehensive Health Planning

975-	OBJECTIVES: Same	STRATEGIES: Same			\$ 27,
1975		STRATEGIES: Same	WORK h. De Compr	continued) Health overview issues health-related sues ndum	BUDGET ESTIMATE 701 Fed. \$13,000 20,000
1974-1975	OBJECTIVES: Same			PRODUCTS: a. Environmental b. Mini-plan for chiminal justice c. Mini-plan for transportation is d. Updated Memora	PERSON-MONTHS Staff
1974	OBJECTIVES: To improve the quality of life (and health care) in the Bay Area through inte- grated mutually supportive planning efforts.	STRATEGY: To work with the BACHPC to coordinate and integrate health planning efforts with comprehensive land use, social and economic planning though the development of work program linkages and interfaces.	WORK ELEMENTS: a. Develop capability in ABAG to set envi- ronmental health objectives, specifically with air quality, water quality, solid waste management, housing, population growth	prevention. b. Develop links between health and criminal justice planning - service to alcoholics and drug addicts, emergency medical care systems. c. Coordinate health and transportation planning to allow increased access to medical cal care facilities and to insure locality of new facilities consistent with Regional Transportation Plan d. Provide population projections to BACHPC. e. Refine cooperation agreement with BACHBC. f. Provide review to health-related projects g. Assist ABAG/MTC Joint Program with tech-	FUNDING SOURCE 701 Fed. \$ 9,000 0ther Fed. 3,850 Non-Fed. 6,000
1973-	OBJECTIVES: To improve the health care) in the grated mutually supp			prevention. b. Develop links betwee justice planning - sel and drug addicts, emersystems. c. Coordinate health a planning to allow increal care facilities are facilities are facilities are facilities constransportation Pland. Provide population e. Refine cooperation f. Provide review to bg. Assist ABAG/MTC Jolg.	nical projections. Staff \$18,850 Consultants Other Total \$18,850
PROBLEMS & ISSUES	There is a need to coordinate health planning efforts with other regional planning	efforts to assure that the two are mutually supportive and to maximize their impacts. To this end, ABAG has signed a Memoran-	dum of Agreement with the Bay Area Comprehensive Health Planning Council (Dec. 1972)	Significant Program Linkages: Project Review (2.031)	

ESTIMATE

000,



PROGRAM AREA: 2.100 Human Services PROGRAM SUBCATEGORY: 2.130 Regional Employment Program

PROBLEMS &

1973-1974

1974-1975

975-1976

OBJECTIVES:

Same

STRATEGIES: Same

underemployment is for matching supply tions and coordinaattributable to an programs were more if the systems for and demand. A decline in unemploymarket demands and providing informa-Some degree of inadequate system occur if manpower employment would directly tied to unemployment and ment and undertion were more efficient.

OBJECTIVES:

To reduce unemployment and underemployment in the Region.

STRATEGIES.

tween manpower training programs and labor To achieve better coordination bemarket demands.

To improve the information about and coordination of manpower programs.

WORK ELEMENTS:

a. Inventory and analyze Federal, State, b. Analyze demand for relevant types of and Local Manpower Programs. labor.

STRATEGIES: Same

OBJECTIVES:

WORK ELEMENTS:

a. Develop plan for relating nature of manpower training. tion about coordination of manpower b. Develop plan for better informaprograms.

WORK ELEMENTS:

a. Develop system for revising programs to maintain their economic relevance. monitoring and

FUNDING SOURCE

PERSON-MONTHS

BUDGET ESTIMATE

BUDGET ESTIMATE



1973-1974

1974-1975

1975-1976

OBJECTIVES:

Same

	OBJEC	cultu	toddns	STRATE	agenci	WORK E
SSUES	All citizens in the Bay Area	to not have easy	ctivities or	ause of inac-	ultural ctivities is	nderfinancing of

crease the availability of art and al activities.

ncrease interagency cooperation in iting local and regional arts.

GIES:

o supplement art programs in 14

LEMENTS:

Fund art programs in 14 areas not now b. Coordinate agency administration of served or fund-innovative programs. the projects.

Significant

(4.100)

STRATEGIES:

program.

WORK ELEMENTS:

a. Actively seek more agency partici-Same pation.

and to build regional support for this To supplement local art programs OBJECTIVES: Same

STRATEGIES: Same

Funded local arts programs. \$50,000 Consultants PRODUCTS: BUDGET Staff Other Program Linkages: Public Information

FUNDING SOURCE Other Fed. 701 Fed.

25,000

Non-Fed.

\$50,000

\$50,000

Total

BUDGET ESTIMATE PERSON-MONTHS 11 Staff

BUDGET ESTIMATE



PROGRAM AREA: 2.100 Humar Services PROGRAM SUBCATEGORY: 2.153 Allied Services Project

PROBLEMS & SSUES

1975-1976		BUDGET ESTIMATE
975		BUDGET ESTIMATE
1974-1975		PERSON-MONTHS
1973-1974	DBJECTIVES: To initiate a regional kuman services program that will promote integration of human services delivery and coordination among city and county service programs and public and private efforts. To develop and receive Federal funding for an innovative regional Allied Services project. STRATECIES: Work with the cities and counties in developing projects which integrate the provision of services under the broad range of programs eligible for Allied Services Act funding. WORK ELEMENTS: a. Initiate liaison among public and private health, criminal justice, manpower, and social services planning programs at the subregional and regional scale. b. Determine appropriate regional human services program emphases. c. Work with local governments to determine inventory and data services needed.	BUDGET FUNDING SOURCE
SSUES	Current OBJI methods of plan- ning and coordi- nating the pro- vision and deliv- ery of human services in the Region are inade- significant gaps and duplications. Agencies do not know what other agencies are gencies are of p Act Act MORK Significant a. I Program Linkages: priv and Metroplitan Data Center (3.110) serv c. W inve	BUD



PROGRAM AREA: 2,100 äuna: Services PROGRAM SUBCATEGORY: 5.15: Elderly Citizens Studies (HEW)

PROBLEMS & SSUES providing vital

and interesting

life-style

The challenge

975-1976

elderly, particularly those posed by To increase local government awareness of the problems of the 1974-1975 973-1974

challenge well met

by local, state,

opportunities for

elderly citizens

has not been a

or federal govern-

ments. The prob-

lems created by

continuing inflation.

with health, community development, To establish program linkages To design and conduct a study transportation, and recreation of problems of the elderly. programs.

WORK ELEMENTS:

fy in the Bay Area

as birth rates decline and as

tude will intensi-

society's inepti-

a. Write proposal

Seek funding

Conduct study Design study

improve service deliver To increase lifefor Bay Area elderly style choices and STRATEGIES: OBJECTIVES citizens.

To conclude study and to develop implementation strategies recommendations. based on study

FUNDING SOURCE

BUDGET

Management (1.320,

Land Use Transpor-

tation Program

Open Space Program

(2.440)

Joint Program for

Health Planning

(2.120)

Comprehensive

tion Study (2.230)

Regional Parks &

Housing Conserva-

Regional Housing

Plan (2.210)

Program Linkages:

life expectancy

rates increase.

Significant

PERSON-MONTHS

BUDGET ESTIMATE

ESTIMATE



>-
3
Ö
3
-
C J
K
6.3
m
- 5
-
S
-
Σ
05
\sim
CL.
(5)
6.
-

4								·I	
7 4									
4									
l .									
								<u> </u>	
				•		•			
rct	0 0	others_	pll- view inal	! 	lity al	l le	· -010	with BACHPC rovide input to review of health-related projects	
nation Gather data & conduct research	minal etings al justi	ion of on with ut to A-	grant ap plan re ag. Crim ement	pilot	with nning capabi ronment	<pre><s betwee="" c.j.="" mm.<="" pre=""></s></pre>	ning lation BACHPC	r. agree t to rev elated p	uing
nation Gather data & conduct research	Sponsor criminal justice meetings Hold criminal justice	Identification of coordination with others Provide input to A-95	cations to plan review Develop a Reg. Criminal Justice Element	jects Jects Administer 2 pilot projects	Coordination with Health Planning Develop ABAG capability to set environmental	objectives Develop links between Health and C.J. Planning Comm.	Trans. Planning Provide population pro-	Ketine cooper. agreement with BACHPC Provide input to review of health-related project	
nat a. Gath	b. Spor jus c. Hold	d. Iden coo e. Prov	cat f. Deve Jus			obje b. Deve Hea Plan		e. Ketir with f. Provi	
					.120				

Executed somewhere else in work program



2	
- A-	
10	
143	
The cost	
Ω	
(I)	
LAI	
$\sum_{i=1}^{n}$	
-	
25	
-	
- 3	
17	
(1)	
4.0	
1 1 3	
OGR	
4)	

- 4	
-,	
->,	
7.75	
-	
d'	
•	
10	
-9	
(0)	
0c1'75Ja'76	
•	
2	
_	
+-	
\sim	
0	
S	
1-	
- 4	
-5	
•	
2	
_	
Q.	
40c+'74Ja'75Ap'75Jy'75C	
10	
~ -	
- 3	
0	
-3	
4	
7	
1	
Ü	
Ŏ	
•	
-	
-74	
- 4	
> 1	
λ۲.	
Ap'74.	
7	
0	
A .	
4	
- P	
O	
7	
M	
7	
-	
()	
ŏ	
73	
- 43	
>	
7	
	_
:	ed)

- 2.120 (continu
- Program with technical g. Assist ABAG/MTC Joint projections
 - Develop Environmental Health Planning Element
- Regional Employment 2,130
- Inventory & analyze Program . O
- Analyze demand problems р.
- Develop plan for relating
- Develop plan for better information о р
 - Develop system ė.
- Regional Arts Projects
 - Fund art programs о О
- Coordinate agency admin. р.
- Actively seek more agency participation ċ
- Allied Services Project 2.150
 - Work with local governments to determine inventory and data sources needed
- Elderly Citizen's Studies 2.160
 - Design and conduct study
- Establish program linkages а С

Continuing

Dependent on funding

Executed somewhere else in work program



PROGRAM CATEGORY: COMMUNITY DEVELOPMENT 2.200

Issues and Problems

"Community Development" is a term with a wide variety of meanings. Most simply it could be defined as those programs and activities which are designed to improve the socio-economic, environmental, and esthetic conditions of a community. To date ABAG's activities in this sphere have been primarily related to housing. This concentration will continue in the foreseeable future since housing is considered to be the most critical issue at present.

Even though its population is not growing at the rate of a decade ago, the Bay Area's supply of housing is inadequate. There is an inequitable distribution of housing opportunities due to restrictive public and private policies, unemployment and under employment, racial and economic discrimination. A large percentage of the present urban housing stock is deteriorated or uninhabitible and many neighborhoods are serviced by inadequate or poorly maintained public facilities.

Other ABAG Community development activities will focus on heightening local government awareness of the range of development options available and to increase the understanding of the consequences of those options for the community as a whole and for specific subpopulations.

Opportunities

There is a great opportunity for ABAG to coordinate planning and to influence delivery of housing goods in the region. Only a regional agency, such as ABAG, can productively address the issues of balanced housing allocation, of optimum location of housing to employment, shopping, recreation and transportation and of an equitable distribution of the cost of providing balanced residential communities.



Finally, ABAG has an opportunity to review and coordinate local plan elements, and policies in response to the new state plan element mandate. With regard to other community development issues, the Regional overview is an added perspective which can aid local governments in understanding and directing their own development future.

Goals

There is one goal which provides the direction for all ABAG Community Development activities. To provide the opportunity for all persons in the Bay Area to obtain adequate shelter convenient to other activities and facilities in neighborhoods that are satisfying to them.

In pursuit of the above goal, the Community Development staff and Regional Housing
Task Force will attempt to articulate specific goals and objectives and implementation strategies.

ABAG hopes to implement the housing program by influencing public and private housing conservation and development decisions so that they relate logically to the comprehensive regional planning process.

Regional Coordination

All housing subcategories will work with other housing and housing-related agencies through the Housing Task Force and through the Housing Technical Advisory Committee, both of which are composed of some regional agency representation. A Conservation technical Advisory Committee will be functioning this coming year. All of these committees have regional agency representation.

Program Subcategories

The housing program includes:

- I. Regional Housing Plan
- 2. Regional Housing Information System



- 3. Housing Conservation Study
- 4. Area Planning Program
- 5. Impacts on Subpopulations
- 6. Housing Program Management
- 7. Santa Clara County Housing and Urban Development
 (ABAG does not administer this program).



PROGRAM AREA: 2.200 Community Development PROGRAM SUBCATEGORY: 2.210 Regional Housing Plan

ROBLEMS &

1975-1976	OBJECTIVES: same STRATEGIES:	Same	BUDGET ESTIMATE \$110,000
1975	OBJECTIVES: To improve the Regional Housing planning process to be more responsive to the plan's users. STRATEGLES:	To request criticism of the plan to participate more extensively in Project Review activities, to coordinate dissemination of housing information with other ABAG Planning efforts. WORK ELEMENTS: a) Hold public hearings to gather and disseminate plan findings b) Refine and update plan c) Develop plan objectives, options, and strategy d) Develop policy guidelines for Project Review.	BUDGET ESTIMATE 701 Fed. \$63,000 Total \$95,000
1974–1975	OBJECTIVES: To improve th planning process to to the plan's users. STRATEGIES:	to part ject Re dissemi with ot wORK EL a) Hold dissemi b) Refi c) Deve and str d) Deve ject Re	PERSON-MONTHS, 27 staff (plus 17)
1973-1974		Defining goals, problems, and implementation mechanisms. WORK ELEMENTS: a) Define goals, policies, timetable b) Refine housing allocation model c) Conduct 236 resident profile study d) Develop strategy for and seek public approval of plan. e) Write Housing Needs Report f) Perform Housing Market analysis g) Write Housing Plan Report h) Assist in plan review and sroject review Regional Housing Goals & issues Housing Submarket Analysis Inventory and Assessment of resources for housing production and maintenance Allocation Model and Equity System 236 Resident Profile Housing Plan Report	Staff \$52,450 701 Fed. \$25,000 Consultants Other Fed. 7,000 Other Total \$52,450 Total \$52,450 (+ Suppl. 33,200)
SSUES			ing Economic and Demographic Data Growth Policy Uevelopment (+

99 |



PROGRAM AREA: 2.200 Community Development PROGRAM SUBCATEGORY: 2.220 Regional Housing Information System

1974–1975	Improve and increase the regional housing information base for public and private decision-makers. STRATEGIES: To establish which types and forms of data are most useful to various users in the region. To work towards better coordination of data collection within ABAG. WORK ELEMENTS: a) Develop inputs for PLUM, CEFP b) Establish ABAG staff information review committee. c) Evaluate use of RHIS in the region.	PERSON-MONTHS BUDGET ESTIMATE 11 staff 701 Fed. \$23,000 Total \$35,000
1973-1974	Increase the availablility of current and useful housing data for public and private users in the region. Improve the Regional Land Use and Growth Planning process. STRATEGIES: To develop an initial Regional Housing Information System as a key element in the regional plan formulation process. WORK ELEMENTS: a) Support Housing Conservation Study b) Conduct submarket analysis c) Design the RHIS, including a symbiotic relationship with BRISC d) Design Cohort Survival Study PRODUCTS: A housing submarket analysis A functioning RHIS An improved and fortified BRISC	Staff \$30,000 701 Fed. \$15,000 Consultants Other Fed. 5,000 Other Total \$30,000 Total \$30,000 (+ Suppl.) (9,200)
PROBLEMS &	Many local govern- mental decision- makers are forced to make housing- related decisions on outdated or in- adequate data. There is no centra source of current housing data in a form useful to public hosing de- cision-makers Metropolitan Data Center	

grade the RHIS inhouse and to establish active

To maintain and t

STRATEGIES:

more responsive to loca

public needs.

formation system to be

regional housing in-

Improve the whole

OBJ ECTIVES:

1975-1976

feedback or local evalution process of the RH

100

BUDGET ESTIMATE

\$40,000



PROGRAM AREA: 2.200 Community Development PROGRAM SUBCATEGORY: 2.230 Housing Conservation Study

975-1976	OBJECTIVES: same sing stock.	seek its im— Continue conservation vation plan implementation ation role code en— code en—	BUDGET ESTIMATE BUDGET ESTIMATE	701 Fed. \$50,000
1974–1975	OBJECTIVES: To improve local governmental ability to preserve its housing stock.	Refine the plan and seek its implementation. WORK ELEMENTS: a) Evaluate and refine the conservation program b) Design ABAG's implementation role c) Implement plan d) Run training courses in code enforcement	PERSON-MONTHS BUDGET	28 staff 701 Fec
1973-1974	OBJECTIVES: To increase ABAG's knowledge of how to preserve the regional housing stock.	study a study a live assistable live assistable live construction bearing. c) Deve c) Design construction bearing. Supp Serv cons.	Study BUDGET FUNDING SOURCE	Staff \$48,000 701 Fed. \$24,000+ Consultant Other Fed. 10,000 Other
PROBLEMS &	0	Significant Program Capital Improverment Program Linkages Growth Monitoring Capital Improvement Program Planning		



prototype communitie Selection of te

STRATEGIES:

Additional work

JBJECTIVES:

975-1976

with prototypes.

growth policy agree-

ment.

using a negotiated

PROGRAM AREA: 2.200 Community Development PROGRAM SUBCATEGORY: 2.240 Local Area Development Planning

e) Adjust classifications where necessgrowth policy impact information commercial and industrial trend g) Devise initial development strate-BUDGET ESTIMATE gies and recommend tools for impled) Refine prototypes by enriching To further refine community f) Use of information from 1974-1975 same as '73-74 PERSON-MONTHS WORK ELEMENTS: census information STRATEGIES: OBJECTIVES: prototypes PLUM mentation. contents ary local communities against which to formulate Using development pressures as re-- State Department of Finance population able, devise the first concept of community flected in housing information, population industrial and commercial trends, devise a Using Bay information presently availb) Information used will include, but not To devise a set of prototypes of set of prototypes and strategies for each. system of community Pro-Conduct city-level liaison for Growth Determinations of ways in which command growth patterns and projections, and These will assist both local communities and the region in devising community deunities could act as growth centers FUNDING SOURCE Policy Management Program (2.020) and test development strategies. 973-1974 - 1970 census data velopment policies. projections. A preliminary - PLUM output be restricted to: WORK ELEMENTS: totypes OBJECTIVES: STRATEGIES: prototypes. PRODUCTS: BUDGE () to be able to test 2.020 Growth Polregional developocal development enough understood Significant Prooram Linkages: ment policies at the local level, component of resimilarities amgional policies. strategies as a Differences and ong communities or to formulate icy Management are not well PROBLEMS & SSUES

h) Select prototypes

WORK ELEMENTS:

and communities for

i) Negotiate relatic ship for testing re-

commendations.

testing prototypes

EST IMATE

BUDGET

Progress reports

PRODUCTS:

work elements.



979-1976

ROBLEMS &

\$16,500 An in-dept categorization of Bay BUDGET ESTIMATE Area communities by prototype A report examining potential community development tools. 701 Fed. Total 1974-1975 PRODUCTS: (con't) PERSON-MONTHS 12 staff Identification of appropriate implementing actions to absorb or retard \$9,900 \$19,825 FUNDING SOURCE Other Fed. 701 Fed. Non-Fed. Total 973-1974 \$19,825 \$19,825 PRODUCTS: (con't) growth. Consultants BUDGET Staff Other Total

103

BUDGET ESTIMATE

\$35,000



PROGRAM AREA: 2.200 Community Development PROGRAM SUBCATEGORY: 2.250 Impacts on Subpopulations

1975-1976	OBJECTIVES: SAME STRATEGIES: To establish joint agreements to implement policies.		BUDGET ESTIMATE
1975	OBJECTIVES: To improve the socio-economic status of minority and low-income Bay Area populations. STRATEGIES: Develop policy recommendations to accompany overall growth policy.	WORK ELEMENTS: a) Complete policy recommendations b) Present policies to ABAG structure for thorough review c) Begin to refine policies	BUDGET ESTIMATE
1974-1975	OBJECTIVES: To improve the status of minority Area populations. STRATEGIES: Develop policy accompany overall		PERSON-MONTHS
1973-1974	OBJECTIVES: To obtain a thorough understanding of the effects of comprehensive planning policy choices on low-income and minority populations in the Bay Area. STRATEGIES: To conduct a study of the types of policy choices available on a regional and local level and to project their special impacts on low-income and minority populations.	WORK ELEMENTS: a) Design Study b) Identify subpopulation groups most significant to growth policy consideration specifically including low-income and minority population concerns. c) Find means to assess impact of growth policy choices to subpopulation groups d) Find means to incorporate subpopulation concerns in growth policy program. PRODUCTS: Proposed subpopulation groupings for use in evaluation of growth policy proposals. Proposed arrangements for ensuring adequate consideration of subpopulation concerns in growth policy evaluation	FUNDING SOURCE
OBLEMS & SUES	In their efforts OBJECTIVES: to preserve the natural and of the effe of through growth limiting policies, locallities may be damaging the policy choicopportunities of lower income impacts on lations.		BUDGET



1973-1974

PROBLEMS & SSUES

975-1976

1974-1975

105	BUDGET ESTIMATE
	BUDGET ESTIMATE 701 Fed. \$9,000 Total \$18,000
	PERSON-MONTHS 9 staff
Major choices available to Bay Area. Means to implement each Recommended choice and actions.	Staff \$19,225 701 Fed. \$9,900 Consultants Other Fed. 3,300 Other Fed. 5,025 Total \$19,225
PAG	BUC S+z Cor



PROGRAM SUBCATEGORY: 2.260 Community Development Program Management

ROBLEMS

housing-related activity reflecting the on-going Same as 1974-75, nature of sub-elements. Maintenance of BUDGET ESTIMATE 975-1976 WORK ELEMENTS: same as coordination. STRATEGIES: OBJECTIVES: Coordination of housing-related unication with agencies and the public, same as 1973-74, reflecting an \$33,000 \$50,000 requests, provision of on-going comm-BUDGET ESTIMATE Response to special study reviews, and community services activities within the region. on-going process. 701 Fed. Total 1974-1975 PERSON-MONTHS WORK ELEMENTS: staff STRATEGIES: **JBJECTIVES:** 12 Provide on-going communication with agencies and public, reviews, and community services. Provide committee service and attendance ordination including ABAG/MTC Joint Program Respond to special study requests. Program management and inter-agency co-To improve the coordination of housing related activities within the 8,200 4,100 \$12,300 Perform plan and project reviews Monitor local housing elements Provide agency liaison service FUNDING SOURCE Plan and conduct conferences ABAG/NAHRO conference, other Produce housing newsletter Other Fed. 701 Fed. Non-Fed. Total 973-1974 Montior legislation Reviews and reports Staff services \$24,600 conferences WORK ELEMENTS: News letter Consultants OBJECT IVES: STRATEGIES: PRODUCTS: region. BUDGET Staff Total Other $\widehat{\circ}$ P (e) (g) quests submitted Significant Pro-Project Review disjunctive rerequire special to the Housing There are many administrative gram Linkages program which



OPD SUBCATECORIES FIR 1973- 976 PROGRAM AREA: 2.200 Community Development
PROGRAM SUBCATEGORY: 2.270 Santa Clara County Community Development & Housing Program

BUDGET ESTIMATE 975-1976 BUDGET ESTIMATE 1974-1975 PERSON-MONTHS To conduct a study of interelated community plan for Community development and revenue f) Produce final reports on community de-Fest community development indicators a) Conduct detailed study design and do Define initial community development To provide a subregional Bay Area model Produce interim cost/revenue report velopment housing objectives and costs development, housing and cost-revenue issues. To design a plan for revenue \$60,000 30,000 FUNDING SOURCE Produce housing objectives Other Fed. 701 Fed. Non-Fed. 1973-1974 Recommended policies Total and review of growth. background research \$ 3,375 WORK ELEMENTS: STRATEGIES: Reports ovjectives Consultant PRODUCTS: sharing. sharing. BUDGET Staff 0ther to understand the community develsubregional community developmen issues, to under clearly identify costs and reventhe governmental there is a need stand housing's administer this place in these opment and re-(ABAG does not As we approach venue sharing, of growth. ssues and to ROBLEMS & program)



ï	_ 1
<u>></u>	-
7.76	
5	
176	بر
o o	
7.	
75.	
117	
.0c1	
75	
- 4	ব
7	
175	
d	
3175	_
	4
٦.	
4.	
17	
Ct	
0	
4.	
- 7	4
7	-
:	
174	
- d	
A.	
41	
17	q
Ja	
•	
73	
+	
00	
73	
- ~	1
٦	

7				108
· 97:25.				
, de /o.				
7				
•				
	4			
4				
	•			-
A				
Ø				
	file forov.	erv.	ins Tors	Conser- cogram
	Regional Housing Plan Define goals policies Refine housing allocation Conduct 236 Res. Profile Study Strategy for plan approv. Write housing needs rept. Perform Housing Mark. Anal.	Regional Housing Info Support Housing Conse Study Conduct submarket ana Design the RHIS, incl Relations with BRISC Design chort survival	Study vestigate mechanisms for financing vestigate need for supportive counselors velop supportive in- ormation system commend innovative	Committee Committee Long-range Conser- n Program training Program
	ggals housing 236 Re y for p ousing Ousing	Housir Housir Submar the RHI ons wit	Study nvestigate mechani for financing nvestigate need for supportive counse evelop supportive formation system ecommend innovative	orm a Conservati nical Committee sign Long-range vation Program sign training P
	Regional Housing Plan Define goals policies Refine housing allocation Conduct 236 Res. Profile Study Strategy for plan approv. Write housing needs rept. Perform Housing Mark. Anal.	Regional Housing Inform Support Housing Conserv. Study. Conduct submarket analys. Design the RHIS, incldg. Relations with BRISC Design chort survival	Housing Conservation Study Investigate mechanisms for financing Investigate need for Supportive counselors Develop supportive information system Recommend innovative	
	2.210 a. b. c. d. f.		a. a. c. l	⊕ + · · · · · · · · · · · · · · · · · ·

Continuing

Dependent on funding

Executed somewhere else in work program



.. A7.76. 3476

A						
To the state of th						
A						
A					ent.	n work program
•	0	 c. Conduct city-level liaison d. Refine prototypes e. Adjust classifications f. Utilization of date from - PLUM - 1970 census 	- commercial and industrial - trend information - growth policy impact info. g. Devise development strategies and implementation tools h. Select prototypes i. Test and revise strategies	0	e. keview policies 260 Community Development Management a. Program Management	Continuing Capendent on funding Executed somewhere else in wo



Jy'73..0ct'73..Ja'74..Ap'74..Jy'74..Oct'74..Ja'75..Ap'75..Jy'75..Oct'75..Ja'76..Ap'75..Jy'76

ity	Program
Commun	ous i ng
County	ent & H
Clara	re Lopme
Santa	Dev
2.270	

- . Conduct study design
- . Produce housing objectives
 - . Produce interim cost/
- revenue report
 Test community development indicators
- Define initial community development objectives f. Produce final reports on

community development

. Continuing

____ Capendent on funding

Executed somewhere else in work program



PROFRAM CATEGORY: REGIONAL POLICY PLANNING 2.300

-rosiems and Issues

economies in terms of air and water pollution, agricultural and recreational open space consumption, traffic congestion, urban leap-frogging; land erosion, inequitable tax distribution, overburdened local services, and a panoply of social costs. While population growth has buttressed economic expansion for many communities and increased personal income for some, it has had little or no positive effect on some Bay Area communities, or indeed had negative impact on their capability of providing needed urban services. The central issue in the Bay Area is focused on the problem of guiding growth and development to maximize its benefits and minimize its impact for all Bay Area residents in such a way as to emphasize the preservation of the Area's magnificent physical environment.

Opportunities

The central issue, as presented above, is a complex problem which requires many types of solutions applied in concert. The issue can only be settled through some well-managed set of local and regional growth policies. Many of the solutions concerning infra-structure placement, highway location, housing allocations, air pollution standards, etc., must be regional in scope since the problems they address are insensitive to jurisdictional boundaries. This issue requires, therefore, the full attention of a comprehensive regional agency, such as ABAG.



PRO RAM CATEGORY: REGIONAL POLICY PLANNING 2.300

Erusiems and Issues

economies in terms of air and water pollution, agricultural and recreational open space consumption, traffic congestion, urban leap-frogging; land erosion, inequitable tax distribution, overburdened local services, and a panopty of social costs. While population growth has buttressed economic expansion for many communities and increased personal income for some, it has had little or no positive effect on some Bay Area communities, or indeed had negative impact on their capability of providing needed urban services. The central issue in the Bay Area is focused on the problem of guiding growth and development to maximize its benefits and minimize its impact for all Bay Area residents in such a way as to emphasize the preservation of the Area's magnificent physical environment.

Opportunities

The central issue, as presented above, is a complex problem which requires many types of solutions applied in concert. The issue can only be settled through some well-managed set of local and regional growth policies. Many of the solutions concerning infra-structure placement, highway location, housing allocations, air pollution standards, etc., must be regional in scope since the problems they address are insensitive to jurisdictional boundaries. This issue requires, therefore, the full attention of a comprehensive regional agency, such as ABAG.



Goals

The principal goal is TO DEVELOP AND IMPLEMENT A RATIONAL SET OF GROWTH POLICIES, balancing population growth, economic needs, and environmental concerns in a primarily physical planning reference.

Regional Coordination

Many of the Regional Policy Planning subcategory programs will be coordinated with MTC transportation planning through the ABAG/MTC Joint Land Use/Transportation Planning Program. Agreements for joint planning activities with BASSA, State Water Quality Control Board, OPR and other regional and state agencies are now being pursued. The liaison with local planning and growth policy programs will seek to coordinate regional and local planning efforts. The nature of the plan review and evaluation in which the Policy Planning Division will play a major role will provide substantial agency coordination. Policy coordination will be provided by the ABAG Executive Committee, with special land use/transportation policy coordination through a proposed joint ABAG/MTC policy coordinating committee.

Program Subcategories

Programs under 2.300 include:

- Regional Economic Policy
- Growth Policy Development
- Physical Development Policy
- Fiscal Policy Planning
- Joint Airport Planning Program (ABAG/MTC/State)
- Navigation and Port Coordination

In addition, this division will play a major role in:

Joint Land Use - Transportation Planning (ABAG/MTC)



PROBLEMS & ISSUES	1973–1974	1974-1975	975
Public inability to reconcile trade-offs involving economic growth, population growth, environmental and	OBJECTIVES: To determine and promote public programs oriented toward the following goals: achieving "optimal" levels of economic growth, consistent with the needs for effective management of the Region's growth conserving and enhancing identified	OBJECTIVE: To specify toward economic	planning approaches goals.
equity concerns. Lack of proper understanding by planners and public decisionmakers of nature of real alternatives for the	critical and unique productive resources •promoting greater equity of income, job opportunities and education STRATEGIES: Integrate development of Regional Economic P licy with Growth Policy and Technical activities, including long-range projections, activity allocations and short-	STRATEGIES: Relate policy.	economic policy to growth
in the future.		WORK ELEMENT: c. Undertake a "sketch planning" approach to determine the impact of varying regionwide growth controls upon per capita levels, as well as the size distribution of income and wealth.	tch planning" ap- the *impact of vary th controls upon as well as the size ome and wealth.
	growing opportunities for factor application, PRODUCTS: a. Technical reports on each of the above work elements. b. Integration of relevant data and findings into computerized analytic and information system.	PRODUCT: Planning Economic	recommendation for Regional Policy.
	### FUNDING SOURCE \$ 21,700 701 Fed. \$ 1 ants	0,500 I3 Staff 3,500 Consultants 7,700 Others	BUDGET ESTIMATE 701 Fēd \$ 14,700
	Total \$ 21,700 \$ 21	<u> </u>	\$ 24,500

1975-1976

Relate economic policy to growth polic STRATEGIES: by to growth

policies for maintaini a defined "stable" eco productivity and wealt nomy, to explore publi d. Within the context promoting equity and WORK ELEMENT: as the sizepact of vary-

	public/private agree	for policy				_
--	----------------------	------------	--	--	--	---

4	
2:	
ļ	
S	
ш	
1-	
Ш	
C	
\Box	
==2	
ŒΙ	

H



PROGRAM AREA: 2.300 Regional Policy Planning PROGRAM SUBCATEGORY: 2.320 Growth Policy Development

1975-1976	OBJECTIVES: Same	STRATEGIES: Same	ACTIVITIES: a. Formulate strateg b. Further modeling evaluation c. Detail concepts a available choices	PRODUCTS: Refine concepts and implications of choisecommend growth strategies for regions.	BUDGET ESTIMATE
1975			aluation O projections	concepts and implications of working projections	BUDGET ESTIMATE
1974-1975	OBJECTIVES: Same	STRATEGIES: Same	ACTIVITIES: a. Concepts and Evaluation b. Model testing c. Refine year 2000 projections	PRODUCTS: Evaluation of of choices. Certification for year 2000.	PERSON-MONTHS 9 Staff Consultants Others
1973-1974	inducing decision-making a analysis.	Organize diffuse data sources and capa- Organize diffuse data sources and capa- bilities to relate to specific choices. Bring decision-makers and their technical assistants close to data sources and computer. Cost analysis and organize computer model around responses to specific growth issues.	about policies of other	 d. Establish relevant committees. PRODUCTS: Outline Evaluation Other governmental unit policies into models. Certification of working projections for 1980-85. 	FUNDING SOURCE 701 Fed. \$ 8,100 0ther Fed. 2,700 Non-Fed 5,400
197.	OBJECTIVES: mprove growth through better data	STRATEGLES: Organize diffuse data sou bilities to relate to specific Bring decision-makers and technical assistants close to and computer. Cost analysis and organiz model around responses to specisores.	ACTIVITIES: a. Interpret model projections to mental units. b. Find information about policies governmental units. c. Set up evaluation and concepts a and procedures.	d. Establish relevant committees. PRODUCTS: Outline Evaluation Other governmental unit policies Certification of working projecti	BUDGET Staff Consultants Others Total \$ 16,200
PROBLEMS &	Lots of indi- vidual data and analytical capa- bilitical capa-	being coordinated nor related now. Have excellent computer capacity but it must be related to decirsions.			

and and

and

ices

on.



PROGRAM AREA: 2.300 Regional Policy Planning PROGRAM SUBCATEGORY: 2.330 Physical Development Policy

PROBLEMS &

	ue and islative a regiona examinat es. 1973-74 jectives. legisla- in linkage G program mittees cobtain	AATE (11)
901-5, 6	TIVES: To conting gthen legathen legath	BUDGET ESTIMATE
2/61	OBJECTIVES: To increase legislative authority for a regional role in staging controlled urban development. To develop increasingly sophisticoled acated means of evaluating equity considerations of development controls. Support State-Regional legislation bevelop increasing links with state and I support State acated programs relating to develop tion. Support State-Regional legislation state of e.g., Ocean Coastline). WORK ELEMENTS: Support Regional Open Space Task work ELEMENTS: Support Regional Home Rule Goals committee to influence State legislation. Others same as 1973-74. 1973-74 (continued) PRODUCTS: Refined Open Space/Development Plan Selection of proper implementation tools for urban development controls Regional priorities on implementation incthods	BUDGET ESTIMATE 701 Fed. \$ 23,334 \$ 35,000
19/4-19/5	OBJECTIVES: To increase legislative author for a regional role in staging controlled urban development. To develop increasingly sophistiderations of evaluating equity considerations of development controls. STRATEGIES: Support State-Regional legislationer abade programs relating to devent control (e.g., Ocean Coastline work ELEMENTS: g. Support Regional Open Space Task Force and Regional Home Rule Goals Committee to influence State legislation. h. Develop more sophisticated citization. Others same as 1973-74. 1973-74 (continued) PRODUCTS: Refined Open Space/Development control Regional priorities on implementation motheraps.	PERSON-MONTHS 14 Staff Consultants Others
9/4	To insure that urban development will aged and planned to prevent further uncolled urban sprawl. To assure that physical development place within the environmental capaties of the region. To maximize the societal benefits of development while minimizing the costs. To shape and guide development which ains community identity. ECIES: To address the physical aspects of egional Growth Policy. ELEMENTS: Ing environmental capabilities, design iming, location and nature of future dement. Emphasis on midrange proj. period udy and recommend plan implementation natives: regulation, acquisition, tax fine the Phase II Open Space Plan; ete Phase II Open Space Plan; ete Phase II Open Space Plan; dete Phase local priorities through plan roject review. d LAFCO's in defining urban service spheres of influence, etc. pport additional regional development ams.	FUNDING SOURCE 701 Fed. \$11,100 0ther Fed. 3,700 Non-Fed. 7,400
19/3-19/4	DBJECTIVES: To insure that urban development will to a regional controlled urban sprawl. To assure that physical development trolled urban of assure that physical development to maximize the environmental capations of the region. To maximize the societal benefits of cated means of siderations of continue land development while minimizing the social costs. To shape and guide development which maintains community identity. STRATEGIES: To shape and guide development which maintains community identity. STRATEGIES: STRATEGIES: STRATEGIES: STRATEGIES: STRATEGIES: SUPPORT SHAPE PROBLEMINS: a. Using environmental capabilities, design ment control (earner) and recommend plan implementation of surpring, location and nature of future de work ELEMENTS: velopment. Emphasis on midrange proj. period g. Support Regional Jeronal programs. c. Refine the Phase II Open Space Plan; complete Phase III. d. Influence local priorities through plan and project review. d. Influence local priorities through plan and project review. d. Influence local priorities through plan priori methods Regional priorities programs.	BUDGET \$ 22,200 Consultants Others Total \$ 22,700
ISSUES	Recent physical development in the Bay Area has created scattered, costly, wasteful urban sprawl. Significant Program Linkages: 2.220, 2.230, 2.260) Local Area Planning Program (2.240) Local Area Planning Program (2.240) Land Use/Transportation Program Mgmt(1.320) Model Development and Model Applications (3.220, 3.221) Regional Parks and Open Space Program (2.440) Ocean Coastline Planning and Momt (2.450)	



PROGRAM AREA: 2.300 Regional Policy Planning PROGRAM SUBCATEGORY: 2.340 Fiscal Policy Planning

PROBLEMS ISSUES

973-1974

974-1075

OPD SUBCATEGORIES FOR 1473-1974

Optimize efficiency of

OBJECTIVES:

Coordinate policy and

fiscal plans.

fiscal systems.

OBJECTIVES: Regional fis-

cal systems are inadequate, in-

To optimize the equity, efficiency, and effectiveness of fiscal systems in the San Francisco Bay Region.

To define policy and fiscal planning in a simultaneous coordinated fashion so that they will be mutually consistent.

To make fiscal systems in the Bay Area more adaptive and equitable.

public services

at desired

provide needed

generated to revenues are

sufficient

STRATEGIES:

Design integrated regional and subregional fiscal systems.

policy planning with other regional programs Examine the implications for managing growth in the region; integrate fiscal WORK ELEMENTS:

through out the

region.

costs are not

distributed

equitably

benefits and levels, and

a. Determine through interviewing and fiscal analysis the present nature of fiscal systems in the Region.

overall efficiency, effectiveness, equity, b. Evaluate region's existing fiscal sysand compatibility both mutually and with tems, their degree of integration, and growth policies.

ferential pricing, and other alternative c. Investigate direct user changes, difd. Identify and interpret likely fiscal taxing policies and systems as well as other sources of revenue.

compatibility with growth policy, fiscal

trends through 1990 and evaluate their

OBJECTIVES:

Continue to optimize equity, efficiency, and effectiveness of fiscal systems.

Coordinate policy and fiscal plans.

Design integrated region and subregional fiscal systems. STRATEGIES:

regional fis-

Integrate cal systems.

STRATEGIES:

Relate fiscal planning

to growth policy.

Related fiscal planning to growth policy.

WORK ELEMENTS:

d. (con'td) policy, and the alternative taxing systems, policies, and sources of revenue.

implement more effective

Secure agreements to

PRODUCTS:

systems in the Bay Area

and equitable fiscal

in relation to Growth

Policy.

e. Develop criteria by which to choose among the identifiable systemic alternatives.

f. Seek joint program agreements and funding to develop optional regional fiscal systems to implement growth management policies.

to secure better fiscal

program for region.

Recommend legislation

the optimal mix of fiscal policies to g. Determine through joint programs define an optimum regional fiscal

FUNDING SOURCE

BUDGET

BUDGET ESTIMATE

PERSON-MONTHS

ESTIMATE FUDGET



	0	
	0	*
		*
	(J
	(J
		J
	(J
	(111	/ 221
	(111	/ 221
	(111	/ 221
	(111	/ 221
	(/ 221
	(111	
	C111 1000	

BUDGET ESTIMATE Basis for determining fiscal implica-Recommended fiscal reform program for \$14,700 \$24,500 BUDGET ESTIMATE consideration by area governmental 701 Fed tions of growth policies. 974-1975 Consultants PERSON-MONTHS Others 7 Staff PRODUCTS: units. \$ 6,000 700 \$13,700 Report on present nature of fiscal systems Report on Federal and State funds entering Report on identifiable alternative fiscal in the Bay Region and their adequacy to Bay Area in terms of compatibility with FUNDING SOURCE Assessed valuation forecasting model. support planned regional growth and Other Fed. 701 Fed. Non-Fed. 1973-1974 major growth policies. policies and systems. \$13,700 development. Consultants PRODUCTS: BUDGET 0thers Staff Total ISSUES



	(
	- 6
	۵
	,
	2
	ח מ
2	- 0
Ω	
2	1 +
-	- Ĉ
Ω	- 6
>	
) 4
_	- +
C) _
L.J	
_	-
2	-
C	
	D !~
Ū,	<u> </u>
LL	()
Ö	7
~	SOR!
~	9
	F
	X
W	\mathbf{Z}
A	3
_	
2	Z
2	2
90	9

PRO PRO

OPD SUBCATEGORIES FOR 1973-1978

BUDGET ESTIMATE 9201-526 STRATEGLES: OBJECTIVES: Same 701 Fed. \$ 60,667 \$100,000 BUDGET ESTIMATE 1974-1975 Consultants PERSON-MONTHS a. Plan revision WORK ELEMENTS: 14 Staff OBJECTIVES: 0ther STRATEGIES: Same b. Provide input to Plan and Project reviews Other Fed. 20,000 c. Coordinate activities with Airport Land Use Commission (ALUC), Federal Aeronautics 10,000 \$30,000 Airport Systems Plan as part of the Land To carry out a pilot implementation Board (CAB), Public Utilities Commission To maintain and implement the ABAG a. Review and update inventory forecast Administration (FAA), Civil Aeronautics Staff services to governmental agencies FUNDING SOURCE 701 Fed. \$ Use Transportation Planning process. (ABAG/MTC/STATE/FAA) d. Provide technical assistance to Non-Fed. of all airport-related projects. 1973-1974 governmental agencies. and services program. \$30,000 \$30,000 and assumptions. Plan maintenance Review comments WORK ELEMENTS: OBJECTIVES: STRATEGIES: onsultants PRODUCTS: BUDGET (PUC). Total Staff ther Program Linkages: The Bay Region systems. Airport Regional Economic planning must be growth policies, is a hub of west other modes and development and implementation. Transportation east, internatransportation Joint Land Use Growth Policy planning for PROBLEMS & Development to regional Significant tional air related to Planning SSUES Policy



ø	٠.		ı
t		1	ı
1	3		
î	1		
۰			
	п		
ı,	ď	Ü	
1	٩	٦	ı
r	١,	Ų.	ı
1			
C	J		
i			
ź			
(ı
ř			
Ĺ	À		
			ı
			ı
(ı
i		ı	ł
٠	4	J	ı
-	-	-	ı
í	ĸ.		ı
L	_		į
è	7		i
(ł
ı	ī		
	-		ı
ŀ	۰	۰	ı
è	4	-	I
ī	1		ľ
C)	
ř	7	3	
٠		3	
7		1	
١		2	
,		Ų.	
L,		j.	
ĺ	1		
()	

PROGRAM AREA: 2.300 Regional Policy Planning PROGRAM SUBCATEGORY: 2.360 Regional Navigation and Port Coordination

PROBLEMS &

1975-1976		BUSGET ESTIMATE
1974-1975		BUDGET ESTIMATE 701 Fed. \$23,667 Total \$35,000
1974		PERSON-MONTHS
1973–1974	DBJECTIVES: To increase integration of port and navigation policies with the Regional Plan, and environmental quality objectives. STRATEGIES: To maintain active liaison with the U. S. Army Corps of Engineers toward participation by ABMG in the Corps' In-Depth Study. WORK ELEMENTS: a. Seek agreement b. Work elements and products are contingent on an agreement with U. S. Corps of Engineers on the nature of ABAG participation.	BUDGET FUNDING SOURCE
ISSUES	The U.S. Army Corps of Engineers Port and Naviga- tion Planning has significant im- plications for land use and transportation planning, the regional economy, and the natural and social environments. Significant Frogram Linkages: Transportation Program Linkages: Frogram Linka	



500
N
Section 1
0
10
141
5
-
\aleph
à
800
- 7
S
2.
17
1.4
()
9
60
1.7

.0c1'75Ja'76A7.76Jy'76				
Jy'730ct'73Ja'74Ap'74Jy'74Oct'74Ja'75Ap'75Jy'75Oct'75Ja'76Ap'76Jy'76				
\$0c+'73Ja'74Ap'74Jy				
Jy 2.310 Regional Economic Policy a. Describe regional eco- nomic factors b. Describe economic "mix" c. Sketch planning d. Explore and recommend regional economic policy	a. Interpret model projections b. Other governmental policies c. Evaluation, concepts and procedures d. Establish committees	2.330 'Physical Development Policy a. Design timing, location, etc. b. Implementation alternatives c. Phase II refine; prepare Phase III	2.340 Fiscal Policy Planning a. Inventory present fiscal system b. Evaluate fiscal systems	Continuing

Executed somewhere else in work program

Dependent on funding



×	
2	7
7	
ι.	Ľ
1	=
0	u
1	9
•	
П	ī
ř	٠
ŀ	
<	3
,	
(
r	ľ
Ċ	4
٠	8
Ł	ſ
٦	
4	Ŀ
è	e,
	è
•	4
r	٧
r	'n
Ċ	•
	-
1	
1	-

i. Determine optionof fiscal pol

7 لالو. 6	-1		
Jy'730ct'73Ja'74Ap'74Jy'740ct'74Ja'75Ap'75Jy'750ct'75Ja'76Ap.76Jy'			
Ja'76.	4		
571			
Oct			
JY175	1		
175			
5Ap			
Jal.			
ct174.			
740			
٠, ۲۲			
Ap 174			
3'74.	-		
73			
.0c+1			
y'73.			
7	- L & - L &		
	Fiscal Policy Planning (continued) Investigate alternative taxing policies Interpret, evaluate fiscal trends Develop criteria to evaluate alternatives Seek joint agreements to implement Determine fiscal implications Recommend fiscal reform program Determine optimal mix of fiscal policies Joint Airport Planning Program Review and update inventory Tory Tory Tory Tervied input to A-95 Teviews	× : 4	
	Continued) Investigate alternataxing policies Interpret, evaluate fiscal trends Develop criteria to evaluate alternative implement to implement to implement Determine fiscal implement program Determine optimal moffiscal policies Joint Airport Plann Program Review and update intony Program Review and update intony Fory	Coordinate act. with ALUC, FAA Provide technical	assistance Substantial plan revision
	continued) nvestigate altaxing polici nterpret, eva fiscal trends evelop criter evelop criter evelop criter evelop criter evelop fiscal trends evelop criter evelop criter evelop criter evelop criter evelop criter for implement evelop criter evelo	coordinate a ALUC, FAA Provide tech	assistance ubstantial revision
	Fisc Inverse tax Inter fisc eva Seek to Deter Of Of Of Proc Revie For Proc Revie to of Of Of Of Proc Revie For Of Of Of Of Of Of Of Of Of Of	Coord	ass Subsreev

2.350 Joint Airport

р.

,

. Ф

Continuing

Dependent on funding

Executed somewhere else in work program



PROGRAM CATEGORY. EMVIRONMENTAL RESOURCES 2.400

Problems and Issues

The Bay Area has demonstrated concern for the threat growth poses to our natural environment. The current energy crisis demonstrates the discombobulating effect resources depletion can have on our society. Growth presents a problem of how to efficiently utilize land, minerals, water, air, etc. in productive services to people without destroying and poisoning the environment. The Bay Area is an attractive place to live because of its vast natural recreational resources. Improper management of those resources in the pursuit of an economic standard of living would surely spoil that attractiveness.

Opportunities

Issues of water and air quality, open space, coastline, bay shoreline protection, and wastewater management are all handled by single-purpose districts in this region. Solid waste planning rests with the counties. A comprehensive set of policies which relates these environmental concerns to one another and to land use economic transportation and social planning policy is clearly needed. At present, ABAG is the logical agency to fulfill this coordinative role. This program is multifunctional in that it addresses 5 different approaches to natural resources:

- environmental resources (energy, air quality, water);
- 2) specific mini plans (Coastline, Bay Delta, Wetlands);
- 3) hazards (earthquakes);
- 4) planning program (open space), and
- 5) coordination (solid waste management).



Goals

The goal of this large program is TO PROTECT AND ENHANCE THE BAY AND THE MAJOR PHYSICAL FEATURES AND ENVIRONMENTAL QUALITIES OF THE REGION SO THAT ALL RESIDENTS MAY ENJOY THIS UNIQUE COLLECTION OF NATURAL RESOURCES. The agency will pursue this goal by developing a comprehensive land-use planning program which takes environmental resource availability, and condition data as input and develops comprehensive land-use policies relating the use of water, air, soils, open space, coastline, Bay shore etc., to one another as output.

Regional Coordination

The water resources and water management programs are coordinated with planning activities of BCDC, SWRCB, BASSA, East Bay MUD, and other appropriate districts to attain state, regional and local objectives of water quality management. Policy coordination is directed through the RPC and Executive Committee of ABAG. The open space planning and management programs will work with county planning departments (or regional agencies) to help bring local plans in conformance with the Regional Plan and with the requirements of state plan element for open space. Policy coordination with local governments will be directed through the Regional Open Space Task Force and the RPC.

The environmental resource planning and management programs will coordinate activities in the region through the SFBRS Committee, HUD/USGS Executive Committee.

U.S. Federal Executive Board Pegion 1X, and the SFBRS/MTC/BART Impact Advisory Committee.

The Solid Waste Programs will coordinate the regional aspects of required county planning processes and address other regional scale issues. Technical input will be received from the State Departments of Water Resources, Health and Solid Waste Management agencies, from the Corps of Engineers and County Planning, Public Health and Public Works Departments. Participation will also be encouraged by



the agricultural, refuse removal, resource recovery and transportation industries,

Program Subcategories

This program area includes:

Environmental Resource Data Program

Land Capability Program

Disaster Preparedness

Seismic and Flood Building Standards and Local Government Coordination

Regional Energy Study

Regional Parks and Open Space Program

Ocean Coastline Planning and Management

Water Resources Planning Program

Regional Solid Waste Management Program

Bay Delta Resource Demonstrati**o**n

Joint Land Use-Air Quality Program

Complex Source-Air Quality Program



effort.



OPD SUBCATEGNRIES FOR 1973-1976

PROBLEMS &

973-1974

974-1975

975- 976

Transfer method-

ology.

OBJECTIVES.

are not efficiently Earth science data Francisco Bay Area hinders the effecand Resource Planning Study (SFBRS) technical problem regional planning and development processes. This integrated into tive use of San Environmental

Environmental Significant Linkages Program

Resource Division Planning Division Regional Policy (2.410)(2.300)

Regional Housing Local Area Planning Program (2.240)

Plan (2.210)

OBJECTIVES:

To develop earth science and environmenplanning technicians and to governmental tal data into a form that is useful to policy makers.

STRATEGIES:

analysis, and useful in designing land use Produce a multi-disciplinary land capability analysis and translation method dictive, useful in alternative lond use that generates products which are preordinances.

WORK ELEMENTS:

mentally oriented land development problem Develop earth science and environstatement.

Develop earth science information synthesis.

PRODUCTS:

Preliminary methodology Analytical reports

OBJECTIVES:

Develop transfer methodology

STRATEGIES:

Muiti-disciplinary land capability analysis.

Integrate progra into comprehensive

STRATEGIES:

sapability program

envi ronmental

WORK ELEMENTS:

Design land use building occupancy synthesis. Same

Analyze first three tasks. Test and evaluate methods developed.

work elements with Synthesize previ

other program

elements.

Continue same WORK ELEMENTS:

work.

Write prototype analysis.

PERSON-MONTHS 3 Consultant 5 Staff Other

Potal

8 Total

\$36,000

ESTIMATE

BUDGET

FUNDING SOURCE

Other Fed. 701 Fed.

\$11,100 10,000

Consultant

Staff

Total

Other

BUDGET

Non Fed. Total

EST IMATE 用いむの町



9761-5-

OBJECTIVES:

STRATEGIES:
To relate natural
hazard plons to com
prehensive lond use
planning.

2.420 Disaster Preparedness

975	Same Same STRATEGIES: To continue plan development To provide technical assistance to local planning agencies. WORK ELEMENTS: a. Analyze land suitability and develop policy. e. Pevelop a Bay Area Disaster Plan f. Develop a Natural Hazards Plan. g. Provide technical assistance to communities.	BUDGET ESTIMATE 701 Fed. \$165,000 Total \$250,000
1974-1975		PERSON-MONTHS 66 Staff Consultant Other 66 Total
1973-1974	OBJECTIVES: To reduce the damage potential of natural disasters within the Bay Area. STRATEGIES: To analyze land capability and to prepare natural hazard and disastor plans. NORK ELENENTS: a. Analyze land capability including hazard assessment, land use, inventory and housing stock, and population distribution. b. Evaluate Community Preparedness Plans and Programs. PRODUCTS: Reports Maps Plan Progress Reports	BUDGET \$200,000 701 Fed. Staff \$200,000 701 Fed. Consultant 0ther Fed. \$250,000 Other Non-Fed Total \$250,000 Total \$250,000
PROBLEMS & ISSUES	The Bay Area is susceptible to numerous natural hazards such as earthquakes. There is no adequate comprehensive regional treatment of mitigation and recovery strategies. Significant Emergency Response Program [inkages] Response Program [1.330] Metropolitan Data Center (3.110) Regional Housing Plan (2.210) Plan (2.210) Public Information (4.100)	

BUDGET ESTIMATE

127



2.422 Seismic and Flood Building Standards and

Local Governmental Coordination

975-1976

PROBLEMS & SSUES

973-1974

1974-1975

and to improve the vital significance overall capability need for improved solving hazardous and environmental There is a great for local jurisregard to undergeologic hazards and development. and counties in communications between cities occurrences of urban planning of widespread standing the dictions in oroblems of

OBJECTIVES:

To work with and coordinate local jurisrational environmental hazard assessment eliminating conflicts, and providing a dictions in securing uniform controls, basis for orderly land development.

and to recommend coordinated standards for To initiate a program to review analyses standards for consistency and relevance existing local plans, ordinances and with respect to seismic and flooding WORK ELEMENTS: parameters.

Develop subregional city-county seismic flooding parameters for building and land Develop uniform regulatory controls such as model ordinances for orderly use criteria and uniform standards. growth and development.

Develop a series of workshop programs on geologic hazards and corresponding public safety consideration for urban planning and development. PRODUCTS:

Preliminary recommendations Analytical reports Workshop seminars

3138,000	701 Fed.	58 Staff
	Other Fed.	Consultant
10,000	Non-Fed.	Other
148,000	Total \$148,000	58 Staff

Consult Staff BUDGET

Other Total

BUDGET ESTIMATE

BUDGET ESTIMATE

PERSON-MONTHS

FUNDING SOURCE



PROGRAM AREA: 2.400 Environmental Resources
PROGRAM SUBCATEGORY: 2.430 Regional Energy Study
(Departments of Interior, Commerce, and Labor)

973-1974

PROBLEMS &

1974-1975

1975-1976

guide use of fossil, fut water, and electricity a. Predict future energi developing communities b. Develop policies to needs of existing and 129 BUDGET ESTIMATE WORK ELEMENTS: TRATEGIES: OBJECTIVES: Same Same To analyze and project individual, a. Analyze present energy requirements b. Desian predictive model \$50,000 Report on present energy consumption BUDGET ESTIMATE To increase public and private awareness of Bay Area energy needs. governmental and corporate energy 701 Fed. Design predictive model Total needs and requirements. Consultant PERSON-MONTHS WORK ELEMENTS: Staff 0ther Total PRODUCTS: 09 Other Fed. 90,000 30,000 701 Fed. \$ 5,000 FUNDING SOURCE Non Fed. Total \$125,000 \$125,000 Consultant BUDGET Total Staff Other of great concer the region know shortages, it is particularly important that governments in In this era the dimensions Policy (2.310) Model Develop-(3.220, 3.221) Applications energy needs. Metropolitan Data Center over energy Significant Economic ment and Linkages: of their Regional Program ISSUES



PROGRAM AREA: 2.400 Environmental Resources PROGRAM SUBCATEGORY: 2.440 Regional Parks and Open Space Program

1975-:976	OBJECTIVES: To increase legislative authority.	STRATEGLES: To support State- Regional legislation.	WORK ELEMENTS: a. Refine previous work using new USGS data. b. Employ citizen input. c. Continue to implement Regional Plan.	BUDGET ESTIMATE Total \$36,000 \$\overline{\over
1974-1975	OBJECTIVES: To increase legislative authority for open space preservation. To continue 1973-74 objectives.	EGIES: To support State-Regional legis- n.	work ELEMENTS: a. Continue support of Regional Open Space Task Force to influence State legislation. b. Develop more sophisticated citizen role. c. Pursue and form agreements with local districts to implement the regional plan. d. Adapt new USGS data.	BUDGET ESTIMATE 701 Fed. \$24,000 Total \$36,000
61	OBJECTIVES: To increas for open space To continu	STRAT	Φ	PERSON-MONTHS 19 Staff Consultant Other 19 Total
1973-1974	OBJECTIVES: To preserve open space of regional importance which serves the following functions: the preservation of natural and human resources, the production of resources, health and welfare, safety, outdoor recreation. To optimize the use of open space for the benefit of all Bay Area residents.	STRATEGLES: To interpret environmental data for their land-use implications (i.e., environmental capability). To transmit above research and findings to local governments.	work elements: a. Translate environmental resources data into viable planning alternatives. b. Study and recommend plan implementation alternatives: regulation, acquisition, tax reform, and assignment of government roles. c. Refine Phase II Open Space Plan; complete Phase III. d. Influence local priorities through plan and project review. e. Support regional legislation. f. Assist ABAG/MTC Joint Program in model improvements.	FUNDING SOURCE 500 701 Fed. \$ 20,000 000 Other Fed. 6,500 Non Fed. 13,800 500 Total \$40,300
	OBJECTIVES: To preserve importance which functions: the propress, ces, health and vecreation. To optimize the benefit of a	STRATEGIES: To interpret envitheir land-use implicationmental capability). To transmit above to local governments.		BUDGET Staff Consultant 3,000 Other Total \$40,300
PROBLEMS & ISSUES	The environ- ment is threat- ened. Natural resources are not being used properly. Land which should be devoted to health, safety,	recreation, and ecological life-support has been violated.	Program Linkages: Other Environ- mental Resources Programs(2.400) Legislation (4.300)	



1973-1976	1975-1976		
OPD SUBCATEGORIES FOR 1973-1976 Parks and Open Space Program (continued)	1974-1975		
PROGRAM AREA: 2.400 Environmental Resources PROGRAM SUBCATEGORY: 2.440 Regional Parks and Open Sp	1973-1974	WORK ELEMENTS (continued): g. Produce 9-county plan which standardizes and classifies existing and proposed policies and projects throughout the region. PRODUCTS: Refined Open Space Plan Reports on environmentally based land capabilities Regional priorities on implementation methods Criteria for acquistion	
PROGRAM AREA: PROGRAM SUBCA	PROBLEMS & ISSUES		

131

BUDGET ESTIMATE

PERSON-MONTHS

FUNDING SOURCE

BUDGET

BUDGET ESTIMATE



PROGRAM AREA: 2.400 Environmental Resources PROGRAM SUBCATEGORY: 2.450 Ocean Coastline Planning and Management

PROBLEMS &

1975-1976	OBJECTIVES: Same	STRATEGIES: Same		BUDGET ESTIMATE
1974-1975				BUDGET ESTIMATE 701 Fed. \$35,000 Total \$50,000
1974	OBJECTIVES: Same	STRATEGIES: Same	WORK ELEMENTS: Same	PERSON-MONTHS 6 Staff 4 Consultant Other
1973-1974	OBJECTIVES: To maximize the preservation of the regional ocean coastline by achieving balanced growth and use.	STRATEGLES: Implement the Regional Plan through coordinating coastline management efforts of local governments and by assisting the coastline commissions.	work ELEMENTS: a. Aid intergovernmental planning and management mechanisms Program Linkages: b. Refine Regional Review criteria c. Provide support to coastline commissions d. Coordinate coastline activities with Plan (2.210) Regional Parks and Open Space Program (2.440) Program (2.440) Program (2.240) Land Use/Trans- portation Program Manage- ment (1.320)	\$11,400
	OBJECTIVES: To maxim regional ocea balanced grow	STRATEGLES: Implement the Reg coordinating coastline of local governments a	work ELEMENTS: a. Aid intergovernmen- management mechanisms b. Refine Regional Re- c. Provide support to d. Coordinate coastlin MTC Planning e. Plan and Project Re PRODUCTS: Staff services Memoranda	BUDGET Staff Consultant 6,300 Other Total \$17,700
I SSUES	The Ocean Coastline in the region has been exposed to	various forms of development which detract from its natural beauty and public pur-	Significant Program Linkages: Regional Housing Plan (2.210) Regional Parks and Open Space Program (2.440) Local Area Planning Program (2.240) Land Use/Trans- portation Program Manage- ment (1.320)	



PROGRAM AREA: 2,400 Environmental Resources Program PROGRAM SUBCATEGORY: 2,460 Water Resources Planning Program

976:-3761	STRATEGIES: Develop coordinatec water resources and management plan-Phas III-Water Policy.	BUDGET ESTIMATE \$35,000
1974-1975		BUDGET ESTIMATE 701 Fed. \$21,334 Total \$32,000
1974		PERSON-MONTHS 5 Staff 3 Consultant Other 8 Total
1973-1974	OBJECTIVES: To improve and maintain a high level of water quality in the region. To conserve water resources necessary for ecological and human needs. To increase ABAG understanding of water resources strategies for controlling growth. STRATEGIES: To continue participation with the State in the Joint Water Quality Management Program for the San Francisco Bay Region. To execute an agreement with BASSA to carry out and cooperatively support planning to integrate regional water quality management with land use development. To coordinate activities of all agencies with water resources responsibilities and relate them to growth policy development WORK ELEMENTS: a. Review State Water Quality Plan for possible addition to Regional Plan 1970: 191990. b. Review the water resources requirements for the future in the State Plan and BASSA's development of ABAG s Phase III Water Resource Plan. c. Direct definitive efforts toward the drainage portion of the Phase III Plan. d. Work with other agencies to prepare and seek funding for a demonstration Wetlands Park Program.	BUDGET Staff \$10,300 701 Fed. \$8,100 Consultant 6,000 Other Fed. 2,500 Other Total \$16,300
PROBLEMS & ISSUES	As this region has grown and developed economically so have the problems of water resource management. Authority for the many dimensions of water planning is divided among several agencies at all agencies at all governmental levels (2.031) Intergovernmental lavel (2.031) Intergovernmental Relations (1.300) Metropolitan Data Center (3.110) All Regional Policy Planning Programs (2.300)	

Se



≪	
4S	
Œ,	S
뮴	H
Ø	SS
<u>a</u>	-

973-1974

974-1975

975-1976

Same

STRATEGIES:

Continue regional solid waste planning and coordinating.

STRATEGIES:

enacted in 1972.

sites and growing

for conservation oublic pressure

and recovery of

resources from

urban wastes

available close-

in land fill

Diminishing

regional aspects of the county solid waste planning activities required by legislation

To initiate coordination of the

OBJECTIVES:

Appoint a technical advisory committee Health Departments, and the refuse removal of county technical staff representatives, with participation of State Resources and industry.

require coordina-

tion of mandated

responsibilities and linking them with State Solid Waste Management Board. Insuffi-

county planning

WORK ELEMENTS:

- a. To work out the technical details of coordination.
 - b. To identify data needs and initiate regional data base.
 - c. To begin studies.

cient information

aspects of waste

nanagement.

and data on all

PRODUCTS:

Framework for uniform data collection, Special waste handling studies storage, retrieval, update Preliminary review criteria

Program Linkages:

Significant

Capital Improve-

ment planning

Joint program for

program

Health planning

Comprehensive

BUDGET

BUDGET ESTIMATE

planning and

Open Space

Management

Resource

FUNDING SOURCE

PERSON-MONTHS

BUDGET ESTIMATE



PROGRAM AREA: 2.400 Environmental Resources
PROGRAM SUBCATEGORY: 2.471 Bay Delta Resource Recovery Demonstration (Phase I) (EPA)

PROBLEMS & SSUES

975-:976

OBJECTIVES

Same

1974-1975 973-1974 OBJECTIVES:

To achieve a regional capability to test promising solid waste management concepts. STRATEGIES: be funded on a less innovative resource than regional scale are too costly to demonstrations of recovery systems Pilot scale

a three year pilot demonstration (Phase II) which can secure financing for and operate To form an intergovernmental structure WORK ELEMENTS:

a. Detail management, cost and technical

aspects of the demonstration. b. Identify direct participants.

governmental opera-

cing framework

exists.

federal assistance No regional inter-

in the absence of

c. Recommend and initiate formation of an intergovernmental operating entity.

Contracts executed with direct participants An operating entity, a financial plan and funding for the Phase II demonstration. in pilot project.

Significant Pro-

Iram Linkages

See 1.560

composted urban organizing wastes as a To demonstrate feasibility of using soil-building and levee strengthening material. Establish linkage with intergovernmenta entity formed inPhase I.

STRATEGIES:

Same

Contract for conduit of demonstration project.

WORK ELEMENTS:

administrative services to interd. provide staff support and basic qovernmental entity. Monitor contract.

f. Evaluate for expansion to regional system. WORK ELEMENTS:

BUDGET ESTIMATE

FUNDING SOURCE

BUDGET ESTIMATE

BUDGET

PERSON-MONTHS



ĺ,	1	٦
ì	*	_
J	7	٦
(J	٦
ı		
	i	
L	ż	Ų,
г	•)
٢	`	
c	٦	١
	1	
1	Ī	1
(ľ	
(-	>
Ĺ		1
-	۰	٠
(ſ)
L	ı	١
ì		
Į	Ī	ı
L	Ľ	
C		6
S	7)
	7	í
	۰	J
۲	٠	٠
<	1	
r		ī
ζ	۳	(
٤	Ľ	4
Ī)
Ü	ſ)
,		
۲		j
C	1	
Č	-	>
1	_	

PROGRAM AREA: 2.400 Environmental Resources
PROGRAM SUBCATEGORY: 2.480 Joint Land Use - Air Quality Program
(ABAG/BAAPCD)

PROBLEMS & ISSUES

1973-1974

1974-1975

1975-1976

	OBJECTIVES: Same	Same	BUDGET ESTIMATE
			PERSON-MONTHS
	OBJECTIVES: Same	Same Same	FUNDING SOURCE
	TIVES: To assure coordination of air pollu- regulatory programs and long-range use planning.	id use and transpor- posed by BAAPCD with y plan objectives. ichange and coordinate for plan implications or Clearinghouse	BUDGET
	OBJECTIVES: To assure coordination of air pollition regulatory programs and long-range land use planning.	STRATEGIES: To coordinate land use and transportation regulations proposed by BAAPCD with comprehensive regional plan objectives. WORK ELEMENTS: a. Develop data exchange system with BAAPCD b. Collect data for exchange and coordinate with BRISC c. Review regulations for plan implications d. Develop criteria for Clearinghouse review PRODUCTS: Data collected Reviews conducted	BUDGET ESTIMATE B
-00000	There are increasing health and nuisance hazards resulting from air pollu-	tion. There hazards extend beyond and are uncontrollable by jurisdictional boundaries. Regulatory responsibilities of BAAPCD have substantial implications for growth policy and land-use development. Significant Program Linkages: Geographic Research(3.210) Joint Program Joint Program For Comprehensive Realth Planning(2.120) Land Use/Trans- portation Program	Local Area Plan- ning Program (2.240)



MATE

PROGRAM AREA: 2.400 Environmental Resources PROGRAM SUBCATEGORY: 2.481 Complex Source-Air Quality Planning Program

1975-1976	OBJECTIVES: Same	BUDGET ESTIM
375	started late in previous	PERSON-MONTHS
1974-1975	OBJECTIVES: Same Same Continue tasks year.	FUNDING SOURCE
1973-1974	DEJECTIVES: To explore and develop quantified, dards. To develop a translation methodology that integrates transportation planning and land-use planning with air quality control in a basin-wide approach. STRATEGIES: Initiate a prototype multidisciplinary research program that will develop land use planning measures and standards for motor vehicle traffic generation for wide range of land uses. WORK ELEMENTS: a. Research and computerized demonstration of present air pollution generated by "complex" sources. b. Analysis of total air pollution emission sources. Simulation of alternative standards applicable to land use development alternatives. c. Public information program d. Incorporation of transportation strategy in modeling program apable of directing development of different transportation modes. e. Refinement of ABAG/WTC modeling program to produce alternative traffic density numbers with greater comprehensiveness and detail.	BUDGET
61		BUDGET ESTIMATE
PROBLEMS & ISSUES	Metropolitan areas in the San Francisco Bay region do not meet national air quality standards and to develop regulations relating to vehicle-related emissions and to stationary complex source emissions. Significant Program Linkages: Land Use/Trans-portation Program Management (1.320) Joint Land Use-Air Quality Program (2.480) Program (2.480) Program (2.480)	tion (4.100)



OPD SUBCATEGORIES FOR 1973-1976	
	Air Quality Planning Program
Environmental Resources	2.481 Complex Source - A
PROGRAM AREA: 2.400	PROGRAM SUBCATEGORY:

(continued)

1975-1976		BUDGET ESTIMATE
75		PERSON-MONTHS
1974-1975		FUNDING SOURCE
(continued)	F. Adjustment in ABAG/MTC modeling system to reflect reaggregation of Standard Industrial Classifications specifying polluting and non-polluting industries. PRODUCTS: Study funded Progress reports Alternative pollution standards	BUDGET
(00)	WORK ELEMENTS (continued): f. Adjustment in ABAG/MTC model. to reflect reaggregation of Stan Industrial Classifications specipolluting and non-polluting indi PRODUCTS: Study funded Progress reports Alternative pollution standards Alternative pollution	BUDGET ESTIMATE
PROBLEMS & ISSUES		

138

Ц



>	
1.	
76	
ث	
7	
1	
10	
7	4
-	-4
70	
5	
1	
4-	
0	
ŏ	
•	
L J	
- 4	4
>	-
_	
•	
10	
75	
-	
0	
d.	
•	
10	
~	-
175	ব
917	ব
-	ব
-	ব
-	ব
-	ব
4Ja!	व
4Ja!	ব
4Ja!	ব
4Ja!	4
4Ja!	4
4Ja!	4
174Jy,74Oct174Ja	ব
174Jy,74Oct174Ja	4
4Ja!	4
4Ap'74Jy,74Oct'74Ja	4
Ap'74Jy,74Oct'74Ja	a
4Ap'74Jy,74Oct'74Ja	ব
a'74Ap'74Jy'74Oct'74Ja	4
1,74Ap'74Jy,74Oct'74Ja	a a
a'74Ap'74Jy'74Oct'74Ja	a a
Ja'74Ap'74Jy',74Oct'74Ja	1
Ja'74Ap'74Jy',74Oct'74Ja	a a
173Ja'74Ap'74Jy',74Oct'74Ja	ব
+'73Ja'74Ap'74Jy'74Oct'74Ja'	ব
+'73Ja'74Ap'74Jy'74Oct'74Ja'	a a
173Ja'74Ap'74Jy',74Oct'74Ja	a a
0c+'73Ja'74Ap'74Jy'740c+'74Ja'	ব
0ct'73Ja'74Ap'74Jy'74Oct'74Ja'	a a

2.410 Environmental Resources Data Program a. Collect and interpret data b. Participate in interagency	d. Support committees	Report g. Assist in Plan and Project	h. Produce a Land Capability Prototype	i. Prepare guide earth j. Test and improve prototype	 b. Develop earth science info synthesis	e. Test & evaluate methods	g. Synthesize previous

Continuing

139

______ Dependent on funding

Executed somewhere alse in work program



~
0
0
()
W
-
es
Q
ത്
- 5
5
3.5
33
R
10
6
~

1/2
*
J.76
a.
176.
-175Ja
75
+-
ŏ
75.
4
رل.: ا
,p175
Q.
175
Ja.
4.
+174
000
4
-4
7.
4
7,01
•
-74
ے م
111
0c+1.
3.
1-7
5

S	
sparedness	
Prepai	
asrer	
0 Dis	•
2.420	

- Analyze Land Capability
- Evaluate Community Preparedness
 - Analyze Land Suitability ċ
- Analyze Land Vulnerability **р**
 - Develop Bay Area Disaster 0
- Provide Technician Assistant Develop Natural Hazard Plan
- Relate Natural Hazard to Land . .
- Seismic & Flood Building 2.422
- Standards . . . Develop subregional parameters
 - Develop controls ь. С
- Develop workshop programs ပံ
- Regional Energy Study: 2.430
- Analyze Present Requirements о О
 - Design Predictive Model р.
 - Predict future needs
 - Develop policy . p

Continuing

Capendent on funding

Executed somewhere alse in work program



ROSRAM SUBCATEGORY

10	
70	
-7.	
i	
7.76	
77	
4	
76	
ر. ه	
5	
175	
Ö	
:	
75	
-,	
ردز	
75	
-	
9	
4	
•	
75	
- ~	
Ja	
•	
•	
174	
7	
5	
Ŏ	
:	
4	
-	
>4	
5	
4	
17	
9	
Y.	
4	
- 4	
Ø	
٠.	
M	
17	
+-	
\circ	
0.	
73	
- 43	
>	
,	

2.450 a.	iO Ocean Coastline Management Aid intergovernmental planning	
° °	α. a.	
ф °	O II.	
2.460 a.		
. d	Review future water resources requirements.	
ů	٠.	
ф.	\$,
Φ Φ		
2.470 a.	O Regional Solid Waste Management Work out technical details of	
p •	_	
ö	Ω	

Continuing

Executed somewhere else in work program



-	
1	٠
1	
)	
-	
0	
1)	
J	
И.	
15	
12	
10	
In.	
D	
15	
-	
-	
la.	
١,	
т.	
12	
11)	
I ž	
1=	
1-	
15	
ш	
м.	
и.	
12	
12	
ш	
17	
П.	
12	
1	
H.	
и.	
14	
٠.	
15	
1	
12	
15	
1 -	
11	

ADSAAM SUBCATEGORY

Jy'73..0c+'73..Ja'74..Ap'74..Jy'74..0ct'74..Ja'75..Ap'75..Jy'75..Oct'75..Ja'76..Ap'75.

-1			+													
4													•			
4				٠							٠.					
વ		-											7			
a																
4										•						
3	Regional Parks & Open Space Program	Translate data into	Recommend implementation	alternatives	Refine phase II	Complete phase III	Influence local priorities .	Support regional legislature	ABAG/MTC Joint Plan	9 - county plan	Develop citizen vote	Agreements with local	disfricts	Adaption of new USGS data	Employ citizen input	Reg. plan implementation
	.440	o O	þ.		0		ф •	Φ.	ţ.	ő	þ.			. <u>.</u>	×.	_:

Continuing

| Dependent on funding

Executed somewhere else in work program



0
9
W
mq
C
_
•-
Acres
T-:
Ċ
0
ŏ
\circ
10
es
(1)
~
Ce
1
_
-
~
0
10
Ses
(1)
- 4
œ
O
Q
ta
nta
nta
enta
nenta
menta
nmenta
nmenta
onmenta
t
ronmenta
ironmenta
ironmenta
vironmenta
nvironmenta
nvironmenta
Environmenta
Environmenta
Environmenta
) Environmenta
0 Environmenta
00 Environmenta
100 Environmenta
400 Environmenta
400 Envir
.400 Envir
400 Envir
.400 Envir
.400 Envir
.400 Envir
.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir
2.400 Envir

ROBRAM SUBCATEGORY

.0
70
- >
-7
•
76
2
- at
76
_ =
D
•
75
-
+-
õ
•
1,5
<u> </u>
?
•
2
-
0
Ap
•
75
- 4
ര
4
7
+
O
0
4
- 4
>~3
7
•
4
7
a
X
•
4
1
- e
٠,
•
Μ.
7
7
\overline{c}
0ct
M
73
- 4
5

ı				143
	.			
		×+ -1	ty	
	stration set parties initiate support.	se/Air Quali exchange and coordir SC itions iria for	se Air Quality ogram omputerized on nation n of transports modeling or SIC	ing
	Bay Delta Recovery Demonstration Detail demonstration Identify direct parties Recommend & initiate formation Provide staff support. Monitor contract	Joint Land-Use/Air Quality Develop data exchange Collect data and coordin- ate with BRISC Review regulations Develop criteria for clearing house	Complex.Source Air Quality Planning Program Research & Computerized demonstration Analysis of total air . pollution Public information Incorporation of transportation strategy Refinement of modeling program Adjustment for SIC	Continuing
	2.471 B a. D c. R d. P e. M	2.480 J. C. C. C. R. C. C. R. C.	2.481 C a. B A A C C. P A C C A A C C A A C C A A C C A A C C A A C C A C C A C C C A C	

Executed somewhere else in work program

Capendent on funding



PROGRAM CATEGORY: TECHNICAL SERVICES .3.000

Problems and Issues

Presently ABAG lacks the capacity to provide technical data, information, and assistance to member governments to any significant degree. ABAG staff are not always provided adequate service by the existing technical support groups. These failures are attributable to:

- O the diffusion of the various technical activities
- O the ineffective management and coordination of the various technical support activities
- O lack of sufficient concern for information needs of member governments

Opportunities

Both ABAG and the member governments have a need for accurate data and projections and reliable technical expertise to utilize that data. However, it is both costly and inefficient for jurisdictions to perform all the necessary data-related functions.

ABAG is in a unique position to develop the capacity to serve not only as a planner-coordinator of the diverse data systems but also to become the best source of regional data and information. Such a capacity would not only foster the provision of more and better technical service to member governments but would also augment ABAG planning efforts.

Goals

TO FOSTER BETTER GOVERNMENTAL DECISION-MAKING BY PROVIDING TECHNICAL INFORMATION AND EXPERTISE TO MEMBER GOVERNMENTS.



Regional Coordination

ABAG staff will work with State Department of Finance, NASSA, Bureau of Labor Statistics, U.S. Census Bureau, the Joint ABAG/MTC team to provide data services to ABAG programs and to local data users. Most activities for data retrieval and report coordination will be directed by the Metropolitan Data Center (BRISC).

Program Subcategories

This program includes:

Metropolitan Data Center

Regional Information Center

ABAG Library Program

Computer Applications

Geographic Research

Infrastructure Research

Model Development

Model Applications

Socio-Economic Research

Capital Improvement Data

Fiscal Analysis

Graphics



3.000 Technical Services 3.110 Data Center PROGRAM SUBCATEGORY: PROGRAM AREA:

PROBLEMS & SSUES

1973-1974

1974-1975

1975-1976

OBJECTIVES: ABAG does not

oresently possess

data storage and

the necessary

To increase the accessibility of existing data within the agency.

access other existing sources of data. To increase the agencies ability to

STRATEGIES: retrieval systems

To evaluate alternate data management

systems. ponsive decision

quired for reswhich are reTo initiate standardization of data bases between ABAG and MTC.

To standardize modes of computer access between ABAG and MTC.

WORK ELEMENTS: out its planning

function without

and service

adequately carry

agency cannot

making. The

a. Implement time sharing computer terminal such a capability for evaluation of remote file management

systems.

b. Coordination with MTC on computer systems and computer access modes and community profiles.

IGNIFICANT PROGRAM c. Implementation of computer graphic methods for display of data. PRODUCTS: Functioning information system (RHIS) New and improved modes of computer

Public Informa-

(4.100)

tion_

programs

All planning

INKAGES

Improved working relationship with MTC.

New data display capabilities. Community profiles

Data catalogue

in data acquisition, storage, and pro-Co-ordination of regional agencies cessing compatibility.

OBJ ECT I VES:

data acquisition, stora

agencies in the region Standardization of

OBJECTIVES:

expertise in data mani-

Ø

pulation techniques

Provide technical

and processing.

for member governments.

STRATEGIES:

Make a long-range commitment to data management system.

O Make a long-range commitment to computing facility.

capabilities in the area of data Increase visibility of agency manipulation.

WORK ELEMENTS:

storage and retrieval compatibility d. Full implementation of data within the agency and with MTC.

Initiate technical bulletin series

STRATEGIES:

Receive direction fro Advisory Committee. Regional Technical and interact with

> 701 Fed. \$10,500 Other Fed. 3,500 Non-Fed. 7,100 FUNDING SOURCE Non-Fed.

> > Consultants

Other otal

BUDGET

Total

staff

PERSON-MONTHS

BUDGET ESTIMATE Total \$90,000 701 \$60,000

BUDGET ESTIMATE



PROGRAM AREA: 3.000 Technical Services PROGRAM SUBCATEGORY: 3.120 Regional Information Center

1975-,976	OBJECTIVES: To maintain and updat the regional data repository.	STRATEGIES: Receive direction from and interact with the Regional Technical Advisory Committee.		BUDGET ESTIMATE 4
1975	OBJECTIVES: Increase the reliability and visi- bility of ABAG as the repository of regional data and regional data sources	ular series of pub- onal data and rces.	K ELEMENTS: Implement publication series.	BUDGET ESTIMATE 701 \$34,000 Total \$51,000
1074-1975	OBJECTIVES: Increase the rel bility of ABAG as regional data and	STRATEGIES: Establish a regular series or lications on regional data and regional data sources.	WOR	PERSON-MONTHS 52 staff
1973-1974	OBJECTIVES: Standardization of data within ABAG and between ABAG and MTC. Maintain and upgrade Regional Library.	STRATEGLES: To develop procedures for standardization and dissemination of ABAG data. To co-ordinate with MTC on methods of data standardization. To encourage wider use of sophisticated information storage techniques.	work ELEMENTS: a. Implement data standardization procedures. b. Implement library procedures for microfiche and microfilm storage and retrieval. c. Implement data dissemination procedures PRODUCTS: The beginnings of a regional data depository. Increased efficiency of planners and other data users.	BUDGET \$40,600 701 Fed. \$23,000 Consultants Other Fed. 13,600 Non-Fed. 13,600 Total \$40,600
PROBLEMS & ISSUES	A reliable reposi-OF tory of regional data and regional be data sources does	exist. Both pri- vate and public decision makers have a need for such a data re- source.	SIGNIFICANT PROGRAM LINKAGES Land Use/ Transportation Program Manage- ment (1.320) All programs	0, 0 0 11



OPD SUBCATEGORIES FOR 1973-1976

PROGRAM AREA: 3.000 Technical Services PROGRAM SUBCATEGORY: 3.121 ABAG Library Program

1975-1976	Same STRATEGIES: Same	BUDGET ESTIMATE 87
975	Same Same Same Same *contingent on additional funding	BUDGET ESTIMATE
1975	Same STRATEGIES: Implement proposal for increased library capacity. WORK ELEMENTS: To be determined. *contingent on	PERSON-MONTHS
1973–1974	To increase the library materials available on permanent file to ABAG staff. STRATEGIES: Design a strategy and seek funding for increased library facilities. WORK ELEMENTS: a. Design a proposal for increased capacity. b. Seek funding PRODUCTS: Proposal. Funded project.	BUDGET FUNDING SOURCE
PROBLEMS &	The periodical selection, reference, material and topical reading matter in the current ABAG library is insufficient for much of the research con- agency. SIGNIFICANT PROGRAM LINKAGES All programs	TB .

•



PROGRAM SUBCATEGORY:

PROBLEMS & SSUES

973-1974

974-1975

OBJ ECT I VES:

275-1976

JBJECTIVES:

Decision makers

within this

To increase the analytical capabilities of ABAG.

To provide a central source of technical expertise in computer oriented analytical techniques for member governments.

STRATEGIES:

appropriate com-

puter oriented

tently provided

with the most

current and

agency are not

being consis-

analytical tech-

appropriate computer oriented analytical To develop and increase the use of techniques.

To provide technical support for ongoing programs.

WORK ELEMENTS:

benefit from a

ments would

member govern-

niques. Many

central source

analysis techniques, statistical packages, a. Implement the following: Factor improved regression program.

such techniques.

expertise in of technical

Continued development of analytical

WORK ELEMENTS:

Implement information series con-

cerning agency capabilities in terms

of computer oriented analytical

techniques.

techniques, develop inputs for PLUM.

- Develop and implement a cohort survival model.
- Provide technical assistance for the California Economic Forecasting Project

PRODUCTS:

Functioning Analytical Techniques, Factor Analysis, etc...

A functioning Cohort Survival Model. Interim reports generated by CEFP.

S IGN I FI CANT LINKAGES PROGRAM

All Programs

PERSON-, MONTHS

701 Fed \$6,000 Other Fed. 2,000

FUNDING SOURCE

4,025

Non-Fed. Total

Consultants

Other Total

BUDGET

Staff

OBJECTIVES:

To continue to upgrad the agency's analytical to serve member governcapability and ability ments. To improve the usefulness and increase

the availability of computer oriented

analytical techniques both in-house

and for member governments.

STRATEGIES:

Receive direction from and interact with the Advisory Committee. Regional Technical

To upgrade and expand implementation

which have been implemented.

and development of appropriate

techniques.

To increase the visibility of the analytical techniques and processes

STRATEGIES:

BUDGET ESTIMATE

BUDGET ESTIMATE



Technical Services	Geographic Research
3.000	3.210
AREA:	SUBCATEGORY:
PROGRAM	PROGRAM

PROBLEMS &

9261-52-1

OPD SUBLATEGORIES FOR 1973- 976

CTIVES:

roduce regional land

map.

Program.

< ELEMENTS:</pre>

ame

valuate effective-s of Growth Monitor-

TEGIES:

	OBJ E(Sar	STRA-	Sar	ness	200	use r	WORK	S ar	西
1975				Same Develop more effective system for	supporting joint teams, MTC/ABAG, PASSA/ABAG etc	update locations of				BUDGET EST.IMATE 701 Fed. \$62,032 Total \$93,050
1974-1975	OBJECTIVES:	Same	STRATEGIES:	Same Develop more e	supporting joint BASSA/ABAG etc	Identify and u	infrastructure	WORK ELEMENTS:	Same	PERSON MONÍHS 52 staff
1973-1974	OBJECTIVES: To improve the quality of life in the	Bay Area through attainment of Regional Plan chiectives.	To improve data concerning land use. STRATEGIES:	Closely monitor Bay Area development and growth and provide supportive infor-		WORK ELEMENTS:	a. Continue to gather, classify, quantify, map, evaluate, etc. land use data.	b. Conduct aerial photographic surveysc. Coordinate land use data between	agencies. d. Study various methods of monitoring land use changes. e. Support MTC/ABAG program efforts and help develop the 1970 land use file. f. Support and coordinate with the data and information centers. g. Support Growth Policy Development by interpreting current trends. PRODUCTS: Data services (maps, reports, etc.) More systematic data system Land use statistics to meet requirements of model Land use data base same year as census	BUDGET \$75,525 701 Fed. \$37,500 Consultants Other Fed. 10,500 Other Fed. 10,500 Non-Fed. 27,525 Total \$75,525
ISSUES	Land is being developed in	the region in	are inconsistent with the Regional	Plan and which may generate	costly disa	Accurate and	timely data are needed of changes	in land uses.	SIGNIFICANT PROGRAM LINKAGES Growth Policy Development (2.320) Project Review (2.031) Environmental Impact Review (2.032) Joint Program for Comprehensive Health Planning (2.120)	Planning Program (2.240)

150

SUDGET ESTIMATE

\$98,050



PROGRAM SUBCATEGORY: 3.211 Infrastructure Research 3.000 Technical Services PROGRAM AREA:

PROBLEMS &

973-1974

974-1975

975-1976

A major urban growth consideration is the availability of inwater, schools, fire lities. Infrastrucvices such as sewer, protection. Transprotection, police frastructure faciture is defined as portation data are governmental sernot now available in a form useable the provision of in the planning

Significant Program Project Review Linkages (2.031)

Environmental Impact Criminal Justice Coand all programs of aional Policy (2.300, ordination (2.110) Community Develop-Plan Review (2.030) ment (2.200), Re-Environmental Resources (2.400) (2.032)

OBJECTIVES:

To integrate sewer information into the comprehensive planning process.

Develop a data base of sewer information for the region.

WORK ELEMENTS:

c) Prepare pilot study of integration of Identify sewer lines, service areas, capacities, potentials, and constraints. Research what data is available. data into the planning process. *a*)

PRODUCTS:

Method to integrate information into 1:125,000 scale map of sewer lines 1:24,000 scale map of sewer lines Quantification of data planning process.

OBJECTIVES:

To complete integration of sewer information into the planning process Begin integration of water information into the planning process.

STRATEGIES:

Develop a data base of water information for the region.

WORK ELEMENTS:

Complete sewer line identification and evaluation.

service area, capacities, potentials, Begin water line identification, and constraints.

To complete in tegration of water 1 formation into the

planning process.

Begin integration of other infrastructure informatic into the planning pr

STRATEGIES:

Develop a data base for other infra structure informatio for the region.

FUNDING SOURCE

BUDGET

Technical Services

PERSON-MONTHS

ESTIMATE BUDGET

ESTIMATE BUDGET



Services	e lopment
nical	- Deve
Tech	Mode
3.000	3.220
AREA:	SUBCATEGORY:
GRAM (GRAM

OPD SUBCATEGORIES FOR 1973-1976

1975-1976	Same Same Same	BUDGET ESTIMATE
975	Same Same Same WORK ELEMENTS: a. Continue model system improvements b. Continue development of data for expanded models c. Develop specialized joint programs with regional and local agencies to improve regional and subregional modeling capabilities. d. Continue interpretation of model results to meet user needs.	BUDGET ESTIMATE 701 Fed. \$15,000 Total \$20,000
1974-1975		PERSON MONTHS 19 staff 6 consultants
4	the capability to analyze sions, especially as concerns environmental impacts. an expanded computerized simulation expanded computerized simulation systems including both scal serving employment allocation characteristics, etc. data for expanded model. Now projects Andels Models Models	FUNDING SOURCE 701 Fed. 28,500 0ther Fed. 9,500 Non-Fed 18,800 Total \$56,800
1973-1974	ECTIVES: o improve icy decis ity and e lity and e ATEGIES: o develop n model v methods al policy Sing and Develop Develop Interpre ds. perating eports an	\$41,000 ltants 15,000 \$56,800
PROBLEMS & ISSUES	Uncontrolled growth could lead T to insurmountable pol social, economic, equand environmental costs for the costs for the Tregion. There is T a need, therefore, tio for accurate projections of the work elements of growth a. (population, to growth to its employment, hous-ling, etc.) to feed policies which will guide b. growth to its maximum equitable d. benefit for all neersidents. SIGNIFICANT PROGRAM LINKAGES Community Development (2.200) Elderly Citizens Study (2.160) Regional Policy Regional Policy	Metro Data Center (3.110) Socio-Economic BUDGET Research (3.230) Graphics (3.300) Staff Public Info (4.100 Consultants Ciliam Serv. (4.20 Other Land Hae/Hans. Prog. Mumil (1.320)



PROGRAM AREA: 3.000 Technical Services PROGRAM SUBCATEGORY: 3.221 Model Applications

۵۲۵۱- <u>۶۲۶</u> ۱	OBJECTIVES: Same STRATEGIES: Evaluate effect of policies influenced by model output Evaluate impact of Evaluate impact of	WORK ELEMENT:	BUDGET ESTIMATE
074-1975		Same Train staff model operators.	BUDGET ESTIMATE 701 Fed. \$23,000 Total \$34,000
074-	OBJECTIVES: Same STRATEGIES: Same		PERSON-MONTHS 9 staff 3 consultants
1973-1974	OBJECTIVES: To improve bolicy decisions addressing growth issues, including the equity and environmental impacts. STRATEGIES: To utilize the expanded simulation model to improve projections and analysis in the ABAG/MTC modeling program.	WORK ELEMENTS: a. Update analyses of regional development to improve Transportation Plan, APCD Plans, Regional Plan. Begional Plan. b. Develop new projects including special forecasts for local planning agencies. c. Provide input to Plan and Project review. d. Interpret modeling results to meet user needs. PRODUCTS: Special outputs useful to ABAG, MTC, Reports. Series 3 projections of population, employment and land use.	FUNDING SOURCE 701 Fed. \$13,200 0ther Fed. 4,400 Non-Fed. 8,800 Total \$26,400
.5261	OBJECTIVES: To improve policy decisions a growth issues, including the equitenvironmental impacts. STRATEGIES: To utilize the expanded simul model to improve projections and a in the ABAG/MTC modeling program.	WORK ELEMENTS: a. Update analyses of regional develoto improve Transportation Plan, APCD PRegional Plan. b. Develop new projects including speforecasts for local planning agencies. c. Provide input to Plan and Project review. d. Interpret modeling results to meet user needs. PRODUCTS: Special outputs useful to ABAG, M BASSA, cities, counties. Reports. Series 3 projections of population, employment and land use.	BUDGET Staff \$19,400 Consultants 7,000 Other Total \$26,400
PROBLEMS & ISSUES	Uncontrolled growth could lead to insurmountable social, economic and environmental costs for the region. There is a need, therefore, for accurate project	elements of growth (population, employment, housing, etc.) to feed policies which will guide growth to its maximum equitable benefit for all residents. SIGNIFICANT PROGRAM LINKAGES (Same as 3,220)	



PROGRAM AREA: 3.000 Technical Services PROGRAM SUBCATEGORY: 3.230 Socio-Economic Research

PROBLEMS &

ISSUES	1973-1974	1974-1975		1975-1976
There is a need to understand the complex factors which constitute and shape the region's economy so that ABAG can develop sound growth policies. SIGNIFICANT PROGRAM LINKAGES Regional Economic Policy (2.310) Regional Housing Plan (2.210) Human Services (2.100)	OBJECTIVES: To improve the monitoring and interpretive capability of ABAG with respect to Local, Regional, State, and National economic and population activity. To increase ABAG's ability to respond to economic and population activities with sound policy. STRATEGIES: Continue to enrich the regional economic data base and to interpret micro and macro economic trends. Continue to assist in improving and evaluating the economic forecast and urban growth allocation modeling capabilities. Continue providing technical assistance and services to local planning agencies. WORK ELEMENTS: a. Collect economic and demographic data and write special studies as needed b. b. Develop short-term evaluative capabilities (CEFP) c. Fortify and improve growth allocation modeling capabilities d. Produce quarterly economic indicators reports e. Provide technical services and assistance to agencies and citizens groups f. Work with ABAG/MTC Program to improve forecast (model development and gibblications)	STRATEGIES: Same WORK ELEMENTS: Same Define in detailed form the regional role in develop of economic policy (1973-1974 continued) g. Improve links with oth services. h. Provide assistance to functions. PRODUCTS: More complete regional More accurate growth mc system Quarterly economic indi reports Technical services and	review data base deling cators assistance	STRATEGIES: same j. Implement or perform the "regiona role" in management of regional economic policy.
	BUDGET \$67,575 701 Fed. \$34,500 Consultants 1,200 Other Fed. 11,500 Other Ted. 22,775 Total \$68,775	PERSON-MONTHS 28 staff 1 consultant Total \$75,42	STIMATE \$50,280 \$75,420	BUDGET ESTIMATE



ATE

PROGRAM AREA: 3.000 Technical Services PROGRAM SUBCATEGORY: 3.231 Capital Improvement Data

OPD SUBCATEGORIES FOR 1973-1976

1975-1976	OBJECTIVES: same STRATEGIES: same To add other relevant function areas. ns- prove- rela- velop	FIMAȚE BUDGET ESTIMA 7 0, 0 00
1974-1975	STRATEGIES: To update information related to urban land availability. WORK ELEMENTS: Expand into field of housing, open space, health, airports Continue examination of trans- portation - related capital improve- ments Examine capital improvement rela- tionship to development and develop guidelines	TUTS BUDGET ESTIMATE
-1	STR WOR wor ope	PERSON MONTHS
1973-1974	OBJECTIVES: To improve coordination of local capital improvement with local and regional land use programs and plans. STRATEGIES: To define future urban land available within the 9 counties utilizing data gathered by other programs. Develop close contacts with local clients in order to address the issues. To examine relationships among regional functional planning processes. WORK ELEMENTS: Coordinate with MTC and BASSA in the area of programming and implementation Define financial resources needed in conjunction with infrastructure requirement Provide technical assistance to local governments PRODUCTS: PRODUCTS:	infrastructure elements Staff coordination services. BUDGET Staff \$21,825 701 Fed #10,500 Consultants Other Fed. 3,500 Other Non-Fed. 7,825 Total \$21,825 Total \$21,825
PROBLEMS & ISSUES		Nevelopment (2.320) infras Regional Economic Policy (2.310) Joint Program for Comprehensive Health Planning (2.120) Land-Use Transportation Prost gram Management (1.320) Water Resources (1.320) Water Resources (2.460)

Jac



PROGRAM AREA: 3.000 Tecnnical Services PROGRAM SUBCATEGORY: 3.232 Fiscal Analysis

1975-1976	Same same STRATEGIES: h) Test and spons appropriate recommendations.	BUDGET ESTIMATE
1975	STRATEGIES: Develop specific recommendations to improve present system. WORK ELEMENTS: e) Formulate recommendations for improved eaxed system or systems. f) Conduct a comprehensive study of selected local government budgets. g) Develop Peofiles and measure of fiscal capacity for all ABAG jurisdictions. 1973-1974 (continued) PRODUCTS: d. Complete tax system analysis Papers on existing revenue processes cost-benefit ratios for various programs Paper on projected fiscal impact of population growth at the local level Definition of alternative taxing or other revenue systems.	BUDGET ESTIMATE 701 Fed. \$40,000 Total \$60,000
1974–1975	STR STR WOR WOR WOR E) Property dictions of the contract of th	PERSON-MONTHS 10 staff
1973-1974	OBJECTIVES: To improve efficiency and to increase effectiveness of tax and revenue systems. Improve equity and rationality of taxing system. STRATEGIES: To analyze the effectiveness of local tax systems. To analyze equity and rationality there of. To analyze equity and rationality there of. To develop measures of fiscal capacity for all cities and counties in the region to assist local elected officials in making comparisons and in understanding the impacts of one jurisdiction's decisions on its neighbors. To seek funding to develop a data capability for testing alternative tax and revenue packages as a basis for recommending regional policies. To investigate differential use of the property tax as a means of implementing growth, housing and open space policies. Analyze selected regional inequalities resulting from existing local taxing systems b) In conjunction with Local Government Expenditure Study, develop cost-benefit ratios dowernments.	BUDGET \$23,100 701 Fed. \$10,500 Consultants Other Fed. 3,500 Non-Fed. 9,100 Total \$23,100
PROBLEMS & ISSUES	the present that the present tax system for some local efficiens is inadequate, since it produces revenues which are insufficient to properly support needed governmental operations. The goals of achieving equity and increasing ability to pay are assinct being adequately conserved in many bases of across the region. Significant Program regions. Inkages o Growth policy Degram celopment (2.320) o Socio-Economic a) Research (3.230) o Socio-Economic c)	

∥ ш 156



Services	raphics
Technical	3.300 Gr
3.000	EGORY:
AREA:	SUBCAT
PROGRAM	PROGRAM

OPD SUBCATEGORIES FOR 1973-1976

≪	
EM	U
BL	4
280	000
-	

270'-276	OBJECTIVES: same STRATEGIES: same	WORK ELEMENTS: same			BUDGET ESTIMATE
1974-1975	use production rnal coordination rnal standardization sis	ELEMENTS: Production technologies ter graphics			BUDGET ESTIMATE 701 Fed. \$33,334
7.61	OBJECTIVES: a. Expand in-house capabilities. b. Improve external c. Improve external STRATEGIES: Cost analysis	WORK ELEMENTS: Production Computer graphics	PRODUCTS: As needed		PERSON-MONTHS 40 Staff
1973-1974	OBJECTIVES: Maintain most aesthetically pleasing posture for the agency STRATEGIES: Maintain latest production capabilites ment.	/out	:hes/mock-ups		FUNDING SOURCE 701 Fed. \$31,000 0ther Fed. 5,000 Non-Fed. 18,250
197		WORK ELEMENTS: Creative design/layout Cartographic design Typeography Production Art	PRODUCTS: Ideas/designs Comprehensive sketches/mock-ups Production art. Maps		BUDGET Staff Consultants Other Total \$54,250
ISSUES	to utilize good graphic/carto-graphic design to its fullest exten possible within contemporary capabilities to enhance the agency's accept-	bility and over- all image. ISSUES: Overall visual	Maximize agency's communication capability (graphically) Production inefficiencies	Significant Program Linkages . Public Affairs (4.000)	



Ĺ	
)
	٦.
C	ĭ
Ē	
Ć	
	í
	Э.
)
	5
	١.

2	_	1
(ľ	
(٥
Č	1	5
ί	à	J
ŀ		
•	1	
(š
	Y	S
		ń
ú	,	í
٠	4	÷
1	١,	ä
	ď	5
1	B	9
(2
(-)
-	8	5

Jy'730c+'73Ja'74Ap'74Jy'740c+'74Ja'75Ap'75Jy'75Oc+'75Ja'76Ap'76Jy	Series	Center	SI.	Techniques
Jy'730c	Data Center Time sharing terminal Computer Access modes Computer Graphics Retrieval system Technical Bulletin Series	Regional Information Center Data Standardization Procedures Library Procedures Data Disemination Procedures Procedures	ABAG Library Program Design Proposal Seek funding Computer Applications	Implement Analytical Techniques Cohort Survival Model CEFP Information Series Evaluation of above
	3. <u>-</u> 0	3.120 a. b.	3.121 a. b.	

. Continuing

Executed somewhere else in work prooram



Services (Continued)

RUBCATEGORY SUBCATEGORY

7 7
-5
10
37.75
2
146
•
10
70
-10
25
_
+-
O
.0c+175Ja
•
5
A 300±175
>4
γ۲٠
•
10
511 d
-
a
•
5.
a'75Ap'
-e
.0c1174
7
-
Ü
0
74(
_
- 43
۲٠.
•
74
-
0
4
च
- A
O
7
•
M
173
-
Oct
Ö
•
M
73
- 4
5

		•					٠				
							*				
I.				Program	** / P	*^e				-pu	
3.210 Geographic Research a. Continué to gather, classify	Conduct aerial photog	Coordinate land-use data	agencies Study various methods of	Support ABAG/MTC joint Program	Support and coordinate w/	Support Growth Policy Dev.	Develop joint program	<pre>support system 'identify & Update loca-</pre>	tion of infrastructure	Produce regional and land-	nse map
3.210 a.	b.	ů	d.	ů ů	÷.	ő	h.	:		م م	

Continuing

Dependent on funding



SUBCATEGORY 3.211 Infrastructure Research

>
-1
vo.
بنا
(T)
١٥.
7
O
10
75
+-
O
0
5
15
>
75
-
A
•
75
م
4
-
5
ŏ
74
- 4
7
7
- 1
Ap
4
- 4
٥,
m
7
+
0c+1
•
73
- 3

Infrastructure Research 3.211

- Research data availability ь Ф
- areas, capacities, potentials Identify sewer lines, service and constraints
 - Prepare pilot study of integration of data into the planning process o.
- dentify interlines, service areas, capabilities, dentify other infra-, e e
 - potentials and constraints capabilities, potentials, structure service areas, and constraints

Continuing

Dependent on funding

Executed somewhere else in work program



F 41
->
7
.75
5
d'
•
20
O
J.
S
75
1-
Ö
Ŏ
•
10
75
- 4
> ·
S
17
Ap
•
10.
7
12
0
4
74
1.74
ct'74
Oct 174
0cT'74
40c1'74
74Oct
74Oct
y1740ct
74Oct
y1740ct
y1740ct
y1740ct
y1740ct
Ap'74Jy'74OCT
y1740ct
Ap'74Jy'74OCT
74Ap'74Jy'74OCT
174Ap'74Jy'74OCT
a'74Ap'74Jy'74OCT
174Ap'74Jy'74OCT
Ja'74 Ap'74 Jy'74 OCT
Ja'74 Ap'74 Jy'74 OCT
Ja'74Ap'74Jy'74OCT
t'73Ja'74Ap'74Jy'74OCT
t'73Ja'74Ap'74Jy'74OCT
t'73Ja'74Ap'74Jy'74OCT
+'73Ja'74Ap'74Jy'74OCT
30c+'73Ja'74Ap'74Jy'740cT
730c+'73Ja'74Ap'74Jy'740cT
30c+'73Ja'74Ap'74Jy'740cT
730c+'73Ja'74Ap'74Jy'740cT

T										161
A										
4					:					
4										
ব					vth	e.		eview	nic policy	
	Model Development Imprové model systems Develop data for expanded model Develop new projects and joint programs	Model Applications Update analyses Develop new projects Provide input to planning project review	Interpret model results	Socio-Economic Research Collect economic and demographic data	Develop short-term evaluat. Fortify and improve growth allocations	Produce quarterly econ. indicators Provide technical service	Work w/ABAG/MTC Program Improve links w/ BRISC	Provide assistance to review functions	Define Reg. role in economic policy Implement role in economic policy	Continuing
	5.220 a. b.	d. 5.221 a. b.	Р	3.230 a:	ပံ ပဲ	р ф	f . 6	، خ	. <u>.</u> . <u>.</u>	

Dependent on funding



20	
(1)	
உ	
\rightarrow	
_	
-	
+-	
_	
_	
0	
-3	
-	
10	
U)	
(1)	
W	
()	
-	
>	
-	
_	
(1)	
w	
ഗ	
_	
ത	
7.5	
ica	
_	
- 1	
_	
-	
()	
9	
Ψ	
0	
0	
\simeq	
M	
1.0	
2	

-
N
W
4
4
4
4
4
4
S
S
S
4
EGO
EGO
S
TEGOR
TEGOR
ATEGOR
ATEGOR
ATEGOR
ATEGOR
CATEGOR
CATEGOR
CATEGOR
CATEGOR
BCATEGOR
BCATEGOR
BCATEGOR
BCATEGOR
UBCATEGOR
UBCATEGOR
BCATEGOR
UBCATEGOR
UBCATEGOR
SUBCATEGOR
SUBCATEGOR
A SUBCATEGOR
A SUBCATEGOR
A SUBCATEGOR
M SUBCATEGOR
AM SUBCATEGOR
AM SUBCATEGOR
AM SUBCATEGOR
NAM SUBCATEGOR
RAM SUBCATEGOR
RAM SUBCATEGOR
RAM SUBCATEGOR
SRAW SUBCATEGOR
SRAW SUBCATEGOR
RAM SUBCATEGOR

	٠,
>	Ť
٠,	
2	
- 1	
15	
4	
:	
10	
	1
-	-9
10	
S	
75	
0c+17	
()	
ŏ	
•	
•	
15	
	4
>	1
γ۲۰۰۰	
•	
75	
-	
Ap	
•	
10	
75	
-	ব
0	
7	
7	
1	
-	
77	
റ്	
•	
4	
	-4
5	4
5	
•	
74	
-	
0	
A	
•	
ST.	
1	
	Q
O	
7	
.oct'73Ja	
173	
-	
+	
S	
•	
•	
M	
173	23
>	-
-7	

3.231 Capital Improvement Data a. Coordinate **/MTC and BASSA b. Define financial resources needed c. Expand into housing, health, etc. d. Continue examination of transport e. Examine capital improvement relationship to development f. Add other relevant areas g. Provide technical assistance to local governments	3.232 Fiscal Analysis a. Analyze Reg. Inequities b. Develop cost-benefit c. Analyze fiscal capacity of local governments	d. Complete tax syst. anal. e. Formulate recomm. f. Conduct compr. study g. Develop profiles and measures h. Test and sponsor recomm.

Continuing

_ Dependent on funding

Exposited somewhere extended as the same was a second somewhere as the same was a second some as the second some second some second sec



,		
	>-	
(v	
7		
-(
(7	
,	-	
L	1.	
4		
۴	-	
+	1	
1	K	
1	٠,	
100	X	
1	X	
100	X	
F & C C -	1,4,100	
F & C C -	1,410	
F & CCL C	1,4,100	
FACCION A	1,4,100	
F & CCL C	1. X	
FACCION A	1,4,100	
FACCION ALCO	1. X	
FACCION MINC	さいこう これと	
FACCION MINC	人がいつつ これだら	
FACCION MICCO	さいころ これどう	
FACCION MICCO	さいころ これどう	
FACCION MICCO	人、いいこのでになりつく	
FACCION MINC	さいころ これどう	

Jy'730ct'73Ja'74Ap'74Jy'740ct'74Ja'75Ap'75Jy'75Oct'75Ja'76Ap'75Jy				
Graphics Graphic/Carton design	Production art Typeography	Presentation art Production technologies	Computer graphics)

. . . O D

Continuing

Dapendent on funding

Executed somewhere alse in work program



PROGRAM CATEGORY: PUBLIC AFFAIRS 4.000

Issues and Problems

Although ABAG is in the policy-making business, its policies depend on vigorously supported logic for their weight and influence. With the exception of Project and Environmental Impact Reviews, ABAG's sole implementation tool is persuasion. There is a great need, therefore, to insure that the public is informed of ABAG activities and positions and a reciprocal necessity for ABAG policy-makers and staff to be congnicant of the goals and priorities of a wide-range of Bay Area citizens. Although the need for communication will remain constant regardless of ABAG's legislative status. ABAG regional objectives and policies cannot realistically anticipate satisfaction until state legislation strengthens its legal position.

Opportunities

The stream of opportunities to make policy suggestions to influence regional goals is continuous. Presently, the opportunity to press for stronger regional government is nearing an apex with the development of AB 2040.

Goals

The goal of this program is to increase the potential for successful implementation of ABAG goals and policies. The major strategy in this effort will be develop more and more effective means of communicating with citizens, agencies and private firms in the Region.



Regional Coordination

These programs constitute ABAG's public relations function and, as such, the staff is constantly coordinating meetings, conferences, hearings etc. for the total panoply regional actors. This staff also works closely with local and state legislators to further the objectives of the objectives of the region. Major policy coordination is processed through the Home Rule Goals Committee and the ABAG Executive Committee.

Program Subcategories

This program includes:

Public Information

Citizen Services

Legislation

Regional Telecommunications Program

Publications



PROGRAM AREA: 4.000 Public Attains PROGRAM SUBCATEGORY: 4.100 Public Information

1975-1976	OBJECTIVES: same	STRATEGIES: Evaluate effecti ness of new media pro- grams.	WORK ELEMENTS: same		E BUDGET ESTIMAT
1974-1975	OBJECTIVES: same	STRATEGLES: same	WORK ELEMENTS: same	PRODUCTS for 1973-1974 * News releases, brochures, reports news letters * Augment public displays * School and college programs * Meetings with elected officials and member agencies * Information service to elected officials, citizens and media.	PERSON-MONTHS 34 Staff Consultant Other 34 Total
1973-1974	OBJECTIVES: To improve ABAG communications, so that agency and citizen input into decision making is timely and useful and so that ABAG activities and policies are communicated to a truly regional audience.	STRATEGLES: To disseminate information through a wide range of media to elected officials, agencies, and citizens. To provide information sources to	To increase use of volunteer resources to disseminate information.	WORK ELEMENTS: a) Continue media liaison function b) Explore new communications programs c) Produce news releases and monthly Bay View newsletter and other program news- letters. d) Augment public presentations e) Develop school program f) Provide more staff exposure to member jurisdictions g) Communications for program staff	BUDGET \$40,900 701 Fed. Consultant Other Fed. Total \$40,900 Total \$40,900
PROBLEMS & ISSUES	There is a perpetual need to seek participation in ABAG decisions, to encourage feedback	and to communicate policies and activities. In a region as large and and diverse as	is difficult to maintain a truly	spective Significant Program o All programs	

Щ



PROGRAM AREA: 4.000 Pullic Affairs PROGRAM SUBCATEGORY: 4.110 Regional Telecommunications Program

PROBLEMS &

975-1976	OBJECTIVES: Sæme	STRATEGIES: Help develop per- manent net word Continue and ex- pand clearingings e s ervice Evaluate impact			BUSSET ESTIVATE
1975	IVES: To increase Regional use of CATV Lic service.	STRATEGIES: Encourage cooperation and coordination among pullic agencies. Expand clearinghouse materials and service.	programming.		BUDGET ESTIMATE Total \$37,500
1974-1975	OBJECTIVES: To increase R for pu Wic service.	STRATEGIES: Encourage a nation among pu U Expand clea and service.	WORK ELEMENTS: d) Produce ABAG programming.		PERSON-MONTHS
1973-1974	ES: To increase awrenas of the pullic potential of regional electronic ations.	and local governmental issues, for planning cials for a regional telecomunications program coordination capability by producing and exhibiting pro- and inter-agency pullic service pro- regional networking. To seek funding for program pro- interconnection of	technically feasille MORK ELEMENTS: demand for programm -a) Produce sample audio and/or video ma- ing is insufficient terials, lased upon information derived from to effect it. b) Exhibit materials to local officials widely throughout region. Significant Program c) Initiate clearinghouse for program materials.	DUCTS: Li kravy of audio and video tapes Clearinghouse system for sharing pro- gramming materials.	FUNDING SOURCE
51	OBJECTIVES: To increase a carenas service potential of regional communications.	STRATEGIES: 1 To hild dem cials for a regional capability by produc gram materials illus regional networking. To seek fund duction	WORK ELEMENTS: a) Produce sample audio and/or terials, lased upon informations urvey being conducted under lubry program. b) Exhibit materials to local widely throughout region. c) Initiate clearinghouse for paterials.	PRODUCTS: Li brary of audio an Clearinghouse syste gramming materials.	BUDGET
ISSUES	A regional telecomm-OBJECTIVES: unications network To offers tremendous service pot potential for com-communicati	spomse, to regional STRATEGIES: and local governmental issues, for planning cials for a program coordination capability and inter-agenay gram materic public service pro- gramming. Although interconnection of duction To s	technically feasille MORK ELEMENTS: demand for programm-a) Produce saming is irsufficient terials, lased to effect it. b) Exhibit mathurate in the significant Program (c) Initiate classes in the significant program (c) In	Intergoverrmental Relatiors Human Services	



OPD SUBCATESORIES FOR 1973-1976

975-1976

BJ ECT I /ES:

TRATEGIES:

PROGRAM AREA: 4.000 Public Affairs PROGRAM SUBCATEGORY: 4.200 Citizen Services

1974-1975 WORK ELEMENTS: OBJECTIVES: STRATEGIES: (P (e) () To increase citizen accessibliity to zen Forum and disseminate information on the A standardized reporting system to inform To contact and work with other citi-Provide staff support to Regional Citi-To strengthen the Regional Citizens Public hearings seminars, and conferen-To increase ABAG staff and policy-Increased awareness of regional issues formation services.* To encourage Citizen Forum by providing citizen and public in-Forum participation with other functional Encourage other regional agencies to and function of regional agencies. Provide speaker's bureau services ces on goals, alternative plans. maker awareness of community views. Input into plans and policies ABAG planning and policy-making. 973-1974 Citizen newsletter support the RCF WORK ELEMENTS: OBJECTIVES: STRATEGIES: zen groups. agencies. Forum has a responsibility agency, such as ABAG interests of citizen Significant Program and respond to the throughout the reto seek input from A large regional o All programs PROBLEMS &

Obtain citizen views on ABAG acti-Seek funding to support staffing Conduct opinion surveys of RCF as independent body.

BUDGET ESTIMATE 89

701 Fed. \$32,000

Consultant

Other Fed. 4,850

Non-Fed.

701 Fed. \$32,000

FUNDING SOURCE

35 Staff

Other

18,250

\$55,100

Total

\$55,100

35 Total

BUDGET ESTIMATE

PERSON-MONTHS

the planning staff of citizen input from

BUDGETings.

Jonsultant

Staff

Other Total

\$49,000

Total



PROGRAM AREA: 4.000 Public Affairs PROGRAM SUBCATEGORY: 4.300 Legislation

1975–1976	OBJECTIVES: came	STRATEGIES: same	WORK ELEMENTS: same	BUDGET ESTIMATE
975			Continue on-going tasks from:	BUDGET ESTIMATE
1974–1975	OBJECTIVES: same	STRATEGIES: sâme	WORK ELEMENTS: Continue on-g 1973-1974.	PERSON-MONTHS 3 Staff 12 Consultant Other 15 Total
1974	ES: To increase the impact of ABAG plans cy by initiating and supporting ion.	STRATEGLES: To develop legislative packages for ABAG support. To remain informed of all legislative activities pertinent to the Bay Area.	work elements: a) Develop a long range package of legis- lation including bills for comprehensive regional agency and existing single func- tion agencies. b) Develop policy response to proposed legislation c) Produce communication regarding legis- lation d) Maintain contact with local and region- al officials to assure support of legis- lation. PRODUCTS: * Favorable bills introduced in State Legislation * ABAG policy statements on proposed legislation * Monthly Digest * Increased contact with administrators and lected officials	FUNDING SOURCE 701 Fed. Other Fed. Non-Fed. \$20,200 Total \$20,200
1973-1974	OBJECTIVES: To increase the imparand policy by initiating and legislation.	STRATEGIES: To develop lo ABAG support. To ren legislative activition Area.	work ELEMENTS: a) Develop a long range pac lation including bills for cregional agency and existing tion agencies. b) Develop policy response legislation c) Produce communication relation d) Maintain contact with loal officials to assure suppolation. PRODUCTS: * Favorable bills introducted suppolation. * ABAG policy statements of legislation * Monthly Digest * Increased contact with a and lected officials.	BUDGET Staff \$ 5,200 Consultant 15,000 Other Total \$20,200
PROBLEMS & ISSUES	ABAG policies designed to achieve plan objectives need adequate legis-	ful implementation.	Significant Program Linkages o Intergovernmental Relations o Housing Manage- ment	

ш



PROGRAM AREA: 4.000 Public Affairs PROGRAM SUBCATEGORY: 4.400 Publications

975-1976	OBJECTIVES:	STRATEGIES: same			BUDGET ESTIMATE
			on-going tasks		BUDGET ESTIMATE
201-1-101	OBJECTIVES:	STRATEGIES: same	WORK ELEMENTS: Confinue on		PERSON-MONTHS
1.Cd + O 5	de timely, effective and ed publications to a re-	ES: To improve format and readability plans and reports. To efficiently ite publications.	WORK ELEMENTS: a) Standardize formats of publications b) Final editing of popular versions of ABAG publications and newsletters c) Distribute publications and maintain stock d) Maintain bibliography and publications list.	ions of ABAG publications. and lists.	SUDGET aff 701 Fed. nsultants Other Fed. Non-Fed. Included in Public Information Budget
.MS &	OBJECTIVES: To provide widely distributed	STRATEGI of ABAG distribu	WORK ELEMENTS: a) Standardize b) Final editir ABAG publication c) Distribute p stock d) Maintain bib	PRODUCTS: * Popular versions * Bibliography and	BUDGET Staff Consultants Other Included in Pu
PROBLEMS &	ABAG publications are highly technical and yet their content affects all	Bay Area residents. ABAG must produce popular versions of important reports	lation of plans and documents.		



4.100 Public Informa

γι •	Jy'730ct'73Ja'74Ap'74Jy'740ct'74Ja'75Ap'75Jy'75Oct'75Ja'76Ap'76Jy'76	100-1
Public Information Continue Media Liaison		1
tions Program Produce News Releases and		İ
bay view Augment Public Pre- sentations		1
Develop School Program Provide more staff ex-		1
posure Develop Communications training Evaluate effectiveness		
Regional Telecommunications Program (CATV) Produce sampe audio and/or		
video materials Exhibit materials Initiate clearinghouse for		
program materials Produce ABAG Programming*		
Citizen Services Provide staff to RCF dis- seminate information on RCF		
agencies to use RCF Provide speaker's Bureau		1
Seek funding to support staffing of RCF as an independent body		
Conduct Optifion Surveys Continuing	171	1171

4.110 Regional Telec

4.200 Citizen Servic

Dependent on funding

Executed somewhere else in work program



3,73.0ct,73Ja,74Ap,74Jy,74Oct,74Ja,75Ap,75Oct,75Ja,76Ap,76Jy,76
4.200 Citizens Services (con't) f. Obtain Citizen views cr ABAG activities
4.300 Legislation a. Develop a package of legislation b. Develop policy response
d. Maintain contact with local and regional Administrators
and Officials
4.400 Publications a. Standardize formats of
publications b. Final editing of popular . versions
c. Distribute publications and Mainatin Stock
d. Maintain bibliography

. Continuing

Dependent on funding

Executed somewhere else in work program



CHAPTER 4

Managing the Regional Planning Process

The Association's ability to meet its agency goals and program objectives depends heavily on its ability to manage its own programs. Beyond the obvious needs for capable, decisive program management, ABAG's credibility with local governments and with other regional agencies depends on a demonstration that it can manage its own affairs (e.g., it must produce sound, accurate plans, reviews and analyses, and useful technical services). The Association's new organizational structure (described in Chapter 2) is designed to focus the energies of the staff and the governing body more directly on agency objectives. Specific responsibilities for accomplishing the goals and objectives of each program element are tied to program managers of sub-program categories as indicated in Charts I and 2. Even with a considerably strengthened management organization, however, ABAG acting alone cannot meet its goals.

ABAG is only one of a number of agencies whose actions will influence the physical, economic and social structure of the entire region. In fact, a number of highly significant program areas are the principal concern of other agencies, including:

- the Metropolitan Transportation Commission, whose legislative mandate is to prepare a comprehensive transportation plan for the Bay region.
- the Bay Conservation and Development Commission, whose legislative mandate is to regulate development of the San Francisco Bay Shoreline.

^{1.} See Chart 3 for a more complete picture of the relationship of other agencies to ABAG goals.

- the North Central and Central Coastal Commissions, which have electoral
 and legislative mandates to plan for the conservation and development
 of major portions of the region's coastline.
- the Bay Area Sewage Services Agency, whose legislative mandate is to prepare and adopt a regional water quality management plan.
- the Bay Area Air Pollution Control District, whose statutory responsibility for air quality has led it into the issue of land use.
- The Bay Area Comprehensive Health Planning Council, whose function it is to plan and/or approve the location and size of health services and facilities within the region.
- the Regional Water Quality Control Board, whose responsibility it is to secure coordinated action of governmental and private agencies and individuals to protect the quality of all waters within the region.

ABAG's central and unique role is that it alone has the responsibility and the opportunity to perform comprehensive planning and to integrate the separate objectives of single-function agencies.

Its success in meeting its goals and objectives will, to a great extent, be measured by its ability to work effectively with other regional planning and regulatory agencies and its constituent local governments and to meet the responsibility to provide leadership in comprehensive planning.

Four methods for achieving a coordinated approach to regional planning in the Bay Area have already been discussed. These include:

- the A-95 review process, which identifies opportunities for coordination as projects are submitted for review.
- Providing a common data base and a modeling capability that is available to all agencies and governments.

- reviewing the plans and programs of other agencies for their compatibility with the Regional Plan.
- serving as a forum for discussions, conferences, and negotiations of problems of mutual concern.

One of ABAG's most effective tools in providing a comprehensive framework for regional planning is that of joint programs with other regional or local agencies. Recent examples include an open space planning program with the East Bay Regional Park District; the Association's participation as a technical contributor to the State Water Resources Control Board's planning program; the technical support provided to the Metropolitan Transportation Commission in developing the Regional Transportation Plan; the ABAG venture with HUD-USGS to produce earth science data as an input to land use planning; and the airport planning program carried out in conjunction with the three major Bay Area airports and maintained jointly under agreement with Metropolitan Transportation Commission.

Another tool that has proved effective in coordinating regional planning programs has been the formal Memorandum of Understanding. Memoranda now in effect include:

- I. A three-part Memorandum of Agreement with the Metropolitan Transportation Commission and the State Business and Transportation Agency.
- 2. An Agreement for Services with the State Water Resources Control Board.
- 3. A Memorandum of Agreement with the Bay Area Air Pollution Control District.

- 4. Memorandum of Agreement with the Bay Area Comprehensive Health Planning Council.
- 5. An Agreement for Services with the East Bay Regional Park District.
- 6. Pending: A Memorandum of Agreement with the Bay Area Sewage Service Agency.

All of these agreements are based upon recognition of the individual planning responsibilities of the parties (conferred by state or federal designation or statute), and provide for mutually supportive activities and avoidance of duplication of effort. The Agreements serve as the basis for development of joint work programs, joint policy committees, and joint funding.

Much of ABAG's effort to reach regional goals must be realized through participation on other agency boards. Policy-level liaison is maintained by participation by ABAG members on boards of BCDC, the two Coastal Commissions, MTC, BASSA, BAAPCD, as well as two transit operating agencies:

BART, GGBHD. An ABAG representative also sits on the Technical Advisory

Committee of the Corps of Engineers In-Depth and Triple Studies. ABAG

is a member of the State Attorney General's Task Force on Environmental

Problems of the Bay Area.

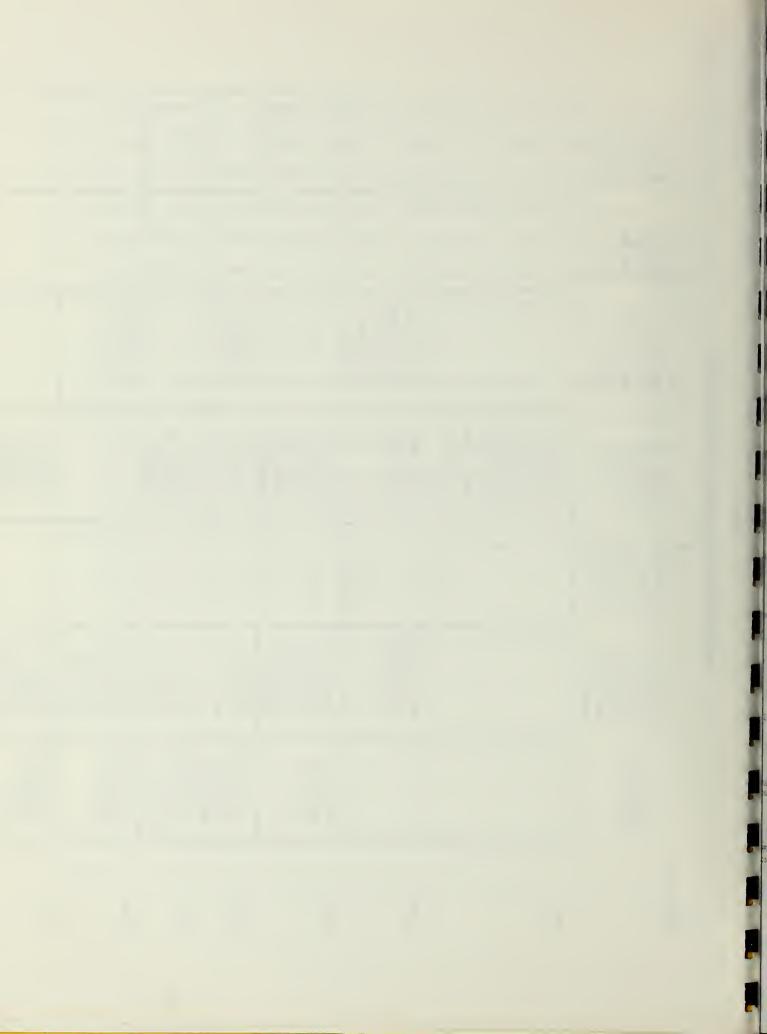
Intra-regional coordination is achieved through A-95 notification and review process and participation of staff in ITAC, liaison between Bay Delta Resource Recovery Demonstration and the Delta Advisory Planning Council (DAPC). An ABAG elected official represents councils of government on the State Council on Intergovernmental Relations.

ABAG must keep abreast of Federal goals, and thus often works closely with the Federal Regional Council and the Federal Executive Board. To be effective in reaching regional goals and in solving major regional issues, ABAG must therefore, work in concert with Local governments, as well as with Federal, State, and Regional agencies. The Association must provide timely and useful services to member governments and effective coordination of other agency functions. It should serve as an information clearinghouse, continue to exercise review power of major plans and projects; negotiate memoranda as a means of coordination and develop plan and policy guidelines on issues of regional significance.

Finally, ABAG must continue to work untiringly to develop understanding at state and federal administrative and legislative levels of the interrelationships among functional problems at the regional level and recognition of the need for a regional extension of local general-purpose government to deal efficiently and comprehensively with regional problems. Chart 3 demonstrates the framework within which ABAG can seek to influence a region-wide effort toward achieving regional goals.

ABAG Regional Goals

2. Develop and 3. Develop and 4. [Implement a Implement Policy for Conservation Mize Loss of and Enhance- Life and Physiment of Natural cal Damage due Resources to Esrthquakes		Develops health related criteria for environmental analysis	Plans for, re- views grant requests, and may build fa- cilities for water quality management	Controls air pollution by regulation	Controls coastal de- velopment by zoning and planning	Writes water quality plans and regulates regional water quality for all purposes	Regulates fil- ling and dredging of Bay
4. Develop and 5. Implement Community Development Strategies	Prepares Comprehensive Regional Transportation Plan, reviews grant applications with transportation elements Develops Plan to provide better accessiti	s and es loca- f new facili-	Plans for, re- views grant requests, and may build fa- cilities for water quality	Controls air pollution by regulation	Controls coastal de- velopment by zoning and		Regulates filling and dredging of
Develop and 6. Implement More Effective Human Services Dellvery Strategies		Planning and review functions related to health care services delivery, main-fenance, and protection		lts regulations protect com- munity health		lts regulations protect com- munity health	
Improve 7. Improve the Effective Range and Cooperation Quality of Among Bay Services to Member Governments							



How Functional Agencies Implement the ABAG Regional Goals (continued)

			r Ageneres Impromen	THE MENO ACGIONS	77 00075	3007		
nal Soals	I. Develop and 2 Implement a Rational Growth Policy	P. Develop and Implement a Policy for Conservation and Enhancement of Natural Resources	Implement Plans to Mini- mize Loss of Life and Physi- cal Damage due to Earthquakes	 Develop and imp munity Developm gles 		Develop and G. Implement More Effect- ive Human Services De- livery Stra- tegies	Improve Effective Cooperation Among Bay Area Govern- ments	7. Improve the Range and Quality of Services to Member Rovernments
	Has planning and opera- tions in- tluence, transporta- tion plan- ning, shapes growth	Reduces use of private need for freeways, air pollution		Prepares transporta- tion planning/ Public transit operations	Provides greater accessibility to homes and jobs	Provides mob!lity and accessibility		
	System influ- ences shape of growth	Reduces use of private auto, demand for freeways, air pollution		Provides tran- sit planning and operation	Provides accessibility to housing and jobs	Could provide mobility, esp. for low-income young, elderly, disabled	Serves a three-county district	
ansít	System influences distribution of growth	Reduces use of private auto, demand for treeways, air pollution		Transit operations	Provides accessibility to housing and jobs	Increases mobility, accessibility		
on of Bay Crossings	Influences distribution of growth			Bridge planning, construction, operation				
	Make policies, plans, and develops con- trols	Make policies, plans, and develops con- trois		Participate in Clearing- house	Write a Housing Element		ABAG parti- cipation	Support of ABAG
es	Make policies, plans, and develops con- trols	Make policies, plans, and develops con- trols		Participate in Clearing- house	Write a Housing Element	,	ABAS parti- cipation	Support of ABAG
					nciude transit, orts, terminals	· .		
	Influences economic growth	Provides Water Quality Manage- ment Regulations for waters of Bay and tribu- tarles		Port and Navigation planning		:		:
nty	Water dis- tribution, sewage ta- cilities influence growth	Proviues water quality management		2-county water, sewer planning, con- struction, and operation				
nty	Parks and open space shape growth	Park devel- opment and Open Space preservation		Park and Open Space plan- ning, develop- ment and opera- tion, 2-county		Provides recreation		

